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ALASKA STATE LEGISLATURE

8

SPECIAL SESSION

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THE ALASKA GAS PIPELINE

10

MAY 18, 2006

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9:00 a.m.

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Taken at:
Centennial Hall
Juneau, Alaska

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25 Reported by: Sandra M. Mierop, CRR, CCP

1 PROCEEDINGS

2 COMMISSIONER CORBUS: Would
3 everybody please take their seat so that we can
4 get going?

5 Thank you.

6 Good morning. Welcome to Day 7 of
7 the presentations on the Alaska gas pipeline
8 proposed contract.

9 Today's program will consist of a
10 series of presentations on the explanation of the
11 contract provisions. We started that process
12 yesterday afternoon.

13 Our presenters will be Bob
14 Loeffler, who you heard from yesterday afternoon,
15 and Dan Dickinson, who's not with us yet, but he
16 will be shortly.

17 Also present on the dais is -- is
18 Alan Birnbaum from the Attorney General's Office.
19 We're going to take two breaks this morning. Two
20 ten-minute breaks.

21 I ask you to submit your questions
22 in writing, and we will try to answer the
23 questions as we finish up with the particular set
24 of topics.

25 The first topics are primarily

1 related to regulatory issues that Bob Loeffler
2 will lead us through. And we look forward to
3 your questions.

4 Mr. Loeffler.

5 MR. LOEFFLER: Good morning,
6 everyone. I want to explain the layout of the
7 day. It's going to be a little bit of a tennis
8 match between Dan Dickinson and myself.

9 I'm going to go through Articles 8
10 and 9 and start the -- the fiscal articles with
11 Article 11.1. Then Dan will pick up for a couple
12 hours. Then, in the afternoon, if it goes
13 according to plan, I will finish off the
14 contract, and Dan will continue with various
15 fiscal discussions.

16 I want to add to one answer
17 yesterday or two answers.

18 There was a question yesterday
19 about why shouldn't there be common carriage
20 regulation of the pipeline as opposed to contract
21 carriage. And I gave -- everything I said
22 yesterday is correct, in my view.

23 But I was reminded of something
24 that in the open season, if there are more bids
25 for capacity than there is available capacity,

1 there is a element of the open season rules that
2 resembles common carriage. And that is, there is
3 prorationing of capacity, meaning everyone's bid
4 for capacity is reduced so the total number of
5 bids fit the capacity. And if there are anchor
6 shippers, they get sort of -- they get
7 prorated. The idea is that there is some sort
8 of balancing of bids at that time. But the open
9 season regs speak for themselves.

10 The second point is that -- I
11 haven't mentioned this, and it's not part of the
12 contract. But there will be this executive
13 branch appointment of the federal government, a
14 federal coordinator whose job will be to get all
15 the permitting done, coordinate the many federal
16 agencies, and there's a duty imposed on those
17 federal agencies by Section 104(b) of the October
18 2004 legislation to -- for the agencies to
19 cooperate with FERC as the lead agency in
20 carrying out their responsibilities.

21 One note on this sort of Washington
22 angle on this, there was a fight in the
23 legislative process in the federal government as
24 to whether the Department of Interior or the FERC
25 would be the lead agency, and the FERC prevailed.

1 But those issues probably will re-emerge.

2 Now, on to regulation and access
3 and disposal.

4 This -- I thought this little
5 schematic is useful. If you look at sort of the
6 basic layout, you'll see that there is, as we
7 described, the pieces of the project, and then
8 there's the potential for a lateral to Anchorage
9 or the Anchorage area. That lateral is not part
10 of the defined project under the contract,
11 meaning the sponsors don't want to have the
12 responsibility for building that. So it's not
13 part of the contract. It's free for anyone to
14 build who wants to step up to the plate on that.

15 And it actually, in the legislation
16 that went through Congress, under Section
17 101.8(a), it's careful that -- carefully defined
18 that the FERC does not have jurisdiction over
19 that lateral. The RCA has that jurisdiction,
20 because that lateral is defined as a section 1(b)
21 distribution company under the Natural Gas Act.

22 So, that, the RCA will regulate,
23 set the rates of, et cetera.

24 Now, in thinking about all the
25 regulatory issues, and I know this article

1 deserves a lot of discussion and will receive a
2 lot of discussion, you have to go back to sort
3 of what the overarching goals are of the project.

4 The Stranded Gas Act and also the
5 fiscal contract are designed to provide as much
6 certainty and clarity as you can achieve. That's a
7 way of eliminating cost and delay on the project.

8 And so when we sat down to work on
9 these regulatory articles, we had interests that
10 want -- we wanted respected and preserved. And
11 similarly the project sponsors would say, well,
12 yeah, the law is this, but there could be
13 disputes. Disputes add to delay, even if your
14 view of the law is entirely correct. Can't we do
15 something to achieve a greater measure of clarity
16 and certainty?

17 And that goes behind a lot of what
18 you'll see in Section 8.

19 In addition, I think you should
20 look at both Section 102.2 of the October 2004
21 legislation, which defines the project for
22 purposes of the federal legislation. And there's
23 a corresponding definition of "the project" in
24 the contract. And that ties to that Article 4
25 that we looked at yesterday.

1 And then in 108(a) -- I can't read
2 my handwriting right, it might be 108(c) of the
3 October 2004 legislation, it says the Commission
4 shall establish -- the Commission in this case is
5 the FERC -- rates for the transportation of
6 Alaska natural gas on the project.

7 Another way of thinking of it is
8 the project is everything that you see on the
9 screen, except the lateral line down to
10 Anchorage.

11 Now, here we go. The first clause
12 of 8.1 -- or 8 is 8.1 which really sets forth the
13 parties' expectations. And that's all it is, a
14 set of expectations, and it divides between the
15 part in Canada and the part in Alaska that there
16 will be regulation under the pertinent statutes
17 for the Alaska part and under the pertinent
18 Canadian law for the Canadian part.

19 You may ask what about the -- if
20 federal law does not apply. And the answer on
21 that is thinking that this contract would last a
22 very long time, the sponsor group companies said,
23 well, isn't it possible that FERC would reverse
24 its position on jurisdiction on some issue, and
25 then where will we be?

1 I've lived a long time with the
2 Natural Gas Act, which has been amended over the
3 years. I -- and the case law, and I think that's
4 a remote possibility, but it's one we've covered
5 by the commercial agreement language.

6 And then 8.2, which says the
7 parties shall be unified in supporting FERC
8 jurisdiction in their positions before the
9 agencies and will not seek to add to that
10 jurisdiction or change it.

11 And here's where we get into some
12 interesting discussion. I've said yesterday, and
13 I'll repeat today, that as we analyze the project
14 for the reasons I just gave and the reasons I
15 gave yesterday, that the RCA, we believe,
16 consistent with the case law and the statutes,
17 does not have jurisdiction over an interstate gas
18 line and the pipelines that feed into it,
19 including the treatment plant.

20 And this -- this clause was first
21 discussed in December, 2004 and was settled in --
22 somewhere around -- well, March, 2006. That's
23 how much discussion it took.

24 Frankly, we saw -- I saw, at least,
25 no reason to put language in about the RCA. The

1 sponsor group companies were very insistent that
2 they have clarity on this point. And it was
3 settled at a -- at a principled level as part of
4 a trade on commercial terms that was made in, I
5 believe, December 2004 at a very high level of
6 both the companies and the State.

7 And Jim Clark is going to get into
8 that process in the process of trades next week
9 when he comes before you.

10 So let me go on and, acknowledging
11 that the trade was made there, let's talk about
12 what exactly happens under this clause.

13 If the RCA found a way to assert
14 jurisdiction over the project -- and -- and you
15 ask, How could that be if it's so clear? Well, I
16 can give you a theory, and I will. Then it would
17 take time to resolve the issue of does it or does
18 it not have jurisdiction.

19 If you look at some of the state
20 regulatory statutes, there is a possibility that
21 the RCA might, through the right of way leasing
22 statute, say that it has jurisdiction over the
23 portion of the gas that's destined for intrastate
24 markets.

25 As I said yesterday, that is

1 inconsistent with the Supreme Court ruling in the
2 Lavaca case, and also inconsistent with the fact
3 that if push comes to shove the holder of a
4 Certificate of Public Convenience and Necessity
5 could condemn a right of way.

6 So -- but recognizing that someone
7 might think of that argument, it would end up in
8 a dispute which could take considerable time to
9 resolve. And time is the enemy of this project.

10 So, thinking of that, we came up
11 with this language. If -- if the RCA attempted,
12 I think contrary to law to assert jurisdiction,
13 then the parties would work together and try and
14 find the solution to that problem.

15 If you go to the next page, and
16 I'll come back to this page for a moment, but
17 under the dispute resolution mechanism of the
18 contract, nothing can happen for nine months in
19 terms of pursuing an issue of loss. That gives
20 people time to work on solutions, talk to the RCA
21 about the problem, statutory amendments, if that
22 were desirable, litigation if that were
23 desirable.

24 But, if at the end of the nine
25 months a participant believes -- a participant is

1 one of the oil companies -- believes there had
2 been a loss, then you go to the dispute
3 resolution process.

4 And here you've got to think about
5 what would be the claims that might arise and how
6 those claims are limited by the contract.

7 Loss is a defined term, and it is
8 broadly defined because it's both used in favor
9 of the State and against the State in the
10 contract.

11 But if you turn to page 212 of your
12 contract in bold-faced type, just like in a
13 commercial lease or something, it says: In no
14 event is any party liable to any other party for
15 the following loss that arise or -- out of or
16 relate to this contract or any breach of it: Any
17 consequential or incidental damages, including
18 lost profits or any special or punitive damages;
19 a party shall neither claim nor, if awarded,
20 collect any prohibited loss from any other party
21 in any proceeding in any dispute.

22 So, if the RCA asserted
23 jurisdiction, there's some further conditions,
24 and the parties claimed a loss, or the
25 participants claimed a loss, then, in that event,

1 if you got over all the hurdles, you still could
2 not get lost profits. So, if they said that the
3 throughput had been declined because part had
4 been diverted or prorated or whatever, even
5 though I don't think those claims stand under
6 federal law, you can't get lost profits, you
7 can't get consequential damages, you can't get
8 the incidental damages.

9 So what are the hurdles you have to
10 get over even before you get to the claim of
11 loss? If the RCA asserts jurisdiction and then
12 takes actions that are inconsistent with FERC
13 principles for jurisdictional facilities or in
14 the remote event their commercial agreements with
15 those agreements that result in a loss, so you --
16 you would be litigating the issue of whether it
17 was consistent or inconsistent with FERC
18 principles. And if you got over that hurdle and
19 proved that it was inconsistent, then you would
20 argue about what the loss might be.

21 And as you plumb to the companies
22 on what they were concerned about, they were
23 concerned about prorationing. They were
24 concerned that the RCA might attempt to prorate
25 capacity on the lines that fed into the mainline

1 or even on the mainline itself.

2 I think such a prorationing would
3 be a direct conflict and interference with the
4 terms of access set by the FERC to the interstate
5 pipeline, but that doesn't mean, at least in the
6 companies' mind, that they might -- that this
7 might not arise in a future FERC.

8 So, the result is they -- they
9 would claim there was a loss. They would claim
10 if no action were taken, that it would be
11 inconsistent with FERC policy, and they would
12 then get into the factual situation of was there
13 really a loss. And from their point of view,
14 that would include the cost of cover or
15 transportation.

16 As you spin through the scenarios
17 that might occur, and this is -- you get more and
18 more out on the hypothetical chain. You run
19 into: Could that include the cost of cover if
20 gas were taken off in Alaska, would it leave
21 gas -- it would require them to cover a contract
22 downstream because they didn't have enough gas.
23 Well the cost of cover at that time could either
24 be to their benefit or their detriment, depending
25 on what the price of gas is whenever this

1 hypothetical could occur. So there might be no
2 loss.

3 Anyway, it was, as I said, a much
4 disputed clause, and we -- we built in a number
5 of protections. I don't think it will ever be
6 used, but I can't prove that it will never be
7 used, and that is the sort of content of the RCA
8 clause.

9 Moving on to the next point.
10 Remember the State was participating in this new
11 gas pipeline world in several ways. It will be
12 an owner of a pipeline, but it also will be a
13 shipper, because it will be marketing its own
14 gas. As a shipper, we wanted to be sure that we
15 could do what we've always done for 30 years at
16 the FERC, which is intervene and pursue our
17 claims that a tariff is too high, that the tariff
18 is discriminatory, the tariff has some problems
19 connected with it. So we wrote in affirmatively
20 a clause, 8.4, that says: This contract does not
21 affect the right of any party to petition FERC or
22 NEB to institute a proceeding, participate --
23 remember, to institute, not merely to
24 participate, to institute a proceeding
25 to effect -- that involve the tariffs.

1 And as a member of the LLC, the
2 state pipeline company will be bound by the
3 actions of the LLC in putting forward a tariff.
4 That will be discussed within the LLC. There
5 will be an agreement on it, a vote on it, and
6 then it will go forward as a proposal of the LLC.
7 But the FERC can modify that. So the State will
8 have a voice in how that tariff is proposed to
9 the FERC through its LLC participation, and in a
10 sense, it was of a second voice in a different
11 capacity, as a shipper, in the process at the
12 FERC.

13 And we wanted to be sure that just
14 because we were a member of the LLC we were not
15 bound in our shipping capacity in our rights to
16 comment, challenge, protest, intervene on a
17 tariff. And that's what 8.4 does.

18 8.6 is about previously used
19 assets. And here's what the deal is. There are
20 parts, particularly of the treatment plant, that
21 will be used for -- well, let me change that.
22 The gas treatment plant will include some
23 facilities that already exist on the Slope, and
24 we wanted to be sure that we were able to
25 challenge if -- if the GTP LLC tried to put those

1 plans into rate at a new cost, not the cost that
2 reflects their sort of depreciated value, we
3 wanted to be able to bring that issue to the FERC
4 and also pursue FERC policy, whatever it will
5 turn out to be on that carryover. The GTP will
6 have a lot of new investment in it, too. It's
7 not just carrying over the old. But we didn't
8 want a writeup, if we could avoid it, of the
9 assets -- the old assets that were put into the
10 GTP.

11 Now, FERC has a number of cases and
12 policies here. Going back to the oil pipeline
13 area and the electric area, the FERC has
14 consistently said, sustained by the D.C. Circuit,
15 that you can't write up an asset merely on sale.

16 So that was the Williams -- the
17 first time was the Williams case. So you take a
18 regulated asset, you sell it from X to Y, and
19 unlike an apartment building, you don't get a
20 writeup on the asset in the hands of the new
21 seller, so -- new buyer, excuse me. So,
22 that's -- unless -- and now there is an unless --
23 there is some sort of benefit.

24 There is some other law that deals
25 with assets that were not regulated coming into

1 regulation, and what you do there, and there's
2 tension between those two cases.

3 But we thought with this clause we
4 had enough leeway if the LLC decides to seek a
5 writeup on the used assets to fight that.

6 The seasonal variable capacity is
7 just a nondiscrimination point. There may be
8 extra capacity offered because of seasonal
9 variations in the capacity of the pipeline. We
10 want to be sure that was available to firm
11 shippers -- State will likely be a firm
12 shipper -- on a nondiscriminatory basis.

13 On to the favorite subject of
14 expansion. And I apologize, but I'm going to
15 repeat a little bit of what I said yesterday.

16 Expansion can occur in three ways.
17 The new way, totally new in the law, was under
18 Section 105 of ANGPA, as it's called, the October
19 2004, legislation. And if you look at that,
20 there's sort of a careful dance that you go
21 through with the FERC for that expansion
22 capacity. I can't emphasize enough that this is
23 the first time FERC has been given the authority
24 to order expansion of an interstate pipeline. It
25 does not have that authority under the Natural

1 Gas Act. And there's a lot of law affirming that
2 it does not have that authority.

3 That legislation was carefully
4 worked out as a compromise between, really, the
5 producers and other Lower 48 interstate pipelines
6 and potential shippers and explorers in Alaska
7 and the state. So, when you -- when I say
8 there's a careful dance in the legislation,
9 that's the result of the compromise. There are
10 various protections that are in it that are
11 designed to make sure that expansion can occur on
12 an economic basis and without detriment to the
13 pipeline or existing shippers.

14 And when we came to discussing
15 expansion in the negotiations, frankly, the
16 companies said to us: What are you doing? You
17 won. You got this novel right in the Federal
18 statute. What more do you want, as long as it
19 exists, that it will never be used because it's a
20 backup. And we said, no, no, we want more than
21 that, just as protection for unaffiliated
22 parties.

23 I -- I will skip over the totally
24 voluntary expansion by the owner.

25 A totally voluntary expansion is,

1 as I said yesterday, when the pipeline decides
2 it's in its business interest to add capacity.

3 Now, just on a digression on how
4 capacity is added. Capacity can be added in two
5 ways on an interstate pipeline. One way is
6 essentially in-fill compression. You add some
7 more pump-up, some pumps, some compression to the
8 pipeline, and that boosts what can go through.

9 The second more expensive way to
10 expand the pipeline is to loop it, where you
11 actually add, at particular sections, extended
12 pieces of pipe. So you really have two pipes
13 going down for periods of the -- during the
14 length of the pipeline.

15 In-fill compression, adding pumps,
16 is sort of the cheaper way. And my understanding
17 is that the project provide -- is going to be
18 designed to -- or has been designed, to the
19 extent it has been designed, to be expanded
20 through in-fill compression up to something like
21 5.7 or 6.0 bcf per day. And that's a lot of
22 expansion of capacity, given, as I said
23 yesterday, again, that there's an expectation
24 that there's not enough gas. And, oddly, there
25 are other parts of the contract that deal with

1 how we get more gas for the project.

2 But if you did fill up the pipe and
3 needed expansion, the first two ways you could do
4 it is the pipeline could see it in its interest
5 to expand or if there's the FERC new powers.

6 The third way is 8.7, under the
7 contract. And what you do there is it's a right
8 given to the State to initiate within the LLC
9 process an expansion, and that was what we
10 negotiated.

11 The State rights start with the
12 fact that any person, including the State, is
13 unable to secure additional capacity to ship on
14 the mid- -- on the project. That means the GTP.
15 It could be the gas transmission lines. It could
16 be mainline.

17 I should say in -- these provisions
18 apply in Alaska, because the law in Canada is
19 considerably different. The law in Canada is
20 that the NEB does have authority to order
21 expansion, and we, therefore, thought that what
22 we most needed to do is deal with the Alaska
23 situation, given we had the rights under law in
24 Canada.

25 There are a number of steps, but

1 upon receipt of the expansion notice, the project
2 shall diligently prepare a FERC application. And
3 there are requirements about the size of the
4 expansion. There are minimum size and also
5 maximum limits.

6 The idea is that expansion is -- is
7 related to sort of the engineering of the
8 pipeline. There are costs associated with it.
9 There can be inefficient expansions and efficient
10 expansions. When you get into inefficient
11 expansions, you have the potential for fights
12 about who should bear the cost of the
13 inefficiency. And so we put a -- we agreed to,
14 rather, minimum size. It's different for the
15 mainline as compared to the gas transmission
16 lines because of their different size.

17 And it doesn't apply to a major
18 looping of the pipeline, one in excess of 100
19 miles.

20 And then we picked up the language,
21 most of the language from the federal statute on
22 expansion as to the issues that should be
23 balanced in expansion proposal.

24 There's also requirement that the
25 expansion shipper be creditworthy. Obviously,

1 you want someone who can pay for what's going on,
2 pay in advance the costs of preparing an
3 application, and that they participate in the
4 expansion open season. Yesterday, there was a
5 question about frustration of the open season. I
6 checked that overnight. There is a requirement
7 that the party complaining, the expansive shipper
8 not having capacity, not only start the process,
9 but also participate in the expansion open
10 season.

11 Again, to repeat a point, by
12 participating in the open season, the expansion
13 shipper is not guaranteed any preferential
14 rights. If -- once the process is kicked off at
15 FERC and the expansion shipper participates,
16 there may be other people who come out and say,
17 We want capacity, too.

18 And when that happens, you go
19 through the normal open season process of
20 allocating capacity.

21 If -- two points. If we feel that
22 the LLC is not moving along quickly enough on the
23 State-initiated expansion, we can go through a
24 dispute process, the dispute resolution process
25 of the contract, and it's a faster process

1 because we skip over the first step of having an
2 informal, amicable meeting trying to work out the
3 problems. And we, essentially, go for an
4 injunction under the dispute resolution
5 processing.

6 Go to it and comply with your
7 obligations under the contract. We do not have
8 the right to damages in this case. But we do
9 have the right to an injunction which is really
10 consistent with what we want. We don't want
11 damages; we want the pipeline to be expanded.

12 Then there was a provision at the
13 end of the expansion section that says: If the
14 FERC comes out with an expansion order that is in
15 a major way different from what was proposed, the
16 entity, the project entity, let's say, at the
17 mainline -- it could be a gas transmission line,
18 too -- could vote -- will reject the certificate
19 unless the differences are minor.

20 And, again, this was a negotiated
21 position. There were special rights given to the
22 State, and the argument was made that this is a
23 particular expansion that everyone hopes never
24 will occur because they hope there is cooperation
25 in expansion, and that the balance of what is

1 worked out is so carefully done under the
2 contract that if the FERC disturbs the balance of
3 this particular provision, the companies don't
4 want to be forced to accept it. That's what's
5 behind that.

6 They can accept it, but they don't
7 want to be forced to accept it.

8 I should say there's a lot of
9 language in the State-initiated expansion section
10 about the considerations, and it does not
11 foreclose rolled-in pricing, it doesn't require
12 it, it just copies what is in the federal statute
13 that costs are covered, whether on an incremental
14 or rolled-in basis by the rates that are set for
15 the expansion.

16 I'm going to go on to impurities
17 which is a sort of interesting contract article
18 because it goes beyond really the pipeline
19 project and involves the working interests owner
20 at Prudhoe Bay, the field interest.

21 We wanted -- the issue is not
22 really the treating of the gas. Treating means
23 the gas comes out of the ground with impurities
24 like CO2 water, hydrogen sulphite, and there's a
25 lot of CO2 in Prudhoe Bay, at least, Prudhoe Bay

1 gas, and that has to be taken out to make the gas
2 acceptable to the pipeline.

3 The question is how those
4 impurities are disposed or where they're
5 disposed. The FERC will certainly regulate the
6 treatment plant in access, in rates. But it
7 doesn't usually require a provision and probably
8 could not require that the working interest owner
9 accept the impurities. So the treatment plant
10 can be spewing out or processing out the
11 impurities, but they've got to go somewhere.
12 They usually have to go into the ground. And
13 where they have to go in could be the Prudhoe Bay
14 field or possibly it could be somewhere else.

15 And so what we were trying to deal
16 with here is an arrangement where the State and
17 others were not caught short or subject to unfair
18 terms on disposal services. And so there's sort
19 of a tennis match, again, between the treatment
20 plant and the working interest owners as to who
21 will accept the impurities and on what basis.

22 So, as you work through the
23 language, you'll see that we've required the
24 producers as working interest owners -- and
25 they're not all the working interest owners in

1 Prudhoe Bay, but there are a lot of -- a lot of
2 them percentagewise -- to analyze properties
3 where -- whether they could take those impurities
4 into the Prudhoe Bay reservoir and the terms on
5 which they're offered -- you see, and I would
6 correct this slide, but it reflects the statutory
7 language: If the GTP is not regulated by FERC.
8 Well, the GTP will be regulated by FERC, but the
9 question is: Would the FERC regulation extend to
10 disposal services, which is not -- is sort of a
11 subissue within there. Of course, if it is
12 regulated by FERC, whatever FERC does, controls.

13 But the more interesting provisions
14 of this clause are when you get down to the
15 disposal services, and you have the working
16 interest owners analyzing the reservoir as a
17 disposal site and the terms of access to that
18 site. And -- and, again, the working interest
19 owners can only be the ones -- you could only
20 bind, as part of this contract, the ones that are
21 connected with the parties to the contract. But
22 we have bound them. If the working interest
23 owners of a property agree to return and dispose
24 of the impurities from a treatment plant, each
25 participant that is a working interest owner in

1 that disposal property must vote to allow the
2 State to return and dispose of impurities removed
3 from the State gas delivered at the same rate,
4 nondiscriminatory, equal treatment, as other
5 owners.

6 So the point there was we were
7 worried that we would be -- as owners of gas,
8 have liability for the impurities and have
9 nowhere to go with the impurities. And they
10 would be probably a hazardous substance or will
11 be under environmental law. So, it was a lot of
12 push from the State to get the right to have a
13 place to dispose of the impurities and on the
14 same term as others.

15 Now, also, the third-party service
16 clause, which, again, is sort of interesting
17 because of the stretch under the contract. Each
18 producer, meaning each party to the contract, who
19 enters into an agreement to dispose of those
20 impurities in another property must allow the
21 State to do so and on the same terms as it gets
22 itself.

23 That is sort of a -- a clause that
24 is very protective of the State interest and is
25 designed to insure fair treatment, equal access.

1 And it took -- it took a lot of long nights to
2 get that one, too.

3 Let's go to Article 9.

4 Article 9 addresses, as it says,
5 in-state markets. You recall that the Federal
6 statute talks about in sort of -- sort of strange
7 language that by the time a certificate
8 application is filed and granted, the
9 certificateholder must have studied in-state
10 needs. So it's sort of -- when you think about
11 how it's constructed, it's a little strange. But
12 we've moved that up.

13 It was moved up first in our
14 comments in the open season rule-making, and then
15 FERC filed it, which is prior to the open season
16 there has to be a study done or adopted by the
17 mainline entity of in-state consumption needs and
18 off-take points. And, obviously, there's a value
19 to the State in getting that study done as soon
20 as you can, and certainly before the open season,
21 because doing it before the open season allows
22 in-state would-be shippers and lateral proponents
23 to have the information and be in a position to
24 bid in the open season.

25 There's an economic reality here,

1 too, which is in-state needs are not stable.
2 They change over time, and so you have to have
3 some knowledge and do the best you can with it at
4 the time of the open season, but certainly there
5 would be no advantage to the State to having the
6 study deferred to after the open season.

7 The contract also requires the
8 mainline entity to identify, after
9 consultation -- with the State, four offtake
10 points in-state. This was one of the Governor's
11 six principles, and also require that the
12 mainline entity fund the four offtake points in
13 state. So that's the valve, the flange where the
14 gas would go off to in-state uses.

15 And also conduct a study of NGL
16 processing opportunities in Alaska. There have
17 been a number of those studies going back to the
18 Dalshal (phonetic) study more than 20 years ago,
19 but we wanted it studied again, and the mainline
20 entity has to do it.

21 I want to skip down to the third
22 quirky dot. When it says: The contract does not
23 require any party to fund in-state distribution
24 facilities, those are the facilities on the other
25 side of the flange off the interstate pipeline.

1 And that, as I've said, is outside the project,
2 it's for anyone to build. But we have required
3 the mainline entity to cooperate in the design
4 and engineering of those facilities with the
5 party who wants to take gas off. Because you
6 don't want the mainline bulking. It's better
7 that the mainline designs -- makes whatever
8 design accommodations or changes that are
9 necessary for that offtake before the final
10 design of the project. So there's a cooperation
11 clause.

12 Skipping up to the top of the page,
13 we've talked a little bit about segmented
14 capacity. But the idea is that you could
15 in-state take -- I would emphasize the in-state,
16 that you could -- if you've got a contract to a
17 point here over here, that you want to take it
18 off before then, you could segment the capacity.
19 And that what it means, the service in-state
20 offtake points that are upstream of the firm
21 contracted service point because when you
22 contract for service, you'll contract to a
23 particular point.

24 Later on, 9.4 provides that you can
25 make new arrangements for -- once you've made a

1 set of arrangements, you can change or make new
2 arrangements for delivery in Alaska as long as
3 that doesn't cause un- -- any sort of unpaid-for
4 stranding of capacity. So if you signed the
5 contract to go 300 miles and you only want to go
6 100 miles, you're going to have to pay for those
7 extra 200 miles if you -- if that's a changed or
8 new arrangement.

9 Recall what I said yesterday, if
10 you start out, however, knowing you want to go
11 100 miles and not 300 miles and you contract for
12 that service, that service is supposed to reflect
13 the costs of going the 100 miles and not out of
14 Alaska.

15 Anyway, 9.4 is designed to deal
16 with changes later, and what will happen in those
17 circumstances is that if there is a change and
18 there's some downstream costs that are stranded,
19 as the word goes, by that change, usually the
20 shipper makes a deal with its new -- it depends
21 where the point of sale is actually, but with the
22 purchaser to pick up those costs and they're
23 passed through in that way, but that would be a
24 point of negotiation.

25 With that, I'm leading up to what

1 the fiscal terms of the contract are, and this
2 will take a lot of careful discussion.

3 Dan's presentation has the
4 advantage of having color slides, so it's in
5 Technicolor.

6 COMMISSIONER CORBUS: It might be
7 appropriate to answer these questions.

8 MR. LOEFFLER: I've been given a
9 handful of questions here and will -- I will not
10 give you the fiscal stability covenant yet.

11 The State -- under Roman -- at
12 Romanette ii, the State will be responsible for
13 the reimbursing -- for reimbursing the
14 participant for that loss. Why does the State
15 reimburse 100 percent when we are only 20 percent
16 owner of the pipeline? Are there other examples
17 of this method being used in this manner?

18 On the first point, the theory of
19 the reimbursement or indemnification, if it
20 happens, was the RCA is a creature of the State.
21 It's a creature of State law and the State, in
22 some political sense, is responsible for the RCA,
23 and therefore, should be on the hook if this set
24 of circumstances occurs.

25 Are there other examples of this

1 method being used in this manner?

2 There are a number, and we'll get
3 into them in the fiscal section of potential
4 indemnifications under the contract. Being used
5 in this manner, I would say no, but there are
6 indemnifications, and we should get into those.

7 The limitation on loss is a
8 universal term in the contract, as I -- as I
9 referenced in the -- I think it's the liability
10 section of the contract.

11 If the RCA sunset is not extended,
12 who will have jurisdiction?

13 I'm a little unclear here. Let me
14 try and speak to that, but I -- I would ask
15 clarification of the question.

16 I don't see that there's an RCA
17 sunset in the contract.

18 Jurisdiction of the FERC is based
19 on the U.S. Constitution, the Interstate Commerce
20 Clause of the Constitution, and there's a number
21 of Supreme Court cases that say if the area is
22 constitutionally reserved for regulation by the
23 Federal Government, then the states cannot have
24 jurisdiction, and the Federal Government can
25 choose the form of regulation that it wants,

1 whether it's extensive or even deregulation.

2 It may be the RCA sunset clause is
3 a question of State law that I'm missing, so I
4 will consult at the break.

5 If the NEB uses a different tariff
6 methodology, how does the FERC or the contract
7 under 8.7 deal with it?

8 More questions.

9 The FERC can't control the Canadian
10 government. The FERC has jurisdiction in the
11 U.S. parts of the project. NEB does it in
12 Canadian parts of the project. And each
13 government has its sovereign powers on setting
14 the tariff within the part of the project that's
15 subject to its jurisdiction. I -- I don't see
16 that we can do anything. But, certainly, the NEB
17 can't set the FERC tariff and the FERC can't set
18 the NEB tariff.

19 If expansion cannot negatively
20 affect current shippers, how do we reconcile that
21 with the fact that FERC Rule 2005 puts a
22 presumption of rolled-in tariffs?

23 There are various scenarios where
24 an expansion could lower the costs for all
25 shippers because you might have more volume over

1 an increased -- divided by increased costs, but
2 not disproportionately increased costs. So that
3 might lower the tariffs. But I don't see that
4 there's necessarily a conflict anymore than there
5 might be under the presumption which can be
6 rebutted at FERC.

7 On expansion, why can't -- why
8 can't the State ask for expansion for in-state
9 lateral? This seems an important right to have.

10 If neither State-initiated
11 expansion or ANGPA mandatory expansion can impact
12 rates, doesn't that result in incremental
13 pricing?

14 Not necessarily on the second, for
15 the reason I gave. It depends on the costs of
16 the expansion. It's generally thought that
17 in-fill compression, as opposed to looping, can
18 result in a lowering of average costs for the
19 total system. The odd thing about the debate
20 over incremental pricing and rolled-in pricing is
21 that by promoting and -- successfully promoting
22 rolled-in pricing, the State gave up the argument
23 and independent shippers gave up the argument
24 that incremental pricing would be a benefit to
25 them. Because if the cost of the expansion had a

1 lower average cost priced incrementally, a lower
2 cost, they could have a more favorable rate than
3 they would when they roll in the rate with the
4 total pot of costs on the pipeline. But it was
5 thought, generally, that rolled-in was a better
6 way to go because it also covered the opposite
7 situation where expansion was by looping and
8 added to the average cost of the system.

9 So it depends a lot on how
10 expansion occurs.

11 So it doesn't necessarily result in
12 incremental pricing.

13 Why can't the State ask for
14 expansion for an in-state lateral? This seems
15 important -- an important right to have.

16 Well, the State can ask for it. It
17 can ask for it within the LLC regardless of the
18 rights. And we thought we had a couple ways to
19 go at it if we need to. We were concerned,
20 listening to complaints that we had from
21 independents, that the expansion need was for the
22 new explorer who couldn't get on the mainline and
23 wanted to take its gas out of state. And so 8.7
24 was aimed at that problem. We didn't see a
25 parallel problem with respect to an in-state

1 lateral.

2 Does the provision that the project
3 entity must -- must -- I can't read the word --
4 must something a FERC order on expansion if it
5 differs from the provision -- must reject a FERC
6 order on the expansion if it differs from the
7 provision of the Stranded Gas Development Act --
8 that's not "or differ from." If it differs from
9 the provision of the Stranded Gas Development
10 Act -- "contract" is the word that's missing,
11 meaning that the FERC mandatory expansion is
12 superseded by the Section 8.7 right.

13 No. They're independent. 8.7 is a
14 contract right. It does not modify and can't
15 modify the rights under the statute.

16 Can you explain why it is in the
17 State's best interest to take royalty gas in kind
18 rather than value? How much of the State will
19 benefit?

20 I think Pedro has -- and others
21 have talked about that. It was a very high-level
22 decision made initially in the contract
23 negotiations that the State wanted to take its
24 gas and have the opportunity as well as the risk
25 to market its gas, and there is opportunity as

1 well as risk.

2 I would point to some of the
3 programs that have been undertaken by the
4 Minerals Management Service of the Department of
5 Interior in the state of Wyoming, where they have
6 found that they have increased the return to
7 those respective governments -- there's public
8 reports on this -- by taking the gas in kind and
9 doing the marketing.

10 Another thing it does, and some
11 people think this is a benefit -- I do -- is that
12 if the State takes its gas in kind, it eliminates
13 potentially a lot of litigation over what is the
14 right value for the sales or the measurement of
15 the value of the sales that are made by others.

16 If you're in a value situation,
17 you're in a derivative position. You have to
18 examine the sales, a lot of sales made in
19 different places at different times. You will
20 spend a lot of money on litigation on what is the
21 right value. Some people see a value to that
22 litigation. But you will avoid all those sorts
23 of disputes by taking your gas in value, but you
24 will also have the responsibility, the
25 opportunity, and the risk that goes with taking

1 the gas in kind.

2 How much of the State will benefit?

3 It will be a choice of the State Administration
4 at the time to sell gas in-state as well as out
5 of state, and there will be public policy issue
6 about what's the best use of the State resources
7 in selling its gas, should some be reserved for
8 in-state use, can it be lawfully sold at a lower
9 price than the State could obtain in the
10 interstate market and things like that.

11 What are the plans for in-state
12 processing, marketing, sales for our gas taken in
13 kind? Are the associated costs included in your
14 \$20 billion estimate?

15 On the second question, the costs
16 that have been floated are the costs of the
17 project, they're not in the costs of marketing.
18 I believe the fiscal interest finding has some
19 discussion of a range of marketing costs on a
20 volumetric basis, not on a total-cost basis.

21 What are the plans for in-state
22 processing, marketing sales? This is beyond my
23 jurisdiction.

24 The Department of Natural Resources
25 has spoken to that. The fiscal interest finding

1 speaks to that. And I will pass me on that.

2 Why did the State agree to the
3 provision of Article 9.4? No party is required
4 to sell gas to any Alaskan purchaser. Wouldn't a
5 provision that requires sales under certain
6 conditions better protect Alaskans in the long
7 run?

8 I don't think -- I think it would
9 have taken a very long time, and I don't know if
10 we would have achieved it, to figure out a
11 legally enforceable clause that would require
12 sales under certain conditions. The devil was,
13 again, in the details about sales under certain
14 conditions. You know, at a very high level,
15 maybe there would have been a value. That clause
16 has other language in it about parties are free
17 to sell or the State is free to sell. There's a
18 huge amount of gas available, and I think it was
19 not in the companies' free-market ideas to say
20 that no party is required to sell, but no party
21 is prohibited either. It -- it really doesn't
22 mean much.

23 Expansions, page 45, State's right
24 to seek specific performance is in its -- is its
25 exclusive remedy for any breach of Article 8.7.

1 What exactly does that mean?

2 I touched on this earlier. It
3 means that the State cannot get damages, but can
4 get an injunction to force the contract to be
5 carried out with regard to an expansion.

6 Impurities and working interest
7 owner. Each participant -- quote: Each
8 participant that is a working interest owner in
9 that disposal property must vote to allow the
10 State to return and dispose of impurities. If it
11 is a vote, doesn't this imply that they could
12 vote no? Because it says: must vote to allow.

13 So, that's that question.

14 You have referenced -- no. You
15 have referred to the producer appeal of the FERC
16 order on design changes to make the pipe bigger
17 or expandable. Doesn't Section 8.7, on page 86,
18 give the producers the right to resist an
19 expansion certificate if FERC grants a
20 certificate on a basis different than the
21 original design? This would seem to allow the
22 producers to win their FERC challenge outside of
23 the court system. We should do all we can to
24 maintain the benefits we want at FERC and not
25 negotiate that away.

1 There's no question there.

2 Anyway, 8.7 does not supplement
3 mandatory expansion, does not affect other
4 voluntary expansions as to which the rolled-in
5 pricing presumption applies. It's an additional
6 right on top.

7 Why does the contract not require
8 that all expansions be done on a rolled-in
9 pricing mechanism?

10 You've got FERC law. We didn't
11 accept, when we created a new right -- could not
12 and did not intend and did not disturb the FERC
13 law on that.

14 Under State-initiated expansion,
15 explain why one condition to the sponsors going
16 forward to expand is that expansion not required
17 in any of the producers to pay a higher right
18 than they would have without expansion. Isn't
19 this a more restrictive than the no-subsidy
20 language we won at FERC?

21 I see a sort of similarity in these
22 questions, even in the handwriting.

23 The -- the issue on any expansion,
24 any of the three expansions, is: Do you disturb
25 the rights of people who signed up for capacity

1 on the basis of a particular rate well after they
2 signed up but before their rights have expired?
3 And the idea, both in the Congress-accepted and
4 State-initiated expansion, is that you should not
5 add costs to the original shippers and -- and
6 disturb the contracts they made.

7 Isn't that a more restrictive than
8 the no-subsidy language we won at FERC?

9 Not necessarily. You've got to --
10 if I recall the dialogue I had with the chairman
11 of FERC in December, 2004, he didn't know what a
12 subsidy was, and we had a little exchange on
13 that. And subsidy covers or no subsidy covers a
14 lot of territory. And FERC ducked the question
15 on re-hearing in Order 2005A, what a subsidy was.
16 They said they'll deal with it when they come to
17 the time.

18 If a subsidy helps you, it's
19 obviously a public-interest benefit. If it hurts
20 you, it's a subsidy. And so it depends which
21 side of the issue you're on.

22 What if RCA asserts jurisdiction
23 over some upstream asset, and it was a rate
24 established that is lower than the contract rate
25 commercial agreement, would the State have to

1 reimburse the difference?

2 I don't think the RCA could
3 successfully do that. If in fact, the area is
4 reserved for federal jurisdiction and the federal
5 government has decided not to regulate in that
6 area, would it have to -- it gets to a very
7 complex factually -- question -- although the
8 State might have to reimburse some part of that
9 difference, it goes: What would the difference
10 be? The difference could be, for example, a
11 lower rate of return. In that case, the
12 limitation on liability knocks out reimbursement,
13 because that's lost profits. So that's as much
14 clarity as I can add to that.

15 The contract establishes the
16 diligent standard for arbitration. Wouldn't a
17 prudent operator standard be more conventional
18 and generally better understood legally?

19 Having looked at some of the case
20 law -- and prudent operator, it covers a lot of
21 sins -- no, I don't think it would be any easier
22 to apply.

23 Bill, any more?

24 COMMISSIONER CORBUS: Yes, we do.

25 We have a total of ten questions more. And I

1 would suggest we take ten and then come back, and
2 we're going to answer eight of the questions.
3 And two of them, one to do with force majeure and
4 the other one for the period of fiscal certainty,
5 we will consider later on in the day as we
6 address these issues.

7 So let's take ten minutes.

8 [Break]

9 COMMISSIONER CORBUS: We are ready
10 to resume now.

11 Mr. Loeffler will answer the eight
12 questions he has -- we have before us, and then
13 we are going to turn it over to Dan Dickinson who
14 is going to cover parts of Article 11 and -- and
15 thereon through Article 14.

16 MR. LOEFFLER: Let me continue. I
17 want to go back on the RCA sunset question. And
18 the question was: If the RCA sunset is not
19 extended, who will have jurisdiction?

20 Well, the answer is whoever the
21 State Legislature creates to follow on the shoes
22 of the RCA as it created an entity to follow on
23 the shoes of the APUC.

24 FERC is given -- both FERC and RCA
25 are given their jurisdiction by legislative

1 bodies, and FERC doesn't jump into the
2 jurisdiction of the RCA because the Alaska
3 Legislature changes that jurisdiction.

4 Next is rate loss. The RCA 2002
5 decision has said that TAPS owners exceeded just
6 and reasonable rates by 50 percent -- 57 percent
7 between '97 and 2000. If the RCA decided that
8 rates should be lowered, would that be considered
9 a loss and require state reimbursement on either
10 past overcharge or future rate increase --
11 decrease?

12 No. Two points, it goes back to
13 the jurisdiction on oil pipelines versus gas
14 pipelines. The RCA Order 157 on oil pipelines
15 legally could only decide that the intrastate
16 rates on TAPS were too high by that margin. And
17 even there, there's an issue of whether they
18 could do that because of the impact on interstate
19 rates, which is now being litigated at the FERC.

20 But the difference is that on oil
21 pipelines, the RCA does have jurisdiction to
22 establish the intrastate rate mainline. And on
23 gas pipelines, it does not.

24 So, if the RCA -- I don't know why
25 it would do this -- but tried to establish a rate

1 for the mainline on the gasline, it would be
2 acting beyond its jurisdiction. It would not be
3 a loss that the State would reimburse. It
4 wouldn't even be a loss.

5 The contract defines an affiliate
6 as being 50 percent or more owner. Doesn't the
7 FERC rule define affiliate as 10 percent or more
8 owner? Why the higher threshold?

9 The rules are -- serve -- in the
10 contract serve different purposes. I believe
11 affiliates are used for things like affiliate
12 transactions, enforcement of the various
13 requirements on no favoring of affiliates.
14 Affiliate in the contract is used for a different
15 purpose. It doesn't disturb the FERC 10 percent.

16 Has the Administration discussed
17 with the RCA the exclusion of RCA oversight in
18 the proposed contract?

19 I, frankly, am not privy to every
20 discussion the Administration has had with the
21 RCA. I believe there have been some, but I don't
22 have complete knowledge there.

23 Is there any requirement in the
24 contract that the mainline will make maximum use
25 of the federal loan guarantee in order to keep

1 tariffs low? If not, why?

2 It's really if not, why not?

3 In the LLC that is nearing
4 completion in negotiation, there is a financing
5 article which currently addresses the loan
6 guarantee. It was handled -- or is being handled
7 in the LLC and -- and that will speak to however
8 it comes out.

9 One point about the federal loan
10 guarantee is that -- this question is a bit like:
11 Is there any requirement that you will do
12 business with the Bank of America?

13 You don't know what the terms and
14 conditions will be on a federal loan guarantee.
15 And until you know what those terms and
16 conditions are, you don't know whether the cost
17 of the loan is acceptable.

18 So, a requirement that they make
19 maximum use of it would obligate you to sort of
20 an unequal bargain, because you don't know what
21 the Feds will want. But there will be language
22 about use of the federal loan guarantee, I
23 anticipate, in the LLC.

24 This one I'm going to duck to --
25 but I'll state the question: Excess state

1 capacity in management. At what point would the
2 risks become unmanageable?

3 That's a -- not a lawyers'
4 question, that's a question for the policy people
5 of the state, and I guess we'll refer that to
6 Mike Menge.

7 If in-state rates are mileage
8 sensitive and does not -- and does not subtract
9 the main pipeline tariff, does this just mean the
10 wellhead price remains the same and the producer
11 profit increases or is the cost of gas less at
12 closer mileage points?

13 I think what's going on in this
14 question is the question of how gas will be
15 priced, and that goes to both State gas and
16 producer gas.

17 So I think what's behind the
18 question is: What would be the price of gas to
19 an in-state user? A seller of gas might have a
20 lower cost of transportation to ship to an
21 in-state point. And the question is, on a sort
22 of net back calculation: Would a seller of gas
23 look at what it might receive at the Alberta hub
24 and realize that it would not have to pay the
25 cost of transportation all the way to the Alberta

1 hub, and would the seller of that gas, therefore,
2 give a break in -- depending on how you want to
3 look at it -- to the in-state user because of the
4 savings in transportation costs, or it would say,
5 I want the price at the Alberta hub minus the
6 cost of transportation; therefore, I'd make more
7 money selling in Alaska.

8 That's a question that each seller
9 of gas will face. The normal way a market works,
10 if it's a free market, is there'll be a -- you
11 will choose the opportunities that give you the
12 most profit. It will get to a different question
13 for a State seller of gas, which will have to
14 decide whether the savings in transportation
15 costs by selling gas somewhere in Alaska should
16 be reflected in a lower price or not and whether
17 the State can lawfully make that sort of sale
18 under the clause of the Alaska Constitution that
19 calls for maximum return to the citizens of
20 Alaska.

21 But, again, that's really a -- you
22 can't answer that, because you don't know what
23 any seller of gas will do.

24 How nearly linear do you expect the
25 mileage rates to be for a 500-mile rate, on a

1 2000-mile pipeline, be 25 percent?

2 I can't -- I can't give you a good
3 answer on that, because I don't know where the
4 costs will be accrued on the Alaska portion of
5 the pipeline. And we wanted some flexibility to
6 argue about what the right cost allocation is, so
7 that's why we use mileage-sensitive. I know
8 historically we fought very hard for an mcf mile
9 basis which would be quite a linear basis, and I
10 guess when the issue comes up again, the State
11 will have to decide what it wants, but we have
12 flexibility under the mileage-sensitive clause to
13 argue for what we want.

14 There we go.

15 We're going on to a new topic,
16 really, the fiscal stability covenant. And,
17 really, here we're getting into some very core
18 obligations of the contract with substantial
19 financial consequences for the State. But,
20 remember, the idea of a Stranded Gas Act contract
21 is that the State is doing something that is
22 pretty unusual in the United States. If
23 approved, the contract would provide fiscal
24 stability to the sponsors of the project for a
25 very long time to give them certainty about their

1 costs and the rules of the game won't change
2 after they make their investment.

3 And so it took a lot of work to
4 work out what is the fiscal stability covenant
5 and the implementation of that covenant in the
6 contract. And so I'm going to give you a little
7 information on 11.1 and touch 11.2. And then
8 Dan's going to go into how it actually operates
9 and part of the rationale there.

10 The covenant summarized in a
11 sentence is just what I said, the contract
12 obligates the State to provide physical certainty
13 for each participant's interest on its oil and
14 gas business activity in Alaska for the term of
15 the contract. They're differing terms, as we
16 learned yesterday, 35 years from the startup of
17 operations for gas. That's the maximum time
18 allowed under the Stranded Gas Development Act.
19 And 30 years from the effective date for oil, and
20 that could be two-thirds of the period for gas.

21 The -- the ability of the State --
22 the constitutional ability of the State to
23 provide a guarantee that long and in the way
24 we're providing it, one might surmise, would be
25 tested or will be tested in the courts. The

1 attorney general gave you his opinion and
2 explained it earlier this week, and it's -- it's
3 an interesting issue for a lawyer.

4 It is clear that states do give tax
5 benefits that last a long time to -- for
6 industrial projects, and this is sort of a nature
7 like that. And we'll see how the courts come out
8 on it.

9 The Attorney General, I think, was
10 confident that we have a strong position, and I
11 share that view.

12 On page 52, at the bottom half of
13 52, the producers for their part wanted to say,
14 sort of a truism, but that in making the royalty
15 payments under the contract, they satisfy their
16 entire royalty obligation, and then by making the
17 tax payments, some are cash payments and some are
18 payments in gas, which, again, is a novel
19 concept, you satisfy your tax obligations
20 except -- and we'll get into these definitions of
21 certain kind of taxes.

22 When we came to negotiating the
23 clause -- the fiscal stability clause, we wanted
24 it to be a two-way street. We wanted the State
25 to be providing fiscal certainty in the

1 negotiated dimensions, but we also wanted to say
2 that the State was getting something in return.
3 And there's a list in 11.1(b), Romanette i
4 through ix of work commitments and monetary
5 payments and capacity management rights and
6 expansion rights and State ownership, but there
7 are about nine or ten things there. And that is,
8 in a way, the consideration for the contract.

9 The State is providing fiscal
10 certainty, but in return the State is getting X,
11 Y, and Z.

12 With that I will happily turn it
13 over to Dan, and he will go into the details and
14 principles in the fiscal articles.

15 MR. DICKINSON: Good morning. My
16 name is Dan Dickinson. And I'd just like to take
17 a moment to share with you the last time I was
18 actually working in this hall was in the summer
19 of 1984 when I was the master carpenter for the
20 Alaska Repertory Theater. We came down here, and
21 at the other end of the hall down there, which is
22 on the other side of the sound divide, we were --
23 we had to build a false proscenium for the
24 touring production of "Fools." I know it's great
25 fun to wander down there now. I guess Gallagher

1 is going to be here this weekend. And for those
2 of you who don't have teenagers, he does all
3 kinds of strange things with fruit and vegetables
4 that fly all over the place. And there -- down
5 there, where we were hanging all these black
6 shmates to create a sort of a theater, they're
7 now hanging large pieces of black plastic. So,
8 anyway, just an interesting -- if you want to see
9 what the -- how that preparation goes, it's
10 happening beyond the sound wall over there.

11 What I'm going to talk to you today
12 about is the Section D of the contract which are
13 the fiscal articles, basically, Articles 11
14 through 25 with a couple of appendices thrown in.
15 I think what I'm going to try to do to get up to
16 the next break is probably talk about
17 Articles 11 -- the rest of 11, 12, 13, and 14.

18 What I'd like to do is start out
19 with -- before I sort of get down into the
20 broccoli in the actual articles, I want to talk
21 about a couple of principles, that, even though
22 you won't find all of these exactly in the -- in
23 the contract, I think they are -- they are
24 critical because there's lots and lots of details
25 in the -- in the contract, and sometimes

1 what's -- it's better to go up to 50,000 feet and
2 look at what we were trying to do.

3 The first principle that was here
4 is that the distribution between the State and
5 the political subdivision remains a legislative
6 function. And what I mean by that is you'll find
7 lots of places in here where it says, here's a --
8 you know, there's an obligation. The contract is
9 between the State and the producers. There's an
10 obligation, but instead -- instead of making a
11 payment to the State they're going to make a
12 statement to a political subdivision. Every time
13 you see that language, you will see that that --
14 the amount that the political subdivision gets,
15 the formula for it will include their mil rate
16 over 20 mils, and the one thing -- I mean, the
17 Legislature maintains the right -- you know, to
18 pass the legislation that says how you can --
19 what your mil rate can be, what conditions it
20 can -- it can go to certain places. Currently
21 there's a cap of 30 mils. Various legislation
22 over the last five or six years have -- hasn't
23 passed but has looked at changing that.

24 The point is whenever we talk in
25 this contract about a distribution between a

1 State -- how much goes to the State and how much
2 goes to the political subdivision, this contract
3 does not freeze it. That is not being frozen for
4 30 years. What's being frozen is a formula in
5 which the mil rate is a piece. So I think that's
6 very important. Because I'll probably use as a
7 shorthand say the munis are going to get this, or
8 on Saturday when we talk, about the munis are
9 going to get this piece of it. All these taxes
10 that are being replaced, and so they are payments
11 being made, instead of a tax, it has a municipal
12 piece. Like I say, what is critical is you
13 always have that ratio, that political
14 subdivision ratio in there.

15 The second general principle is
16 that direct taxes on the project are being
17 replaced by PILTs, so I'm going to use a couple
18 things as shorthand here, PILT, I think payment
19 in lieu of tax. Basically it's a contractual
20 payment which in many respects is simply
21 replacing a tax that's currently being levied.
22 In general, where it was a direct effect on the
23 project, we have simply said there will be no
24 taxes levied during the construction, say, and
25 what we're replacing it with is a throughput.

1 We're replacing a direct tax being levied on
2 the project with a PILT, which is in the
3 contract.

4 The second two -- the third and
5 fourth principles really deal with that whole
6 other world of taxes which could incidentally
7 fall on the project or might affect it but aren't
8 really directed at it or directed at a major
9 element of it.

10 And there really are sort of two
11 ways of looking at -- at the taxes here. The
12 first one is: If there's a political subdivision
13 tax, if there's something being levied by -- by,
14 you know, a nonstate entity, but, in general, and
15 we'll get into the specifics, but in general, the
16 sponsors pay that and then they either come and
17 they get reimbursed by the State or in some cases
18 they don't, but the mechanism here is that --
19 that the relationship between the municipality
20 and the -- and the -- and the sponsor group a
21 participant here is not being altered by this
22 contract.

23 The flip side of that is that
24 sponsors are generally exempt from state taxes.
25 And so if the State goes and -- and, you know

1 passes a tax which has an effect -- again, we'll
2 get into the specifics, but the general notion is
3 that the sponsor simply doesn't have to pay it.
4 If they're paying their PILTs, as Bob said, if
5 they're paying the obligations they agree to
6 under this contract, they simply don't have to
7 pay additional obligations that the State -- the
8 State might levy on them. Flip side on the
9 political subdivision, they do have to pay them,
10 but then through a mechanism the State will make
11 them whole.

12 So I think these are four
13 principles that it's sometimes -- it's certainly
14 useful for me sometimes to get back to and
15 remember. That's why we did this, that's why
16 sometimes we get -- when you have 7 or 8
17 different things we're looking at, it really was
18 trying to implement these simple principles.

19 What I'd like to do is give you a
20 couple of slides. I'm going to step maybe more
21 into the -- well, these are slides I took from
22 other places. But just to give a context of some
23 of the taxes we're talking about, to look at the
24 overall numbers. And this is simply out of the
25 fiscal interest finding. It's Table 8 and it

1 divides up the gas -- the revenues the State's
2 going to get from the gas line, from -- between
3 2007 and 2050. And really the two points I
4 wanted the slide to bring home to folks are that
5 three-quarters, I think I actually calculated out
6 72 percent, but by far most of the dollars that
7 are coming to the State as a consequence of this
8 project are going to be coming through gas sales.
9 As we go through this later, you'll see, you
10 know, we're taking our royalties in kind. They
11 will be -- you know, we will be getting --
12 monetizing those by selling them, the same thing,
13 the production tax is being replaced by a slug of
14 gas and then -- and then we'll take that royalty
15 tax and that tax gas, that will become the State
16 gas. We'll be selling that, and that will form
17 the vast majority of the revenues. The smaller
18 pieces are income tax, additional tariffs that
19 we'll get because our ownership share in the
20 pipeline will be slightly higher than the amount
21 of gas, the upstream and midstream PILT, which
22 are really replacements for property taxes and --
23 and other elements. But the main point I want to
24 get, and this slide will keep reappearing as I
25 sort of go through each piece, to emphasize is

1 that on a lot of the PILTs, very important,
2 billions of dollars involved, but really, the
3 focus here is, you know, go back to the
4 Governor's six points here, we are taking a piece
5 of project and most of the monetization that's
6 occurring is going to occur as a consequence of
7 that. As folks know, there are certain risks
8 attendant to that, but that's -- in this, as we
9 go forward, really what I'm talking about today
10 mostly are going to be the remaining one-quarter,
11 the other wedges.

12 This compares to where we were
13 where we are now, where we were, I guess it's
14 almost a year now, the fiscal year that ended
15 about 11 months ago. Interestingly, sort of
16 almost coincidentally, if you look at the two
17 largest pieces, these are unrestricted now, so we
18 don't have Permanent Fund -- money going to the
19 Permanent Fund, but the two largest pieces are
20 the sort of the bluish on the left and the -- and
21 the yellowish piece on the right are production
22 taxes and royalties. And so right now we're also
23 at a point where the things that are being
24 replaced by the gas now constitute about, again,
25 75 percent of the State's total unrestricted

1 revenues. And the other pieces that you see
2 there are -- and incidentally, by the way, it's
3 about the same ratio, about -- of that piece, the
4 royalties are about twice the size of the
5 production tax piece. And if you -- if you look
6 at the gas, you'll see the same thing. The tax
7 gas will be about -- about half the size of
8 the -- of the royalty gas.

9 But, you know, you have the two
10 largest pieces are those and then the remaining
11 pieces are property taxes, income taxes, and then
12 the sort of the dark or the burgundy wedge near
13 the top there, the next to smallest wedge, which
14 is nonoil and gas revenues, which are about \$300
15 million in our current unrestricted revenue
16 piece.

17 And the final piece, the final
18 slide -- the final color slide here, just again
19 to put things in perspective are local tax
20 revenues, roughly a billion dollars in 2006. I
21 guess that's -- you know, I'm going to believe
22 that's probably 2005, but I'll double-check.
23 Yes, it is. It's from the Alaska taxable 2005.
24 By far the largest piece are property taxes,
25 that's the yellow section on the bottom. And

1 then the three other wedges are general sales
2 taxes, the special oil and gas property taxes,
3 and then the -- kind of the red wedge off to the
4 side there which are what are called special
5 taxes, about \$52 million worth of special taxes,
6 and probably that's a good -- special taxes is
7 probably a good lead-in to move in to what --
8 how -- how the fiscal contract is structured.

9 As I enunciated four simple
10 principles, what ends up happening is taxes end
11 up falling into one of, yes, eight categories.
12 It's not quite as complex as it looks, because
13 really two of them are just subcategories, so
14 there's only six. But fundamentally things fall
15 into eight categories. When we present on
16 Saturday, we'll sort of present a little more
17 with boxes and kind of show which ones go where
18 and how they get broken up. I'm going to go
19 through these all, but let me just go through
20 these quickly. You have capped taxes, targeted
21 taxes, fixed payable taxes, vessel taxes. This
22 one came in late at night. You can tell we were
23 being creative, something we call other taxes,
24 restricted taxes -- by that time we were running
25 out of short terms -- reimbursable property

1 taxes, and then nonparticipant reimbursable
2 taxes. So these are eight categories and each of
3 them is dealt differently under the contract.

4 Let me go through, and these are
5 all -- what you will find, what I'm going through
6 now, are things you will find in the definition
7 section as opposed to actually in Article 11.

8 What restricted taxes are is simply
9 taking a set of statutory prohibitions that are
10 found in law now and saying those -- you know, as
11 they were read and applied on October 1st, 2005,
12 and that's a date you'll see a lot. There's no
13 magic about it. That sort of -- at one point
14 that was something that got pinned down, and
15 whenever we were taking a date to pin something
16 down, we just went back to October 1st, so it
17 wasn't -- we didn't have ten different pin-down
18 dates, if you will.

19 But, fundamentally, it goes through
20 four provisions and says these are going to be
21 restricted taxes. And what I really -- how I
22 would really characterize those is they are
23 natural resource taxes. They are taxes on the
24 gas, on the oil, in the ground, on the production
25 of it. Fundamentally, the way these came about

1 was when the oil and gas taxes that we have now
2 were passed, provisions were inserted that says,
3 this will be in place of, and then there is that
4 list. I'm not going to go through and read
5 these. There are actually some overlap and there
6 are some different statements, but the main point
7 I want to make is they all exist in statute now.
8 43.29(8)(10) was added as a consequence of the
9 Stranded Gas Act. So it's only been in place
10 for, what is that, seven years. The other ones
11 go back to the '70s.

12 Capped taxes. Capped taxes are
13 really going to be that set of taxes which are
14 general purpose, but who might have some effect
15 on the project. Sales or use tax on the sale of
16 goods or services. I know folks in Juneau here
17 are very familiar with sales taxes. You know, as
18 a slight digression, our Department back when I
19 was with the Department of Revenue, we got
20 involved in the -- what's called the streamline
21 sales tax project, which they're trying to
22 further the ability to -- for commerce between
23 the states. They're trying to streamline the
24 sales tax applications. And people sort of look
25 at Alaska and are sort of stunned. We have 107

1 municipalities, each with their own different
2 sales tax and sales tax rules by ordinance.
3 Sales taxes are widely used in the state. The
4 fact that some of the larger cities don't have
5 them, but they are widely used in the state.

6 We have gravel severance or mining
7 license taxes in there. You might not think that
8 has a lot to do with this project, but as folks
9 think about some of the things that can happen,
10 some of the work that has to be done, they got
11 focused on perhaps there being taxes on their
12 ability to move gravel or create pads or those
13 kinds of things.

14 Finally, the last category is the
15 excise tax, including the major excise taxes we
16 have today, which are motor fuel tax and bed tax.
17 Actually I should -- there are also sin taxes
18 which we didn't deal with here. We can't imagine
19 the projects worth having direct use of
20 cigarettes or liquor. And all of these exclude
21 restricted. What does it mean to be a capped
22 tax? Again, we'll get into it later, but in the
23 definitions you'll find out that there is a \$20
24 million annual cap on total collections under
25 each of these individual tax types.

1 Before -- another acronym you'll
2 see a lot, CoCO, which is commencement of
3 commercial operations. That's going to be when
4 gas first starts to flow. Before the
5 commencement of commercial operations, you have
6 five entities, basically the three sponsors we're
7 dealing with here, plus the mainline entity, plus
8 sort of all other entities together. The
9 entities will be building upstream pipelines or
10 building the GTP, and they're each capped at 4
11 million, so four times five is 20 million. After
12 the commencement of commercial operations, when
13 there won't be a lot of construction going on,
14 hopefully won't, and there will be lots of
15 expansions but there won't be the same scale of
16 construction. We have four entities, the three
17 entities we have plus all other entities, and at
18 \$5 million apiece.

19 So those are going -- those are the
20 capped taxes and they are, like I say, the -- the
21 general use taxes.

22 We next go to targeted taxes, which
23 I'm calling the capped tax gone bad. What that
24 means is, what happens if you start out --
25 someone says, well, gee, this is a general use

1 tax, but as it turns out, it isn't a general use
2 tax, because the project or a combined set of
3 entities, the project or their affiliates end up
4 paying most of the tax. So, what a targeted tax
5 is is defined as -- there's two criteria. The
6 first one, and this is very important, is that it
7 has to be enacted or changed after this date
8 again, October 1st, 2005. In other words,
9 current taxes are grandfathered in. They can
10 never become a -- a -- a targeted tax. So, if
11 they there's some entity that now has a motor --
12 say a car rental tax, and -- and in that same
13 space the producers decide to build -- that's
14 going to be where their central yard for keeping
15 vehicles are. For some reason that -- that tax
16 ends up collecting 30 or 40 percent from that
17 central yard. If it was place in before, it
18 wasn't put in place to exploit that fact but it
19 was already there, in fact, it can never become a
20 targeted tax, even if it meets the second half of
21 the definition. So current taxes are
22 grandfathered in. Obviously we had this enacted
23 or changed, because you can't sort of use -- you
24 couldn't take an ordinance and sort of morph it
25 out of shape and say, well, the ordinance was

1 already there in place.

2 But the second half is, if you have
3 a capped tax -- and what we find is that the
4 payments -- the participants, the affiliates,
5 contractors or subcontractors in any calendar
6 year exceeds 20 percent, then that is viewed as a
7 targeted tax, and ultimately the State will be --
8 if those are municipal taxes, the State will be
9 either reimbursing them or else the entities
10 don't have to pay them.

11 So, capped taxes, in general, you
12 have two restrictions on them. The first one is
13 the cap itself, and the second one is if that tax
14 in fact turns out not be to general, but is
15 targeted, then -- then it becomes a targeted tax.
16 If it is targeted, it then becomes by definition
17 a targeted tax.

18 The next category are fixed payable
19 taxes, and in some sense as people talked about
20 freezing taxes -- and this is sort of one two
21 places where we actually, in a sense, did freeze
22 them. What these are is they are existing
23 property taxes or could be, again, if -- you
24 know -- you know, in all this we're not -- we use
25 the existing law sort of as an example. I think

1 if you look in the contract we tried to frame the
2 words so that if you had something that looked
3 exactly the same but was a different ordinance
4 number or something, that wouldn't take care of
5 it.

6 And this really deals with five
7 areas of taxation. The first one is nonproject
8 real and personal taxes under 29.45. As folks
9 are aware, 29.45 is the general grant of taxation
10 to localities under which they can put in real or
11 personal property taxes. So basically, if
12 there's an existing -- again, if there's an
13 existing ordinance, that will be -- that -- that
14 is a -- or one -- that that will be -- if it
15 doesn't change, then the sponsor group or members
16 of the sponsor group would still continue to pay
17 it as if nothing changes.

18 What fixed payable means, is if it
19 goes -- if the tax changes -- so, for example,
20 let's say it were -- it were repealed, then the
21 sponsor group would end up paying that same tax
22 to the State, because we've frozen it as it was.
23 If the tax increases, then the State would
24 reimburse the sponsor group for the difference
25 between what they would have collected and what

1 they did collect. So basically it's frozen in
2 place. It's not a one-way street. It goes
3 either way.

4 Sorry, I was -- I got off the slide
5 here, I'm not explaining what taxes are, but what
6 they do.

7 So what's in this category are the
8 nonproject, real and personal, under 29.45. And
9 then moving on to our current special oil and gas
10 property taxes, we have exploration property that
11 is not on the North Slope, production property
12 that is not on the North Slope, and then
13 nonproject or Article 17.2 pipeline property
14 which is just another way of saying if it's not a
15 major gas line, the main entity, or one of the
16 pipelines -- the oil pipelines that we have dealt
17 with in Article 17.2, it will be under this
18 category.

19 Or it is a vessel tax. I'll talk
20 about vessel taxes in a minute. And, again,
21 excluding restricted. There's nothing that can
22 become -- you know, if a tax morphs into or can
23 be shown that it is a restricted tax, then it
24 doesn't meet this category.

25 Finally, the final piece here is

1 reimbursable property taxes. And as I was going
2 through my slides this morning, I realized that
3 I -- for some reason it dropped out. So there is
4 sort of an extra page that was handed around that
5 goes through what are reimbursable property
6 taxes. And, again, it goes through the same kind
7 of analysis. What these are, as I said before,
8 are taxes that are really on the project itself.
9 And they are simply reimbursable. So if a
10 municipality lays one of these taxes on or has a
11 current tax, the sponsor group will pay it, and
12 then the State will simply reimburse it.

13 So, the first one is, again,
14 project real or personal property under 29.45.
15 If they can show that a tax, you know, actually
16 fell on an asset, a pipeline asset or part of
17 this project, that's reimbursable. As we move
18 down, we have ANS exploration property, that's
19 participant-owned. I think that's very
20 important. Folks are going to be exploring for
21 gas as part of this -- you know, as part of this
22 enterprise, and if they own those assets -- and
23 of course, I think as folks are probably aware,
24 most exploration assets are not owned by the
25 sponsor groups. They, in fact, rent rigs. They

1 rent seismic equipment, drilling equipment. But
2 if it is participant owned, it falls in this
3 category of a reimbursable property tax, excuse
4 me, participant owned and it's on the North
5 Slope.

6 The next is in transit ANS
7 production property. Again, an example of this
8 would be if modules are being built in Anchorage
9 or Nikiski, while they are there, those
10 entities -- the municipalities can tax them, and
11 properly do, we will reimburse those. When that
12 gets moved up to the North Slope, at that point,
13 it's being replaced by a PILT, and so there's no
14 reimbursement. So we are calling this in transit
15 when it's outside of -- outside of the ANS.

16 And then, (d) is after the
17 commencement of commercial operations any in
18 transit project pipeline property. Same example.
19 Let's say there's going to be an expansion and
20 the modules for it are being built in Anchorage.
21 Anchorage could tax those. State would -- the
22 State would reimburse those. Once it -- once it
23 was moved out of Anchorage and moved into the
24 borough in which it was actually or the
25 unorganized borough, wherever, when it was going

1 to be moved to a place where it's actually going
2 to become part of the pipeline, at that point, it
3 would no longer be taxable.

4 So that's the -- that's the last
5 piece of the reimbursable property tax. What I'm
6 going to do now is actually tell you what this
7 all means and how it works through the -- works
8 through the agreement.

9 Article 11 starts with 11.1, which
10 Bob already chatted about a little bit. The next
11 article is Article 11.2, which talks about the
12 taxes levied and payable to the State. And here
13 again is where we try to bring in one of those
14 principles I mentioned earlier.

15 The first subcategory are taxes
16 that the sponsor group has to pay and are not
17 subject to reimbursement. And what those will be
18 are the capped taxes up to the cap. So, for
19 example, you know, if the State had a sales tax
20 or if there's motor fuel taxes, which we have
21 now, they're just going to pay those, and until
22 they hit that cap, there's no reimbursement.

23 The second one would be a fixed
24 payable plus any increment that had to be paid.
25 So they'll pay the fixed payable exactly as it is

1 and then, if, in fact, things change so that
2 there is an increment there, that will be paid.
3 But, going on to B, they are exempt from any
4 payment obligation on the rest -- on any other
5 taxes for the term. And that's basically the
6 establishment that -- or the principle that Bob
7 enunciated.

8 Moving on to Article 11.3, the
9 first two clauses of that look essentially the
10 same. These are for taxes levied and payable to
11 a political subdivision. And the first article
12 again, is they have to pay and it's not subject
13 to reimbursement, are the taxes up to the cap --
14 capped taxes up to the cap and any fixed payable
15 tax.

16 They are exempt from any payment
17 obligation on restricted taxes, which again are
18 sort of natural resource taxes. And the point I
19 would make is, I think if you -- if you look at
20 the -- at the bills now, all this is doing --
21 excuse me, the statute as it exists now, all we
22 are doing here is taking a current set of
23 prohibitions, most of which have been in place
24 since the '70s, and saying, those will continue
25 under the contract.

1 There is the other taxes over 10
2 million. Nobody could figure out what these
3 other taxes were. We thought we pretty much
4 sewed up the docket. But logically there was
5 a -- they were concerned that something would
6 appear out, and it wouldn't -- it wouldn't be
7 closed. So, to close the logical loop, we said,
8 If there's something called "other tax," this is
9 where it will fall.

10 But this is the third clause, 11.3,
11 which is not found in the section dealing with
12 state taxes, it deals only with political
13 subdivision taxes, and this creates a new
14 category, which is the taxes that they have to
15 pay subject to reimbursement. The State is going
16 to reimburse them on those.

17 The first one are capped taxes
18 above the cap. So, if there's a sales tax and
19 they end up paying \$6 million on it, they can
20 then come to us and say, Our limit was 5. State,
21 you need to reimburse us for that additional
22 million dollars.

23 A fixed payable increment. So
24 there's a fixed --there's a fixed tax. The
25 municipality decides to change the way it's

1 administered. They raise -- they -- they do some
2 change on it. We have to pay that increment.

3 The next one is a reimbursable
4 property tax. Again, the -- they will pay the
5 political subdivision. The State will reimburse
6 them.

7 The next one is our restricted
8 taxes. Same thing. If they -- if the
9 municipality charges that, the State will
10 reimburse. And the other one -- and the next one
11 is the other up to the \$10 million. So the first
12 \$10 million up to that fiscal stability cap.

13 The important thing I want to --
14 the important thing I want to re-emphasize, and
15 it was the first principle on all of these
16 things. All of these you heard me say, well, the
17 state will reimburse. The state will do this.
18 The state will repay, make them whole. The
19 Legislature will maintain control over that.

20 So if, for example, you found that
21 under this contract we were making huge payments
22 as a consequence of one or two boroughs passing a
23 set of taxes that fit in here. You could deal
24 with that behavior. You could go in and say,
25 okay, we're tired of paying that out. You know,

1 we will prohibit those kinds of taxes. Nothing
2 is being changed by this contract in the grant of
3 authority that the Legislature makes to
4 municipalities to assert and levy taxes. So you
5 will still retain the control over that. What
6 we're basically saying is: Given the world as it
7 exists now, here is how those cash flows are
8 going to go.

9 Article 11.4 deals with the fixed
10 payable tax increments subject to reimbursement.
11 And I think I skipped ahead of myself a couple of
12 minutes ago and kind of explained how this works.
13 But let me go through it again, make sure I get
14 all the points. Any change in how a tax is
15 administered in the rate or its application,
16 relative to our sort of freeze date of October
17 1st, '05 creates an increment. An important
18 exception to that is mil rate changes. As folks
19 know, the way municipalities typically work is
20 they come forward with a budget, they figure out
21 what their assessed value is, they divide one by
22 the other, and they say, okay, this is the size
23 of the tax we need to assert. They go up, they
24 go down. As we all know, they tend to go up,
25 more than they go down.

1 But the point is, those kind of
2 changes are the ordinary business of how a
3 municipality works. Those are not considered
4 triggering a change. What is going to change is
5 if you go and you say, okay, we're going to
6 change the basis of this, we're going to say
7 that, you know, if we said, you know, if
8 interest -- if interest during construction was
9 not deductible on an asset before, we're going to
10 change that rule so that it is, probably would go
11 the other way. The changes in the ordinance
12 themselves that define the rules, if those
13 change, that would be the kind of thing that
14 would create an increment. A mere change in the
15 mil rate will not.

16 The State has to reimburse any
17 positive increment to the participant. And the
18 flip side of that is the participant must pay any
19 negative increment to the State. The muni, and
20 this is the -- muni and political subdivision,
21 I'm using those two sort of interchangeably here,
22 they are always going to get paid on the law of
23 the day. If they change their ordinance, that
24 will affect what they get paid. The relationship
25 that's being established here is between the

1 State and the participants.

2 The rest of Article 11 deals with a
3 bunch of clauses, a bunch of different things.

4 The next one is one of the taxes,
5 the nonparticipant reimbursable tax, and that is
6 really focused on two things. It's -- it's
7 focused on the corporate income tax that a
8 contractor pays or on a personal income tax. And
9 what we've done is create a situation which says
10 that if one of those taxes is -- unlawfully
11 discriminates and it is not of general
12 application and it results in a loss, then we
13 will reimburse the -- the participant for that
14 loss.

15 Generally, I think -- I think --
16 you know, there is a lot of back and forth about
17 this clause. It showed up in a lot of different
18 forms. Ultimately, I guess, to my mind, and
19 maybe my attorney will jump up here and -- you
20 know, have me not say this, but the notion here
21 is one of the criteria is it has to unlawfully
22 discriminate. So that would have to be proven
23 presumably in a court of law that there was an
24 unlawful discrimination, at which point this
25 could occur.

1 It's really hard at least for me,
2 it may be easier for other folks, but it's hard
3 for me to figure out how -- how either of these
4 would ever apply, what kind of a situation that
5 could occur, when we were, you know, in
6 negotiations and say, what if a law was passed
7 that, you know, tax oil field workers and nobody
8 else? I guess at least my rudimentary
9 understanding, and certainly all the lawyers
10 concurred with me, that certainly wouldn't pass
11 muster, wouldn't be allowed for Constitutional
12 reasons.

13 So, at least, from our point of
14 view, we think if it does unlawfully
15 discriminate, then it's appropriate that some
16 reimbursement take place. We don't believe that
17 any -- the kinds of things the Legislature would
18 do, which typically would be lawful, would ever
19 meet this category.

20 Article 11.6 are time limitations.
21 Basically any of these reimbursements, you have
22 two years -- a participant would have two years
23 to come back to the state and say, I overpaid
24 this or I overpaid that or, you know, this was a
25 targeted tax, any of these kind of calls,

1 basically there's a two-year window. After that
2 two-year window, the claim can no longer be
3 raised.

4 Article 11.7 contemplates that if a
5 sponsor -- if a participant came to the State and
6 said, gee, this was a targeted tax, I paid \$7
7 million in targeted taxes, we'd look at it and
8 say, well, we don't think that's a targeted tax,
9 we don't think it met the definition. It might
10 be a legal question of whether it changed or not,
11 or it might be a question simply of -- we
12 actually have to go figure out how much the
13 municipality received.

14 So, let's say, for example, there
15 was a municipality and it showed they collected
16 \$20 million in this tax and the participants came
17 forward and showed that they had, you know, \$4.1
18 million in receipts, well, we'd probably say
19 okay, we've got to go audit and find out exactly,
20 did you pass the 20 percent threshold or didn't
21 you do it.

22 So this puts us in a situation
23 where, you know, the State or municipality is
24 going to be audited. The mechanism we created
25 here was the participant who wants the audit to

1 occur will suggest the names of three independent
2 auditors. The State will then select one of
3 those auditors and work with them in designing
4 the audit, the scope and the plan. The results
5 of the audit cannot reveal taxpayer information,
6 taxpayer confidential information. In other
7 words, they'll come and say, the narrow question
8 was: Did these entities pay more than X percent
9 of the tax collected by this municipality? And
10 they'll answer it one way or the other. And
11 dependent on what that answer is, the loser will
12 pay.

13 So if, in fact -- if a company came
14 and said, gee, this was a targeted tax, we said,
15 no, it wasn't, went in and audited it, turns out
16 it was, then we end up paying for the audit. If
17 it turns out that we were correct and it was not,
18 the companies who asked for that audit end up
19 paying for it.

20 Next one is dealing with the whole
21 affiliate question. And the basic rule there
22 and -- is that if -- a participant is deemed to
23 have paid the tax, if an affiliate pays it. And,
24 basically, we're not trying -- I mean, as
25 affiliates are -- are the working level entities

1 when we created the -- under the capped tax, we
2 created the four buckets, the notion is if you
3 have an affiliate and you're looking to see
4 whether you passed your \$4 million cap or your \$5
5 million cap, you can take payments made by your
6 affiliates, group them together, flow through,
7 and that's really how you calculate whether you
8 passed that 4 or \$5 million.

9 These aren't necessarily in order.
10 I tried to group them a little more logically
11 than they are in the contract, perhaps. So the
12 next one is 11.10, which are nonparticipant
13 taxes. And the contract is very clear that we
14 are not creating a tax holiday or a tax break, a
15 tax benefit, I guess the word we used in the
16 contract, for contractors or subcontractors.

17 I mean, just as an example. If
18 I've got -- if I've got a landing -- if I've got
19 a hangar that has helicopters in it, I'm not
20 thinking of a hangar in particular, but you
21 know -- and suddenly half of my helicopters used
22 that year are used for surveying on the pipeline.
23 So do I come and get to say, gee, I don't have to
24 pay property -- I should have 50 percent of my
25 property taxes go away because these helicopters

1 were used on the project, and the answer is no.

2 The situation that -- what the
3 contract says if -- if what you do is you send a
4 bill on that says, Here's how much we're going to
5 charge you, and here's a specific line item for
6 property tax, then that would pass through to the
7 participant, we would come in and argue, gosh,
8 no, that was just a -- that was just an
9 obligation of the participant and the contract --
10 excuse me, of the contractor, and the contract
11 very specifically says that the contractors do
12 not receive the benefit of this taxation or this
13 benefit.

14 The last series of articles -- or,
15 excuse me, the last series of clauses here is a
16 certificate of exemption. Basically, if the
17 State -- this is really focused on if the State
18 has a statewide sales tax. There are things like
19 direct pay certificates, exemption certificates,
20 whatever mechanism is in place, the participants
21 will qualify for, and so if in general folks find
22 ways -- if there are ways that people don't pay
23 sales taxes -- I guess here in Juneau, you can
24 sign up if you qualify for the senior exemption.
25 So, if there's some mechanism in place, the

1 producers will be able to avail themselves of
2 that mechanism.

3 The next clause deals with the
4 interest rate, 11.11, and incidentally except for
5 some of the oil taxes in which we are preserving
6 the statutory rate that currently applies, in
7 general, we are -- we are referring to a rate --
8 the interest rates in this contract are
9 symmetrical. It's the same whether it's an
10 obligation due from the producer to the State or
11 vice versa, and it is a -- it appears to me at
12 least to be a more commercial rate, let me just
13 put it that way, than the rate that otherwise
14 would apply for some of the taxes that are being
15 replaced.

16 11.12 deals with disputes and
17 audits, makes the point that this contract does
18 not govern any local taxes. Those are still done
19 through ordinance, through whatever dispute
20 resolutions, through whatever board equalizations
21 are created under local jurisdiction. Those
22 still exist. However, again, we don't want to
23 put ourselves in a situation where a borough
24 takes a -- you know, a facility that's located in
25 their borough, decides well, gee, I'm going to

1 raise the valuation on that five times. I'm
2 going to send them a notice today, and it's five
3 times higher than it was before and I'm going to
4 collect five times as much taxes. They get it
5 and say, State's reimbursing me. Sure, I'll
6 write the check. So we don't want to create that
7 kind of situation.

8 So what happens is the State can
9 defend -- can step in in certain matters and
10 basically represent the participant. If the
11 State has an economic interest, the participant
12 has to tell us they've received a tax notice,
13 what they're going to do with it, and we can step
14 in. We will do it at our own cost, but they have
15 to cooperate with us. So the notion is where we
16 are ultimately the -- where the incidence of the
17 tax or the PILT is falling on the State, we have
18 the right to make sure that folks don't take
19 advantage of that, of the fact that the person in
20 whose name that property is -- or that is being
21 levied doesn't have an economic interest in it.

22 So that's -- that summarizes where
23 we are on Article 11, which I said I'd get
24 through 11, 12, 13, and 14; but Commissioner
25 Corbus asked me to stop at 11:15, so I will -- I

1 guess those will occur after lunch.

2 COMMISSIONER CORBUS: We have about
3 ten questions, many of which refer to Bob
4 Loeffler's presentation, one of them which refers
5 to royalties, which we're going to be talking
6 about in a minute. So we'll defer the questions
7 until just before we break for lunch. And let's
8 take a ten-minute break now. A conscientious
9 10-minute break.

10 [Break]

11 COMMISSIONER CORBUS: The questions
12 have been piling up, and so we're going to have a
13 slight change on the game plan and -- and answer
14 the questions.

15 Just an observation on the
16 questions. We've been having a number of
17 questions come in that do not relate in any way
18 to the topic matter that we have -- have before
19 us. And it would be better if we could try to
20 keep the questions pertinent to the topic before
21 us, and -- but we're going to attempt to answer
22 them now.

23 So I -- will you two gentlemen come
24 up here and sort of divide the questions as they
25 come up?

1 MR. DICKINSON: I'd actually like
2 to start by answering a question that was asked
3 verbally, and part of this just has to do
4 with how you take a big bite out of this apple.
5 On Saturday Randy Hoffbeck, the State petroleum
6 property assessor and myself will talk about a
7 lot of this in a lot more detail, including sort
8 of the economics of it.

9 And so the question -- the question
10 is: Gee, why are we reimbursing everybody for
11 all these taxes they should be paying? And the
12 short answer is: When we looked at the gas line,
13 one of the things that has impacted IRR and
14 impacts MPV is the fact that you pay property
15 taxes from the minute you start doing work on the
16 pipeline, and that can be years before you
17 actually get any revenues from it. And so the
18 whole purpose of -- of this was to create a PILT
19 which would be driven by the amount of volume put
20 in the pipeline, it's a PILT -- you know,
21 allowing some of my thunder to be stolen here
22 from Saturday. If the baseline, the 4.5 bcf is
23 the baseline, it's one that economically you can
24 look at, it would come out roughly similar to
25 some of the taxes. If there are the kinds of

1 expansions that we hope for, indeed think will
2 happen, the payments through the PILT could, in
3 fact, be quite a bit higher than the property
4 taxes, if -- if what you do is you tie them to
5 throughput.

6 So what we've done is we've
7 taken -- when I said that, you know, taxes,
8 direct taxes on the project itself aren't going
9 to be paid, and we go through all these
10 mechanisms to make sure, what we're really --
11 what we're saying, and maybe I actually should
12 have been clear about that, is the tax -- the
13 payment in lieu of tax will come once volumes are
14 flowing, once cash flow is positive. And it
15 will -- and it will come on a cents per mcf or
16 cents per mmBtu throughput. And so the other
17 shoe, what we're trying to do here in dealing
18 with during construction before cash flow is
19 trying to not have those taxes be an impact on
20 the project.

21 Next question: Can the production
22 tax be at a sliding scale rate of some kind
23 versus a flat rate of 725? Someone has obviously
24 been reading ahead. The short answer is it
25 could. If we're taking gas, there's probably no

1 reason we want it to be, since the amount of gas
2 that we're taking, you know, you don't want to
3 have -- well, it would depend what the sliding
4 scale would be, but if you've got -- if you've
5 taken a firm transportation commitment, you want
6 to line those up with the amount of gas you're
7 going to be shipping, and so a sliding scale
8 might present problems in that arena.

9 Regarding taxes paid by producers
10 which are subject to reimbursement by the State,
11 do other pipeline contracts include such clauses?
12 Did MidAmerica or TransCanada ask for such
13 clauses?

14 You know, the short answer on that
15 is that fiscal stability pertaining to all taxes
16 is indeed a feature of other contracts, and
17 without getting into specifics, I can tell you
18 that both MidAmerica and TransCanada were keenly
19 aware of local taxes, and one of the things that
20 makes the United States different from a lot of
21 projects is -- is our federal system so that
22 there are -- the fact that there are three levels
23 of tax-granting authority, and that's just simply
24 not -- or taxing authority, that's not a feature
25 typically found around the world. TransCanada,

1 MidAmerica working in Canada and the United
2 States were -- were keenly aware of all three
3 levels and having to deal with those in any
4 eventual contract.

5 How is the Valdez tanker tax
6 handled under the terms of the contract?

7 The Valdez tanker tax is basically
8 just another fixed payable tax. The reason that
9 there is a page or so of discussion of it in the
10 contract is it's hard to figure out what the
11 status quo is, because on that particular tax,
12 some of the payors of the tax have entered into
13 settlement agreements. Others have -- are still
14 litigating and there are some most-favored
15 nations clauses. So what we're trying to do is
16 create a situation where neither party could
17 enter into a settlement, pay a whole lot in
18 tanker tax, turn around and ask the State to
19 reimburse it. So what we were trying to do in
20 there -- in that situation is, just like with any
21 other fixed payable, if the current system is
22 sustained by the courts, as long as it stays the
23 way it is, the folks who are subject to that tax
24 will pay it.

25 If it is changed, if it is

1 increased, then the State would reimburse the
2 incremental difference. If it is decreased, we
3 would be paid the difference with one
4 difference -- with one caveat or one thing that
5 is different from a normal fixed payable tax. If
6 the tanker tax is ultimately -- you know, if
7 there is no tanker tax or, more specifically, if
8 the Valdez tanker tax ceases to exist, the State
9 will not collect the difference. The sponsor
10 group or the participants will not be required to
11 pay the what-if taxes to the State -- if the
12 tanker tax were to go away next year, we would
13 not collect it for the next 30 years. But other
14 than that, it is handled the same way as any
15 other fixed payable tax.

16 Next question: How will we ever
17 audit all the tax cap increments? What has
18 morphed or not? That's my word, I can't read it.
19 What are the standards of proof necessary to show
20 the State must or doesn't have to reimburse? Is
21 it just limited to the audit in Article 11.7.

22 No. Going backwards. The Article
23 11.7 deals simply with the one issue of targeted
24 tax where the State or the municipality is the
25 entity being audited. The -- most of the other

1 audits would go the other direction. The
2 producers would come to us and say, Here's our
3 documentation. We would look at it, and either
4 agree it -- agree with it or not. I guess I'll
5 leave it up to an attorney to answer the question
6 of what standard of proof. I assume it would be
7 no different than any other payment under the
8 contract, whether you'd met the conditions of
9 contract or not.

10 How will we ever audit all the
11 taxes, caps, TAPS increments? There will be, you
12 know, in -- the net effect of some of the things
13 that are being replaced by PILTs will certainly
14 shift the burdens in the tax division. But there
15 may not be that much more work as a consequence
16 of this.

17 Next question: In 11 -- Article
18 11.10, won't all the contractors and
19 subcontractors simply pass on their taxes so that
20 the State will always have to pay?

21 I guess -- I guess the issue is
22 always going to be where we would argue that, in
23 fact, they had just taken a bill and marked it up
24 and called it tax. We would assert -- and they
25 were, therefore, taking advantage of something

1 that they ought not to, and that might end up
2 being one of the disputes that we'd have to work
3 out. But the contract's clear that we're -- that
4 we're not creating a tax benefit for a contractor
5 simply because they do work on the project.

6 Next question: Have what-if
7 scenarios been run with regard to impact on State
8 revenues in later years were the State to
9 indemnify one or more of the producers and other
10 parties?

11 We have not run dollar scenarios
12 and -- and let me focus in on the reason why not.
13 What we have done is looked at the current
14 situation and what is happening now.

15 We crafted rules that we believe
16 will keep the normal course of business if
17 taxpayers or if taxing entities don't try to
18 exploit the rules on the contract, we believe
19 that that system will stay in balance and will
20 be -- you know, will not involve a huge drop in
21 State revenues or a huge suck on State revenues
22 as we repay all these.

23 This really gets back to the
24 fundamental point that I started out with which
25 is: If there were abuses or if folks started to,

1 you know, mine the contract, find where they
2 could slip in, do some -- do some back-door
3 revenue sharing that wasn't the Legislature's
4 intent, then the Legislature can act. So
5 fundamentally what we've done is create -- tried
6 to create a situation where those rules -- you
7 know, the -- we're setting up rules that say how
8 the current system works. We believe there's
9 room in there for its natural evolution, but if
10 it veers off course or something happen that's
11 out of bounds, then the Legislature can make that
12 call and change -- and change how those rules are
13 enacted.

14 I mean, let me not be too cute
15 about this, but, you know, technically, you could
16 simply pass a law forbidding all the fixed
17 municipalities to levy taxes on what are now the
18 fixed payable taxes, and the State would simply
19 get all the revenues that are now going to
20 municipalities. So it's -- I'm not suggesting
21 that, but the point is that remains a power of
22 the Legislature.

23 Can you give us an example of
24 unlawful discrimination under Article 11.15, the
25 State would have to reimburse for.

1 Before I hand this to -- to
2 Mr. Loeffler to answer that, I'm going to say,
3 one of the three conditions was unlawful
4 discrimination. The second condition was that
5 there had to be a -- a loss that was provable,
6 and the third one is that it had to be -- I'm
7 stumbling for the phrase, but basically it had to
8 be not broad-based or not broadly applied. So
9 that's only one of the three conditions. I'll
10 put that in your box.

11 Re: TransCanada and MidAmerica,
12 you said they were keenly aware, but you did not
13 say whether they asked for a waiver or
14 indemnification. Did they?

15 You know, I probably shouldn't go
16 into the details of the conversation. Suffice it
17 to say that --

18 MR. LOEFFLER: I'll answer that
19 one.

20 MR. DICKINSON: Next question: If
21 participants in the contract have certain tax
22 exemptions which are not enjoyed by contractors
23 and subcontractors, is this not a disincentive
24 for them to use contractors? Assuming taxes are
25 included in contractor bid, producers would save

1 money and have incentive to keep work in-house.

2 I think in general the -- the
3 line -- the balance that we're trying to strike
4 and if we've done it correctly, the disincentive
5 would not be created, is if -- if there's
6 incremental tax being paid as a consequence of
7 the project, then that would be passed through.
8 If simply what we are not trying to do is create
9 mechanisms whereby people by becoming contractors
10 on this project can lower their taxes.

11 Whoever wrote this question is --
12 you know, this is something that we are -- we're
13 certainly aware that that's not going to be the
14 most hard-and-fast of lines, and we believe what
15 we've put in in the contractors' language that if
16 that becomes an issue, you know, whether in front
17 of an arbitrator or through re-working, we'll
18 draw that line more cleanly.

19 Explain how the impact fund will
20 work and how the 125 million will be allocated.
21 What basis will determine allocation? Didn't get
22 to Article 18 yet. It's coming.

23 When we get there, I'll answer that
24 question. I've got slides on it.

25 Next question: Why was 20 percent

1 selected as the starting point for identifying
2 targeted taxes?

3 That was fundamentally, a -- I'll
4 just say a negotiated number. We had some
5 numbers, and that's the one that we landed on.
6 We did some analysis based on 2005 -- actually, I
7 think the analysis was done, that's right, 2004,
8 taxes and looking at what different entities and
9 what proportion they formed within communities.
10 Is this GAAP? No -- no, there's no generally
11 accepted accounting principle that relates to
12 that -- that number.

13 Is this consistent, higher or
14 lower, than the percentages we normally see with
15 targeted taxes?

16 Generally, in the State it would be
17 much lower in the sense that using it not in the
18 defined term, as you're probably aware, the three
19 sponsors pay 85 percent of the tax burden in the
20 State, and on many taxes -- so, no, and the State
21 basically pays for its -- because we as a taxing
22 authority, it pays for it with taxes that are
23 targeted. Those are generally being replaced by
24 PILTs. It is the smaller -- the 300 million, if
25 you will, in my first slide, of nonoil and gas

1 taxes in which the producers do pay a
2 considerably smaller piece, but, I mean, they pay
3 a large portion of the -- of the motor vehicle
4 tax -- motor fuel tax. But again, recall that's
5 grandfathered in. That cannot become a targeted
6 tax.

7 Twenty percent seemed to be a low
8 threshold in small communities where producers
9 are the large purchasers, employers, et cetera.

10 I think that's right. And let
11 me -- I mean, if -- to go back to the example, we
12 are not -- a targeted tax is one that will be
13 paid, and then the State will reimburse. So if
14 you had a very small community -- and those of
15 you who are familiar with Alaska taxable know
16 there are places whose total tax take is 20,000,
17 30,000, 40,000. Let's say a targeted tax
18 occurred in one of those, in such a village, and
19 you might have a situation where targeted tax, we
20 have to reimburse it, but it will be 10 or
21 \$20,000. So in a small community, we're not
22 disrupting their ability to levy taxes, what
23 we're saying is if because the project could have
24 such a distorting effect in that community,
25 nonetheless, the amount the State reimburses will

1 be fairly small. That same activity in Anchorage
2 or Fairbanks probably would never hit that 20
3 percent threshold.

4 If a municipal -- next question:
5 If a municipality levels a tax that the producers
6 pay and the State reduces the producers, would
7 you call that municipal revenue sharing?

8 I think I'd just call it back-door
9 revenue sharing, and if that's not the
10 Legislature's intent, they will retain all the
11 tools necessary to fix it.

12 That's all I have for questions.

13 MR. LOEFFLER: My turn again. I
14 have been told that if the State uses the 80
15 percent federal loan guarantee, FERC will only
16 allow the state a very low profit margin as
17 operator of the pipeline. How does that work?

18 There are about five things wrong
19 with that question.

20 First of all, FERC will award a
21 rate of return to the pipeline LLC, not to the
22 State, not to any individual stockholder. So
23 it's the same rate of return for the 14 percent
24 on equity or whatever. So the idea that the
25 State gets a separate return from FERC is

1 incorrect, but I will go on to other parts of the
2 question.

3 The effect of the federal loan
4 guarantee depends on its terms. It's a guarantee
5 of debt. It conceivably could reduce the cost of
6 debt below the cost you would otherwise pay for
7 debt that would reduce the tariff, but it's a
8 straight pass-through. Lower debt cost means
9 there's a lower cost of debt in the tariff. The
10 State is not the operator of the pipeline, that's
11 another problem with that question.

12 The relevance of the terms can be
13 illustrated by the following: Will the federal
14 loan guarantee kick in once the project is built
15 and you refinance it with long-term debt, if
16 that's the way you go? Or will the Feds be asked
17 to provide a completion guarantee or not provide
18 a completion guarantee on the debt?

19 If the Feds provided a completion
20 guarantee or a cost overrun guarantee or
21 whatever, that would be taken into account by the
22 FERC in setting the equity rate of return,
23 because the equity rate of return is reflective
24 of the risks that the project sponsors took. And
25 if some of those risks are mitigated by the

1 federal government, that would go into the
2 calculation of what the proper rate of return
3 should be. But it will be a rate of return for
4 the entire project, not -- equity on the entire
5 project, not separately for the state.

6 Re: Loss, RCA established votes on
7 gaslines or facilitates. Could decisions similar
8 to the ones made in 2002 lead to a loss
9 reimbursable by the State?

10 Again, if the RCA has no
11 jurisdiction over the gas lines or facilities,
12 the state would not reimburse. It sort of can't
13 get to the factual situation the question
14 assumes. It's similar to the ones made in 2002.
15 If there's a federal decision on rates for the
16 facilities or the gas lines, the RCA cannot
17 undermine that decision. That would be an
18 interference with filed rate doctrine.

19 And, again, this is not TAPS. That
20 would not occur with regard to an oil pipeline
21 because there's dual jurisdiction on oil
22 pipelines. There's not dual jurisdiction on
23 interstate gas lines.

24 The State will take all royalty gas
25 in kind. Please provide details of the

1 combination of taking royalty gas in kind and
2 cost advantages and disadvantages. Why only take
3 royalty gas in kind and not a combination?

4 Well, a couple points. Basically,
5 this is a DNR question. The State has, at a very
6 high level, decided -- high executive level that
7 it wanted to take gas in kind -- all of its gas
8 in kind and go into the business of marketing the
9 gas.

10 And, as I said before, they saw
11 opportunities and risks there. A combination
12 deal would have had to be -- you might take your
13 gas from one producer and not another in value as
14 opposed to in kind. Or you could take a
15 percentage of your gas from each producer in
16 value or in kind.

17 Once you move into the in-value
18 world, in part or entirely, you're back in a
19 world similar to what you had with the marketing
20 of oil for the last 30 years.

21 You have the issues of disputes
22 about valuation, looking at some market basket or
23 indicator as to value. And given the dollars at
24 stake, inevitably there would be litigation on
25 this and the cost and discombobulation that goes

1 with litigation.

2 One can argue philosophically
3 whether you end up, in fact, better in the
4 in-value world after litigation or not. I won't
5 take a position on that, but the companies and
6 the State were looking for a different way of
7 doing business, and that's part of the decision
8 that went to take all the gas in kind.

9 In terms of ownership and market
10 share, how did this project compare to others in
11 the U.S.? Is there another U.S. example where
12 producers also control transportation and
13 marketing of gas? Would the State be supportive
14 of an independent pipeline operating --
15 independent entity operating the pipeline?

16 First of all, in terms of
17 ownership, we couldn't find any case where a
18 state has taken an ownership position in a
19 interstate gas pipeline in the United States.
20 And I think no one could think of one.

21 Either Wyoming or New Mexico talked
22 about doing it as part of the Enron debacle but
23 did not go forward with that.

24 In terms of market share, you have
25 to separate in a proper antitrust analysis what

1 market you're talking about. There's a market
2 for the sale of gas, which is a huge national
3 market. The producers' proprietary shares in
4 that market are too small to have market power as
5 my partner explained, I think, on Monday.

6 There are a number of cases where
7 new pipelines have been designed and owned
8 initially by the producers. I think Alliance is
9 one, I believe Maritime of Northeast is another,
10 and I can provide -- I can check into others.

11 So there are cases where producers
12 involved in the design and financing of the
13 pipeline so they could get it the right size,
14 right conditions for their gas. And then they
15 often sell out after they got the thing up and
16 running. So it's not uncommon.

17 Would the State be supportive of an
18 independent entity operating the pipeline?

19 I think the State is supportive of
20 whatever gets the project built. And the State
21 looked at sort of the competitive issues that's
22 analyzed in the fiscal interest finding, and is
23 comfortable that -- or believes, really, that
24 this is the best way to get the project built.

25 On June 2nd the district court in

1 Fairbanks will hear arguments in the AGPA
2 antitrust lawsuit against the Big Three. How
3 would a ruling favorable to AGPA affect this
4 project?

5 First of all, my understanding of
6 what happens on June 2nd is that -- are arguments
7 on the producers' motion to dismiss. If they win
8 the arguments, the case will go up to the Ninth
9 Circuit, because the case will be dismissed. If
10 they lose the argument, all it means is that you
11 proceed to the next step in the litigation. It's
12 just a first shot in the case.

13 You will not get -- it is beyond
14 reasonable possibility that on June 2nd there
15 would be a ruling favorable to AGPA that would
16 affect the project. That comes a long way down
17 the road. I've seen testimony by Mr. Boyce that
18 ultimately the AGPA is seeking a mandatory
19 injunction that would require the producers to
20 sell gas to AGPA and no one else. But that's a
21 long way away.

22 Please define the status quo when
23 discussing Alaska revenues to be received under
24 the contract.

25 Pedro's going to be back, and I

1 think that's a Pedro question, as is the next
2 one. I'm not an economist.

3 What impact to the internal rate of
4 return would there be on an Alaska take if the 35
5 percent GTP and feeder line credit were slightly
6 reduced?

7 Well, as I said yesterday, we've
8 got to see if the credit emerges from the -- in
9 the new PPT legislation. And then we can analyze
10 the impact. But I don't -- I don't run economic
11 models.

12 Payment of loss is subject to
13 appropriation by funds from the Legislature. Why
14 does the Legislature's failure to appropriate not
15 create a dispute?

16 You've got to turn to page, I
17 think, 213 of the contract, and it's 37.3, which
18 I hope to get to this afternoon. It says --
19 first of all, it's a contractual term. The
20 Legislature's failure to make such an
21 appropriation does not create a dispute. It does
22 not distinguish the underlying obligation to
23 which the appropriate -- for which the
24 appropriation is sought.

25 The answer is: We didn't want to

1 get into a dispute on what the Legislature does
2 or does not do. So that was excluded from the
3 contract. The Legislature has its own
4 prerogatives. And, secondly, if there were a
5 dispute, it just would be circular, because it
6 would end up in an award that would have to be
7 paid by the Legislature or offset within the
8 contract. There's already recoupment under the
9 contract. So it just would be an unnecessary
10 step.

11 I have a force majeure question
12 which I promise to get to when I do force
13 majeure.

14 If a 35-year term preventing a
15 change in tax laws is determined to be
16 unconstitutional, are the producers relieved of
17 any obligation to build the pipeline, and how
18 many?

19 There's an option there. There's a
20 clause that addresses this about a judicial
21 challenge. I could answer that this afternoon.

22 And TransCanada and MidAmerica,
23 we've been advised by counsel that we should not
24 talk about what happened -- the substance of what
25 happened in those negotiations. So, I can't

1 answer that last question. I'll tell you what it
2 is.

3 You said they were keenly aware,
4 but did not say whether they asked for waiver or
5 indemnification. Did they? Really, respecting
6 the confidentiality of those negotiations, I
7 can't answer that.

8 I can say, and this is a matter of
9 public record, there never was a contract with
10 either of them. There was something like a
11 memorandum of understanding with TransCanada, but
12 that is not a contract. And there was not a
13 contract with MidAmerican. So, a lot of the
14 questions that Dan and I have addressed arise
15 sort of along the way when you try and put things
16 down in a contract. Since we never got there,
17 there isn't that much to say.

18 COMMISSIONER CORBUS: Thank you,
19 gentlemen. It is now noon, and we have got a
20 very -- a lot of subjects to cover this
21 afternoon, so we'll come back at 1:30, and please
22 be prompt. See you then.

23 Thanks.

24 [Lunch break]

25 COMMISSIONER CORBUS: Would you all

1 please take your seat so we can get started?

2 Thank you.

3 Can we please have the meeting come
4 back to order?

5 Dan Dickinson is going to continue
6 on with his description of provisions 12 through
7 14 of the contract.

8 We will go for about an hour and
9 then take a break, go for another break, take
10 another break, and we've got a long -- a long day
11 ahead of us.

12 Dan.

13 MR. DICKINSON: Okay. I'm the
14 beginning of a long day ahead of you. And I just
15 thought I'd correct the fact it was not "Fools"
16 that was here on tour here in 1984, but
17 "Tartuffe." I checked the posters out in the
18 lobby, and when "Fools" came here, it was in
19 1982, and it was out at the theater that's
20 subsequently been razed.

21 With that correction, what I'm
22 going to do next is talk about Articles 12, 13
23 together, and to do that I'm going to skip ahead.
24 So, if you're looking at your packets, I'm
25 skipping slide 18, going to talk through 19 and

1 20 and then go back to 18. These got ordered
2 incorrectly. I basically just want to use the
3 two graphs that are there to, again, to frame the
4 issue of the dollars of what we're talking about
5 here.

6 Estimated gasline revenues, Table 8
7 from the fiscal interest finding. The large
8 piece is the dark blue. It's three-quarters of
9 the revenues, and they will come about as a
10 consequence of selling gas, and provisions 12 and
11 13 are about how the State gets its gas.

12 On the next slide, again, just to
13 continue that perspective, that three-quarters
14 that results in our current revenues is also from
15 production taxes and royalties, and so this
16 really is the biggest piece of what we're talking
17 about here today.

18 So, going back to slide 18 and --
19 okay for some reason, I guess I'm one off in my
20 numbering, so something has happened here. But
21 going back to this slide. I think this has been
22 dealt with in more detail by folks from the
23 Department of Natural Resources, but I would like
24 to just go through it briefly, particularly as it
25 lines up with slide 13.

1 Article 12 deals with our royalty.
2 12.1 says the method of the royalty payment and
3 the method will be that the State will take gas
4 in kind. There are things call incremental
5 royalties will deal with net profit share leases,
6 sliding scale royalties, other enhancements to
7 the -- to the core royalty. Those -- the terms
8 on those will be identical to the terms in the
9 lease. There is one area in which there's an
10 option in the lease, and that option has been
11 important to the contract. But in general
12 incremental royalties will be in cash as they are
13 under the lease and if there's an option under
14 the lease then we would still have that option.
15 But, fundamentally, it is the core royalty that
16 is in kind, and the incremental royalties remain
17 in value.

18 Article 12.2 essentially restates
19 that. 12.3, it goes on to talk about the
20 example -- the one payment and sets out some
21 principles for taking of gas, and those are
22 similar to what we see in tax gas.

23 The principles here are under 12.4,
24 and it says: The title transfer of royalty gas
25 and disposition of gas and impurities. And the

1 main point here, the State will take delivery and
2 title at what's called a delivery point.
3 Probably should have been capitalized and
4 italicized here to take the convention of the
5 contract. But the delivery point into the
6 main -- midstream element. And when that occurs,
7 there are some general principles about what that
8 will mean as the parties figure out their
9 commercial rights.

10 What's going to happen with that
11 disposition of gas? The first thing is that all
12 parties have the same rights, privileges, and
13 obligations in their gas. In other words, at
14 that point we have take our gas and we stand just
15 like any other commercial partner who has -- who
16 owns gas which they are -- are moving through
17 those midstream elements.

18 The second point is that no party
19 may unreasonably interfere or require the
20 installation of special facilities. Again, I
21 think the concern there is about the State taking
22 on a role as a regulator or looking at overall
23 economic development as opposed to simply having
24 the same rights as another commercial entity who
25 wants to do -- have special facilities built or

1 not be required to pay for them if they would
2 benefit a different party.

3 And, finally, a party may authorize
4 another person to act on its behalf. And the
5 notion there being, again, particularly for the
6 State, among the situations -- and I think the
7 folks from the Department of Natural Resources
8 have gone over this with you -- among the things
9 we may do is transfer that gas at that upstream
10 point to someone else who would be handling
11 either the marketing arrangements or would be
12 taking it on for their own uses.

13 The next article -- which is
14 probably not Article 12.4, so obviously I was
15 doing that very quickly, it's probably 12.5 --
16 deals with the title transfer of the royalty
17 gas -- excuse me, it is a continuation. The
18 disposition of gas and the impurities. It's the
19 second piece, and it deals with the disposition
20 of impurities. I think Bob talked about that a
21 little bit already.

22 The notion here is each party is
23 responsible for its own impurities. At the gas
24 treatment plant, CO₂, H₂S will be stripped out,
25 and the State will have to do something with its

1 CO2 and its H2S.

2 Presumably, everyone else will, and
3 we will be treated -- under this contract, we
4 will be treated the same as those parties. If
5 the -- if the impurity is disposed of in what's
6 called a disposal property -- and this is really
7 another way of saying if the gas is put back into
8 the ground at Prudhoe Bay -- we will treat it as
9 indigenous if it's from that property. In other
10 words, it will be treated -- the next time it
11 shows up, it will be treated just like it had
12 always been Prudhoe Bay gas, and if it has some
13 other origination, if something else is done with
14 it, we will be treated the same as other owners.

15 So these principles of disposition
16 of gas and the disposition of the impurities
17 apply both to tax gas and to royalty gas.

18 So, moving on from Article 12, we
19 move to Article 13, which is the tax-bearing gas
20 payment. And that starts out on 13.1, dealing
21 with what happens before CoCO, or the
22 Commencement of Commercial Operations, and
23 there's a tax-bearing gas payment. In general,
24 what's going to happen is North Slope gas will be
25 PPT gas; or, in other words, it will be -- it

1 will be dealt with -- with whatever production
2 tax statutes say.

3 This notion that the State is going
4 to start taking its gas in kind doesn't start
5 until the commencement of commercial operations
6 of the project. There are a couple of exceptions
7 to that. The first one is what happens if gas is
8 injected into another property? And the scenario
9 here that you might think about is let's assume
10 the project's going forward. Oil prices are
11 somewhat like they are today. Folks will look at
12 Point Thomson, and say, gee, we are going to
13 develop Point Thomson. Let's get that sucker
14 going in a couple of years and we can at least
15 get the oil into TAPS.

16 So you might see Point Thomson
17 happening on an accelerated schedule. What are
18 they going to do with all the gas that comes out
19 at the same time? Well, you might not want to
20 put it back into Prudhoe -- into Point Thomson,
21 maybe they'll want to put it into Prudhoe Bay.
22 There's various things that could happen with
23 that situation. We won't have reached the point
24 of commencement of commercial operations yet,
25 there will already be a bunch of gas that has to

1 be dealt with. So what we basically said in the
2 contract is if that gas is injected into another
3 property we will be treated the same as anyone
4 else.

5 I think as DNR's emphasized several
6 times in their presentations, you know, we have
7 to say we're just like another producer in lots
8 of places, because, in fact, we're not. And
9 generally the three sponsors that we're dealing
10 with here have ownership rights, particularly
11 in -- in Prudhoe Bay, they're different than
12 Point Thomson. There's going to be a set of
13 commercial arrangements. They're going to
14 reflect the fact that it's not a -- if it's a
15 cost to Prudhoe Bay, ConocoPhillips, for example,
16 will want to be compensated by Exxon. If Point
17 Thomson has caused these costs to be incurred at
18 Prudhoe Bay -- and what we're saying is we need
19 to be treated as anyone else in -- in those
20 situations.

21 The second exception is the line
22 pack. Technically, it will not be commencement
23 of corporational operations, but there's simply
24 an amount of gas which in -- you know, at least
25 from an accountant's point of view, an inventory

1 accounting, it's essentially, like a LIFO. You
2 basically fill the pipeline up with gas, and then
3 from then on, you put something in at one end,
4 and you take something out the other, and you
5 sort of ignore and you pretend there's sort of a
6 solid body that stays in. And then you don't
7 really deal with that until the very end of the
8 pipeline's life, at which point there is that set
9 of gas.

10 So there's something called line
11 pack, and what traditionally will happen there is
12 the pipeline will go out for a bid, ask a
13 producer for a price; they will purchase that
14 gas, and we will simply sell at that same price
15 our 7.25 percent.

16 13.1 goes on to talk about what
17 happens after the commencement of commercial
18 operations. In that case, and this is going to
19 be what, you know, 99 percent of the contract is
20 about, we hope. We will be receiving 7.25
21 percent of the gas, not counting royalty, in kind
22 at the delivery point. And, again, let me -- let
23 me focus in on the -- on the after royalty piece.

24 Right now under production tax
25 statutes, if the -- if gas or oil is produced

1 from state land or federal land, we only tax the
2 portion that is not royalty. So if -- if
3 royalties were 12.50 percent, what I think in the
4 shorthand you hear us using a lot is only 7/8th
5 is taxed, not 8/8ths. The last 1/8th is not
6 taxed. By the same token, we would receive 7.25
7 percent. If we go out into a situation like to
8 NPRA, we will not be getting our royalty gas,
9 but, again, we'll be getting our tax gas.

10 There are two exceptions -- there's
11 actually -- once we're in commencement of
12 commercial operations, there is one additional
13 exception. And this exception -- and the same
14 exception shows up in royalty -- is if less than
15 95 percent of the gas is going to the project,
16 the State can basically look at that alternative
17 use and treat it differently. So, let me again
18 back up.

19 What's going to be happening is we
20 are going to be taking our royalty and our tax
21 share in kind. Now, as you're probably aware, on
22 the North Slope today and after a major project
23 there would still be minor sales. There are
24 sales at TAPS. There are sales to Norgasco and
25 other industrial users. So there's a small

1 amount of gas being transacted on the North Slope
2 now. We tax it. We take our royalties share of
3 those sales. We look at the value of those
4 sales. Under the contract that would no longer
5 be happening, everybody would get their share of
6 the gas. The producers, if they choose to make
7 those sales, they could make it out of their
8 share. The State could bid on that. The State
9 could be a, you know, supplier of fuel to TAPS,
10 or to the Park Industrial Center or anything like
11 that. The point is everyone gets their gas, and
12 then they make their decisions about how to
13 dispose of it.

14 Our condition was if something
15 arises so that we have more than 5 percent, and
16 that's like -- that's like 200 million cubic feet
17 a day. It's a huge amount of gas. If more than
18 5 percent is going to another project, three
19 consecutive months, there's a test there. So, if
20 there's a sudden breakdown or something, this
21 doesn't trigger it. But, fundamentally, if the
22 producers find a more valuable use for their gas
23 than going into this project and it reaches to
24 the threshold of more than 6 percent of the gas,
25 we come back, and we have these four options.

1 The first option is we can look at
2 that and say, Fine. We can say fine, we'll leave
3 it as it is. We'll still continue to take our
4 7.25 percent. You do with it what you want.
5 That would be a fee -- if it were a less valuable
6 interest or a marginal or we had contracts or for
7 whatever reason, we could simply continue to take
8 our gas. For whatever reason, we could simply
9 continue to take our gas.

10 I'll get to it later, there's
11 actually some formulas, which value tax gas. We
12 could insist that we be paid in kind on those
13 formulas. We could treat it as PPT gas, which
14 is, again, shorthand for saying we could simply
15 go back to the statute which if it -- if it looks
16 like the statute that exists today, says we find
17 the value of it, we calculate a percentage of
18 that value and tax it in a very traditional way.
19 Or the last bullet point there, it says: We can
20 make other arrangements. But the -- but the
21 point is we have the option of going to these.
22 We don't necessarily have to go back and be
23 taking it in kind.

24 So, which of these we do is open.
25 It's hard to imagine what the situation will be

1 that will trigger this. So that's why we had
2 that fourth -- fourth bullet point in there. The
3 point is the producer can't say to us, no you
4 need to stay in the current relationship, you
5 can't go to one of these other relationships.

6 Again, I've spent a whole lot more
7 time on that than probably will ever be necessary
8 but once the project is up and running, folks
9 will be free not to put gas into it. Obviously,
10 they'll want to do whatever they have firm
11 transportation commitments for, but if you think
12 about expansions or things like that, this clause
13 might be triggered.

14 Article 13.2, again, kind of moving
15 along with the royalties says: If reinjected
16 impurities are treated as indigenous, then those
17 molecules may be subject to multiple tax-bearing
18 gas payments. Again, all that's saying is as, as
19 gas comes out of the ground and CO2 is stripped
20 out, if it gets reinjected in Prudhoe Bay, when
21 it comes up a second time, we will also get our
22 7.25 percent of it as it comes around a second
23 time.

24 The next four articles, and, boy,
25 this is a real disaster to try to do this right

1 after lunch. Because I was going to have
2 everyone do a math example here and walk through
3 here with me, but I guess won't.

4 Articles 13.3, 4, 5 and 6 are just
5 a series of formulas. I won't ask anyone to
6 actually try to work these through, but what this
7 does is defines the tax-bearing gas value as the
8 volume of the tax-bearing gas times the heating
9 value times the tax-bearing gas price. 13(b)
10 then says the tax-bearing gas payment is the
11 tax-bearing gas value times the tax-bearing gas
12 percentage. 13.4 defines the tax-bearing gas
13 percent is 7.25 percent. 13.5 goes on and says
14 the tax-bearing gas price equals the AECO price
15 less the Alaska-to-Alberta tariff. And 13.6 says
16 the State's share of the tax-bearing gas is the
17 tax-bearing gas payment divided through by the
18 tax bearing gas price divided through by the
19 heating value.

20 Okay. What does that all mean? If
21 you do the algebra and you do the substitutions,
22 it all cancels out. It's kind of like that game,
23 I know, you play where you start to name your
24 birthday, and you do this and you add this and do
25 and 27. And somehow you sneak in a division

1 through by zero and you also come out with the
2 same number. Fundamentally, when you've done all
3 that substitution and math and get through, you
4 get the State's share of tax-bearing gas equals
5 the volume of tax-bearing gas times 7.25, times
6 A, times B, divided through, by A, by B. And as
7 an astute -- someone who did the math would say,
8 gosh, you know, buried deep into Exhibit A.3 you
9 will find that if B turns out to be zero, you
10 would be division through by zero, so it would be
11 meaningful -- meaningless. We used the number,
12 \$1.25. But the point is we go through those
13 steps to arrive at, arithmetically, the fact that
14 the State's share of the tax-bearing gas is 7.25
15 percent.

16 The reason for these steps have to
17 do with -- with a complication that, as you're
18 probably aware, one of the -- one of the things
19 that producers that were entering into the
20 contract will be booking a huge amount of gas
21 when this becomes commercially viable.

22 When a producer books gas, it
23 cannot book its royalty gas. Cannot book royalty
24 gas because that doesn't belong to the producer.
25 That's part of the State's, it's part of the

1 commercial arrangements by which it's producing
2 it. And I think there's a big concern that the
3 SEC might look at the tax gas and say, gosh, that
4 never was your gas either; we're going to knock
5 your reserves down by another 7 percent. So what
6 we've gone through is an option for a tax-bearing
7 gas payment that creates the situation in which
8 the producers will -- will, you know, meets the
9 necessary requirement for them to show that these
10 are not, in fact, gas reserves -- excuse me, they
11 are reserves, they're not royalties, they're not
12 like royalties. The State is making an option
13 under these formulas to take its share, its 7.25
14 percent, that it would have of tax-bearing, the
15 right to assert a tax on that and, instead, is
16 taking that in kind.

17 13.7 are the example calculations.
18 And Article 13.8 deals with a title transfer of
19 tax gas and the disposition of the gas and
20 impurities, and they are the exact same
21 principles. In fact, it doesn't even have new
22 words. It just says, Go back and look at the
23 royalty section, and those same principles for
24 disposition and impurities apply for the tax --
25 tax gas. At that point, we are the owners of

1 that gas, and these are the rules that are going
2 to apply. That's Article 12 and 13, which are
3 the sections under which we get our gas.

4 Article 14 is a very short article
5 at the moment, and it's dealing with a payment in
6 lieu of production tax, and it says, gosh you'll
7 figure it out according to the terms of Exhibit
8 P. And if you went and turned to Exhibit P, you
9 found a page, I forgot what the exact message
10 was, but it was a one-liner that said not yet.
11 But the two things -- there are two things that
12 are established here in Exhibit -- in Article 14.
13 The first one is the revenues, the cash flows
14 from this PILT will not be in the waterfall, and
15 that's kind of shorthand. When I get to Article
16 22, you'll know exactly what I'm talking about.
17 But until project sanction this -- this will not
18 apply, or there are some of the terms of the
19 contract that will not apply to the -- the cash
20 flows from the PILT and payment in lieu of a
21 property -- excuse me, in lieu of the production
22 tax.

23 The second point is is that the
24 term for this particular article is for 30 years
25 unless it's extended by mutual agreement. So,

1 fundamentally, I think the view is if it's
2 working, if it's producing the kind of revenues
3 that folks are, you know, believe are
4 appropriate, it may go on. It may go on the
5 length of the contract. But if either party says
6 it should not, after 30 years they can pull
7 the -- pull the plug on that particular section.

8 Moving along, I'd like -- the next
9 two slides -- again, it's just going to be
10 showing you slides you've seen before, but just
11 try to put things into perspective. The next
12 five or six slides are going to be dealing with
13 the property tax payments in lieu of tax. I'm
14 going to go through those very quickly. The
15 point is that we will be spending more time on
16 them on Saturday day, both the economics and the
17 mechanics of how those work. But, again, as you
18 look at this chart, you will see that there's a
19 sort of two -- two small slivers that together
20 constitute about -- about 4.5, 5 percent of the
21 total that constitute about \$6 billion, which are
22 what compromise the upstream and the midstream
23 payment in lieu of property tax.

24 If you skip on ahead and look at --
25 at local tax revenues, what you will see is right

1 now the oil and gas property tax is the second
2 largest wedge up there. It's sort of the light
3 blue in the upper -- upper right-hand corner, and
4 that constitutes about 20 percent of total
5 taxes -- excuse me, total local receipts -- total
6 local revenues. And just to give sort of a
7 perspective on that, the State gets about an
8 additional \$45 million in property taxes, so the
9 total oil and gas property taxes are about a
10 quarter of a billion dollars now, of which
11 municipalities get about 210 and the State gets
12 about 45.

13 Article 15 deals with upstream
14 facilities payments, which are the payments on
15 the upstream facilities, but there are two.
16 There's an upstream facilities oil payment and an
17 upstream facilities gas payment. This was a -- a
18 topic of quite a bit of conversation with -- with
19 the sponsors about whether there -- whether the
20 consequence of adding gas added to the value was
21 an appropriate way to model this. Ultimately
22 what you see here is the result of those
23 conversations.

24 On the production facilities, that
25 is, literally, the Prudhoe Bay unit, the Kuparuk

1 unit, the Badami unit. Taxes are levied now.
2 And right now we are in a period -- what we have
3 tried to do is use through puts to determine
4 the -- the value. How much oil -- how much oil
5 flows through each production facility is used to
6 determine the changes in value. In other words,
7 the base line is still based on cost. And, of
8 course, because these facilities are, you know,
9 approaching 30 years old, it's costing, sort of
10 the assessor's term of working through a lot of
11 things and changes that might have occurred,
12 inflation and depreciation. But once you sort of
13 establish that level, and then every year, if
14 production is more than anticipated, the value of
15 the facility goes up a little bit; if it's less,
16 it goes down a little bit. So we have been doing
17 that for approximately three years. It's
18 certainly authorized by the statute. It's not
19 something that had been used up until today, or
20 up until three years ago. Fundamentally, we had
21 spent a lot of time arguing with producers about
22 values, year-to-year changes. And this was a
23 method that makes sense for the producers who are
24 paying the tax for the municipality of the North
25 Slope Borough who is getting a great deal of this

1 tax and for the State as well.

2 So what we're really doing on the
3 oil payment, the payment related to the amount of
4 oil that's being produced, is that is pretty much
5 maintaining what we have started and done for
6 three years, and everybody seems to think that it
7 is a -- it is a good reflection of what is going
8 on. The one thing that differs from the current
9 status is that we have also built in an inflation
10 component for a three-year test. Inflation isn't
11 particularly rampant these days. We have -- for
12 that three-year test period, there was no
13 inflation factor. If we're looking at a longer
14 period, we've built in an inflation factor.

15 Interestingly, one of the indices
16 that folks look at for inflation is what's called
17 Marshall & Swift, which looks at just oilfield
18 services, and because of the prices, a lot of oil
19 field services and things like that have been in
20 high demands, the inflation factor for oil field
21 goods and services was, I think, 8.3 percent last
22 year, which was about four times higher than the
23 inflation rate as measured by the CPI.

24 Anyway, I'm getting way ahead of --
25 or giving you stuff you're going to have to sit

1 through again on Saturday. What we have here for
2 the facility, and, remember, it's the same
3 facility, the Prudhoe Bay unit will be charged
4 about 50 cents a barrel for every barrel of oil
5 that comes out through that facility, and about
6 2.1 cents for every mcf that comes through. As
7 gas -- as oil volumes fall and gas volumes rise,
8 you'll simply have a shift between which of those
9 two is the dominant form of the payment.

10 As I said, I promised, and I won't
11 try to explain all of these, because we'll go
12 through them more later. But 15.3 deals with
13 determinations of volumes. Instead of looking at
14 it year to year, we have an average of several
15 years. 15.4 deals with cease production, what
16 happens if like at Badami you shut down for a few
17 years, and then you start back up. How do you do
18 the averages?

19 15.5 is annual payment. And the
20 interesting thing here is that what the rules
21 here say is, if the effective date of the
22 contract is after June 30th, then the payment for
23 2006 will be under law, and these provisions
24 won't kick in until 2007. Again, just to remind
25 everyone, the way the world works under the law

1 today is, valuation date is January 1st. So it's
2 the property that existed where it was on January
3 1st. We go through the process of valuing it.
4 Go through appeals, and payment has to be made by
5 June 30. Last day of the fiscal year, and, yes,
6 at one point, several years ago, it had been
7 moved from July 1st back to June 30, because
8 people needed some money that fiscal year.

9 What this is basically saying is
10 once the munis have figured out -- know what
11 they've done, issued their mil rates for everyone
12 else, if the contract comes up with a different
13 value than you saw in the mil rates -- excuse me,
14 in the calculations the municipalities have made
15 this year, it simply won't be effective. So it
16 certainly appears given what the -- what the --
17 you know, the schedules that had been laid out
18 for public information and everything, the
19 contract will not be signed before the end of
20 June, so then this means this 2006 will be under
21 law. 2007 is when the contract will come in.

22 15.6 gives inflation adjustments
23 for oil and for gas. 15.7 deals with third
24 parties. Basically, if Conoco Phillips is the
25 operator of the Prudhoe Bay unit and, you know,

1 the three sponsors constitute 97 or 98 percent,
2 we still have to worry about the other couple of
3 percentage points of ownership that weren't
4 affected by this contract, and this basically
5 says that those will flow through. We will
6 assert the tax. The operator will still act,
7 essentially, as a tax collector if you will, for
8 us on those -- for those other pass-through
9 entities.

10 A lot more detail will come on
11 Saturday.

12 Article 16 is the midstream
13 payment. This deals with the three -- with the
14 elements that are being built in this project.
15 The main one, of course, is the gasline, but a
16 secondary one is the GTP which will be a several
17 billion dollar facility at the very front end of
18 the gasline and. Furthermore, we have gas
19 transmission lines. Clearly there will be one
20 coming in from Point Thomson. I think it's
21 everyone's hope and expectation that there will
22 be sufficient gas found at NPR-A. There will be
23 another line coming in from the west.

24 And the basic starting point of all
25 these calculations, again, is throughput. For

1 the main line, and this is after the impurities
2 have been stripped out of the guess. The payment
3 will be 2.4 cents per million Btus. For the GTP
4 as well, it will be 1 cent per million Btus. For
5 the gas transmission lines, because all the
6 stripping out of the impurities will be happening
7 at the GTP, the gas transmission lines, instead
8 of being on mmBtus, it's being measured on mcf.
9 Mcf, for thousands of cubic feet, the right
10 is .0003 cents per mcf-mile. So, you go in.
11 There's a whole set of calculations, that you
12 figure out the length of it and the number of
13 miles that each mcf travels goes into the
14 calculation.

15 Article 16.2 deals with the
16 determination of the midstream payments,
17 quantities, volumes. 16.3, again, this is sort
18 of parallel to what was happening back in Article
19 15, deals with ceased operations, what happens
20 when the pipeline goes out of service, comes goes
21 back in. 16.4 was an annual payment. Of course,
22 we don't have to worry about law of the day
23 because none of these facilities are currently
24 existing.

25 16. 5 is the inflation adjustment;

1 adjust. 16.6 is an additional midstream
2 facility. And that simply says, Here is what the
3 projects looks like now. If something else gets
4 built, we'll have to sit down and figure out
5 what, if any, the PILT on that is. The point is,
6 it's not that these are the only PILTs that will
7 exist because this is the plan, as the plan
8 changes, so, too -- you know, it's acknowledged
9 that the State's share on this particular
10 mechanism may change as well.

11 Article 17 deals with payment in
12 lieu of oil pipeline ad valorem taxes, and part
13 of the reason why this has been split out the way
14 it is, Randy Hoffbeck, who is the state petroleum
15 property assessor, is literally up in Anchorage
16 now dealing with an appeal on the valuation of
17 TAPS, the third such appeal in five years. It
18 takes three or four days. A lot of experts get
19 together in a room and hash it out. And we hope
20 that once this contract is passed, that -- as
21 much as fun as I've had at some of those, they
22 will be a thing of the past.

23 What this does is this, again, sets
24 basic rates. The base line is set based on cost
25 and the cost principles by the statute and then

1 the amount that it's going to change every year
2 is driven by two things, excuse me, inflation and
3 the throughput. As the -- as the -- those are
4 the only two drivers, and we don't have to deal
5 with some of the -- some of the thoughts and
6 things that I've come to love about excess
7 capacity and utilization adjustments and all the
8 things that go into a good assessment.

9 So, Randy will talk about this a
10 lot more when he is here on Saturday. But just
11 to go through it very quickly, 17.1 sets out the
12 payment. 17.2 goes through and for each
13 pipeline, based on its cost says what the cents
14 per barrel throughput is.

15 17.3, again, how we actually define
16 those volumes. 17.4 deals with ceased
17 operations. 17.5 deals with what happens for a
18 pipeline under construction and that basically
19 goes back to the way it's always been which is if
20 I'm building a pipeline on January 1st, it's a
21 stack of my receipts, what have I spent so far.
22 That's what gets taxed. 17.8 -- 17.8 really
23 deals with the tax billing and reporting. Again,
24 because of the notion that some of the owners of
25 some these pipelines may not be signatories to

1 this agreement, we're still going to have a
2 pipeline that could be paying some PILT and some
3 tax. And then 17.9 deals with, again, this
4 notion, 30 years. This is -- these PILTS will
5 stay in place for 30 years, but they may be
6 terminated at that point by either party. If
7 they don't, if everyone's happy, then they will
8 continue on.

9 I just am --

10 The next article is Article 18, and
11 I know I had a question here, but I hope -- I'll
12 cover it anyway, and those are impact payments.
13 One of the things -- points I'd like to make
14 about these impact payments, because I frequently
15 hear them mischaracterized. And this gets back
16 to one of our themes here. While these are meant
17 to -- to account for -- address economic and
18 social impacts, and they in some sense are
19 modeled to deal with the property taxes that are
20 not being collected, these are payments to the
21 State. The dollars go to the State. You folks
22 will then appropriate them to wherever is
23 necessary, either directly to a municipality,
24 because that municipality is experiencing impacts
25 or perhaps if the world looks anything like it

1 does today, it will be spending the State
2 undertakes in the unorganized Borough.

3 So the point is this \$125 million
4 is State money to be spent on impacts. The --
5 the dollars come to the State. It's \$125 million
6 over six years following the project sanction.
7 The other observation that I put up here is, by
8 that time the folks -- you know, we will be us,
9 or something. The State, it is the pipeline
10 entity that will be paying this -- these dollars,
11 and the State will be a 20 percent owner, and so
12 in some sense, 20 percent of this \$125 million
13 is -- is us moving dollars from one pocket to
14 another.

15 The schedule set out in Article
16 18.1, \$9 million in sanction, basically a
17 schedule goes over for five years. Total of \$125
18 million. The inflation adjustment on this is
19 that if -- if, in fact the work continues at
20 the -- at the rate that folks anticipate, these
21 would all be dollars of the day. There's no
22 adjustment.

23 Once you move beyond nine -- nine
24 years from the effective date of the contract,
25 then they become inflated. So there is already a

1 level of inflation built in and if, in fact a
2 project gets slowed down, we will have to inflate
3 what's left.

4 18.3 deals with the suspension or
5 termination of the obligation. Some of the
6 conditions that Bob was talking about about what
7 happens if there's a -- a temporary suspension,
8 basically, if that suspension lasts for more than
9 one year, then the -- then the payment that would
10 occur in that suspension does not have to be
11 made. Once you start up, payments do have to be
12 made, and there are no obligation for payments
13 not made at termination, but if you -- if you
14 follow through the words of the contract, if, in
15 fact, the contract -- the pipeline gets built
16 sooner than we'd anticipated, so from sanction
17 until first gas is -- is a shorter period of
18 time. The additional payments will still have to
19 be made. So the only reason that all 125 million
20 wouldn't be made is because the project has
21 terminated.

22 Once again, a slide that you're
23 familiar with, I'm about to get into corporate
24 income tax. Bill, should I go ahead -- one more.

25 COMMISSIONER CORBUS: Yeah.

1 MR. DICKINSON: Okay. Corporate
2 income tax, again, in this slide it's the SCIT
3 piece, the light yellow, it's the second largest
4 slug up there at about \$14 billion. And if you
5 look at today's revenues or last year's revenue,
6 again, it's the kind of the reddish triangle in
7 the upper right-hand corner, but the point is, it
8 is sometimes overlooked. But -- you know, last
9 year it was a half billion dollars came in as a
10 consequence of corporate income taxes, as
11 compared to production taxes of about 900
12 million, so smaller but nonetheless a
13 significant -- significant portion.

14 What I -- what I wanted to spend a
15 second doing is reminding folks about how the
16 corporate income tax works. What we do is we
17 look at worldwide income, and then apportion
18 that -- apportion that to Alaska. So, once
19 you've -- once you've accomplished -- once you
20 think about income, a dollar of income which you
21 might think is earned in Alaska, or a dollar of
22 income -- if you look at it and say, well, that
23 was obviously earned in Azerbaijan, they all go
24 into a bucket, and then they get apportioned to
25 Alaska.

1 So the difficulty is when you think
2 about incremental costs or incremental benefits
3 or incremental spending, one dollar of additional
4 costs in Azerbaijan or in Alaska have the same
5 effect on the total tax paid. One additional
6 dollar of revenues in either place has the same
7 effect. What matters are the three factors that
8 are used to apportion income from the worldwide
9 basket down to Alaska, and those are -- the three
10 factors are sales, which is very small, as you
11 can imagine, because -- for most of these
12 companies, the Alaskan sales, which essentially
13 are just their pipeline tariffs now, are very
14 small compared to worldwide sales. So that's
15 typically a number that has several zeros in it
16 before you start reaching the significant digits.
17 Very small factor for sales but then the other
18 two factors, one is production, which is very
19 hefty even for companies like BP and Exxon Mobil,
20 Alaska forms a significant portion of their
21 worldwide production and property. Which, again,
22 Alaska forms a significant, less than production
23 but more than sales, portion of their total
24 worldwide.

25 So those three factors generate how

1 much -- figure out from those how much of your
2 worldwide income will be attributed to Alaska.

3 Basically what we do in the
4 contract is we say, In place of SCIT, which is
5 the acronym for the state corporate income tax --
6 I don't know how we came up with that acronym,
7 because we actually prefer ANITA, which is the
8 Alaska Net Income Tax. That sounds so much
9 smoother. But SCIT kind of has a harsh edge to
10 it. But the payment in lieu of SCIT will be
11 essentially what it is today, simply going
12 through a process of freezing some aspects of it.

13 What we do is we adopt the -- the
14 existing Alaska code, the existing Alaska
15 statute, we say, that's now going to become part
16 of the contract. The words aren't in there. The
17 contract says you go and look at it as it stood
18 on the effective date. That becomes part of the
19 contract.

20 Now, what that Alaska code says is
21 we are adopting the federal code. So what's
22 happening is, we have frozen the State rules
23 which embody the federal rules so the federal
24 rules can continue to change. In other words,
25 what nobody wanted was that we had to keep one

1 set of books for Alaska rules as they existed --
2 Alaska and federal rules as they existed in 2006.
3 What's going to happen is we are going to
4 continue to -- federal rules will continue to
5 flow through change as the Feds change their
6 income tax rules. The trick -- the reason that a
7 lot of the words, it takes a lot of words to do
8 this is because of sort of this dual concept of
9 freezing something which isn't frozen.

10 We are also going to have the same
11 effect on State judicial interpretation. As
12 those have applied to and as we have continued to
13 apply the tax and have court orders, court
14 rulings on that. If those had occurred before
15 October 1st, 2005, they will continue to have --
16 they will continue to be probative of the amount
17 of PILT payment now, no longer SCIT, but the
18 amount of PILT in lieu of SCIT. However, if a
19 Judge rules on an income tax case that's not --
20 you know, next year or the year after, that
21 ruling will not affect the -- the payment in lieu
22 of SCIT. We will adopt federal court rulings,
23 and there's a whole hierarchy, because, again --
24 I hope -- the lawyers will kick me if I'm getting
25 this wrong. Obviously, if the Ninth Circuit

1 rules that that has certain weight. If the Sixth
2 Circuit or the Second Circuit rules, judges may
3 look at that but it may not be as probative.
4 There's a whole hierarchy of how we figure out
5 which decisions will apply, which federal
6 decisions will continue to apply in the
7 administration of this payment in lieu of SCIT.

8 Articles 19.2, 19.3, and 19.4 deal
9 with the apportionment factors, which are --
10 which are the factors again that we use to
11 apportion worldwide income to Alaska. And,
12 again, there's been -- there's been several --
13 there are several misstatements of this, one of
14 them, in fact, unfortunately is in the examples
15 in the contract itself. What these -- what the
16 rules say here is that certain transactions
17 arising from this contract will not be part of
18 the numerator in those fractions -- numerator in
19 those fractions. It will not drive income to
20 Alaska.

21 And the specific thing it mentions
22 is 19.2, the tax-bearing gas payment will not be
23 considered a scale. It won't be part of the
24 numerator in the sales factor, the upstream cost
25 allowance which I'll get to in a couple of

1 minutes, or couple of hours, maybe, will not,
2 again, go into the sales factor. And a field
3 cost allowance, if there is any such thing, will
4 not go into the sales factor.

5 The point is, that these are no
6 change from the current practice. The current
7 sales factor, like I said, is like a zero zero
8 zero something and basically are the sales that
9 are made for the -- for the tariff, for the TAPS
10 tariff, and as such this is -- this is not a
11 change. So this is not something that we would
12 be subtracting from the numerators, all this is
13 saying is this forecloses someone from arguing,
14 state auditor, for example, coming down and
15 arguing that those -- those are like a sale and
16 those should be added to the numerators in the
17 apportionment factors.

18 19.5 makes the statement that the
19 payment in lieu of SCIT is a tax on or measured
20 by net income. And, again, all of this really
21 gets into is -- is freezing current practice
22 and -- and the calculation of worldwide income.
23 And just to -- not to get too deeply into it, but
24 basically when we look at worldwide income, we're
25 trying to look at it before income taxes of

1 various other jurisdictions have been deducted
2 from it. So, when you look at worldwide income,
3 you have to add back any taxes measured by that
4 income that. And that sometimes can be a
5 contentious practice, and so we just -- the
6 parties all agreed that this was a clear
7 statement of what was going on there.

8 Article 19.6 deals with fundamental
9 changes to the federal income tax system. You
10 know, there are many folks who find the current
11 system to be terrible, and there are lots of
12 solutions that have been proposed to it. I don't
13 think any one of them have gained critical mass,
14 but if this is going to go on for 30 years, it's
15 entirely likely that there will be a fundamental
16 change. It's really anyone's guess as to what
17 that could be. What we have proposed is if that
18 occurs, both parties will propose an alternative
19 for this payment in lieu of SCIT, which will
20 somehow measure the same kinds of things and if
21 we can't agree on it, there will be an
22 arbitratable issue about how to reconstitute this
23 SCIT or this PILT, and we're also, I guess one of
24 the other things that an arbitrator would look at
25 is to make sure that this does not -- it will

1 hopefully rely on something else and not require
2 the creation of a whole lot of independent books
3 and records just for it. In other words if
4 there's some other thing we could look at, if,
5 for example, under generally accepted accounting
6 principles, folks still might be required to
7 report a profit. The number of elements are
8 different, but the underlying basis is the same.

9 This just really tries to deal with
10 what happens if in the period of -- well, 45
11 years for a portion of this, there is such a
12 fundamental change in our tax system. The
13 income -- barely -- the income tax is barely 100
14 years old, not quite 100 years old, so this is
15 looking at sort of a third again of it's
16 length -- of its entire history. So the notion
17 there might be a change there, something we
18 thought we should try to account for.

19 Article 19.7 deals with the tax
20 periods prior to the effective date. And the
21 point is this has no effect on it. Some of those
22 are in various stages of appeals or audit and
23 those will just simply stay under the old rules,
24 none of the new rules having effect on those
25 periods. On the other hand, unlike the -- the

1 situation that I just talked about in the
2 property tax, if the -- in the year of the
3 effective date, and let's assume, I think for
4 this would be 2006, what will happen is the
5 payment in lieu of SCIT it will apply for 2006,
6 the quarterly payments that were made, and there
7 would still be -- quarterly payments would still
8 be required, will simply be considered payments
9 now for the payment in lieu of SCIT instead of
10 for the SCIT. So it essentially becomes
11 retroactive to January 1st.

12 Article 19.9 deals with the term;
13 and, again, we have a 30-year period. After 30
14 years the parties can elect to limit the
15 application of the corporate income tax to
16 projects -- to either the project or gas from a
17 property as those are both defined in the
18 contract. The thing that gets really tricky here
19 is corporate income tax is based on -- you know,
20 you have a unitary entity and they earn an income
21 and people haven't tried to figure out how much
22 is driven by this or how much is driven by that.
23 So the notion of saying gosh, we're going to have
24 an income tax on gas but not on oil isn't
25 necessarily a trivial problem to solve.

1 It -- it can be done in the sense
2 of you could create fairly arbitrary standards
3 and say we're going to allocate it, we're going
4 to divide it up this way, we're going to divide
5 it up that way. But it isn't necessarily clear
6 what would happen when you say the payment in
7 lieu of SCIT will just refer to one source of
8 income and the payment -- then the payment in
9 lieu of taxes will be something else. It will be
10 particularly difficult -- let me put it the other
11 way. If, in fact, the law doesn't change for 30
12 years, it is a much more solvable problem.
13 Because you can use apportionment problems
14 baskets, one called Alaska gas income, one called
15 Alaska oil income. There would be some fairly
16 arbitrary lines drawn there, but, again, some
17 people have said that that's true of the three
18 factors as they exist.

19 The problem is going to be is if
20 the corporate income tax has changed dramatically
21 or changed at all in ways that make it unclear,
22 whether, in fact, an article is being taxed under
23 the new corporate income tax or the new SCIT, a
24 new tax and is also having a payment made on it.

25 So, what we have is we have --

1 unlike the other system which you basically --
2 you know, at the point which the parties agree
3 that the -- that that particular PILT will no
4 longer apply and the State would be free to
5 impose a tax or if taxes are still in place,
6 those taxes would apply. In this situation it's
7 a little more restricted. Basically at 30 years
8 and then again every five years, which at least
9 according to the calendar most of us think of,
10 there's two more elections, so one 15 years at
11 before the end the contract; one ten and one five
12 years. The parties can elect to move it to
13 restrict the payment in lieu of corporate income
14 tax just to the project itself.

15 If -- and then, at that point, the
16 tax -- the tax -- excuse me, the tax that's
17 asserted on oil would now be under courts, under
18 law, would not have anything to do with the
19 contract. But the one right we did reserve is if
20 the producers argue that that tax is taxing oil
21 for which it is or some substance or somehow
22 getting to income derived from the same things
23 that it is already paying a payment in lieu of
24 tax on, then an arbitrator can say you don't have
25 to pay that payment in lieu of tax. So this is

1 an area where we have built in the rights that we
2 think we need when we agreed to only have fiscal
3 stability on oil go for 30 years, be for the
4 period of sort of initial -- initial FT those
5 kinds of things. On the other hand, it is -- it
6 is a far from -- it is a lot harder -- more
7 difficult problem to solve than it was for the
8 property tax and for the production tax.

9 Let me get into -- I'm going to
10 skip ahead now to Article 38, which may be
11 something that Bob was going to cover, but it's a
12 very, very important part of this particular --
13 of the discussion of corporate income tax.
14 Article 38 has -- what are called interpretive
15 provisions. You need to kick me if I'm getting
16 way out of my league here by pretending I'm an
17 attorney.

18 But basically the article talks
19 about presumptions and construing exemptions, and
20 the fundamental idea here is that no doctrine,
21 rule or principle of law or tax law that would
22 create a presumption against or deference to any
23 party. I guess I should have put a verb in
24 there, but there is no thing.

25 The notion here is that this is

1 a -- we are now in a contract, and so the two
2 parties are equal in that contract, and if there
3 is a dispute, that dispute will be decided on the
4 merits.

5 Now, under tax law, there is a
6 different set of presumptions that apply.

7 Typically, and I'll focus in on the
8 corporate income tax here, but this also applies
9 for example, to personal income tax, that -- your
10 federal income tax that we all pay. It is
11 self-reporting. We say, here's what my income
12 is, here's what my taxes are. The Commissioner,
13 Commissioner of Revenue in this case or the
14 Commissioner of the IRS in another case, can
15 assert otherwise. They can look at it, and they
16 can, say, No, here is what we think the facts
17 are. And the Commissioner's assertion is given
18 deference. Essentially it switches, and if you
19 look through law, there's lots of cases that end
20 with, yeah, the Commissioner met his burden. The
21 Commissioner showed this, the Commissioner showed
22 that; and the appellant does not get that
23 deference in those cases.

24 What this is saying is in general
25 in this contract, we're going to have two equal

1 parties and issues between them will be decided
2 on the merits. The one exception to this is here
3 in the corporate income tax section. Where we
4 have. I apologize, I think my spell checker got
5 away from me here. There's a couple of words
6 that say something different here in the last
7 line.

8 But basically what this says is
9 that any presumption, created or arising under
10 the laws adopted in Article 19.1. In other
11 words, when we go out and we adopt the whole
12 corpus of federal law which included all the
13 assumptions in it is also adopted as part of this
14 contract. So, this is different from what's set
15 up in 38.3. Except that the State's
16 determination of a tax under the laws adopted in
17 Article 19.1, its interpretation of a law, or its
18 immaterial allegation of a fact relevant to the
19 determination of a tax is neither presumed
20 correct nor -- and here you need to correct this,
21 it should say. It should say, "Nor entitled to
22 deference, not entitled to defense."

23 The notion here is that for certain
24 aspects of this relationship between a
25 commissioner and a taxpayer we are stepping back

1 from the presumption that the Commissioner can --
2 can assert a tax and therefore is entitled to
3 deference. And, instead, we are on the merits.
4 But what we are not trying to do is dismantle the
5 entire federal system that's based on that
6 premise when we go and bring in those federal
7 rules.

8 So, that is what -- that is what --
9 how the -- how the contract deals with the
10 corporate income tax, and, like I say, it is --
11 if you look at the various graphs we have here,
12 this is the second largest piece of the revenues
13 that we will be bringing in under the Stranded
14 Gas Act.

15 Good breaking now, Bill?

16 COMMISSIONER CORBUS: We have
17 two -- we have two tax questions which maybe you
18 could answer first, and then we'll take a break
19 for ten.

20 MR. DICKINSON: Sure.

21 To make sure everyone is tracking
22 on the terminology please explain "waterfall." I
23 promise to do that when we get back from the
24 break.

25 The 30-second version is that there

1 are a whole series of obligations throughout this
2 contract, and what Article 22 does is bring them
3 together into two sets of transactions in which
4 there may be netting -- on the one hand they can
5 be looked at as a way of convenience of taking a
6 whole lot of set of payments and -- and
7 collapsing them into one set of payments. On the
8 other hand, it can be looked at as a method of
9 security interests and making sure that folks get
10 paid when there are offsetting claims. But I
11 promise if you stick around for another couple
12 hours, when you're done, you'll know exactly what
13 we mean by "waterfall."

14 And, actually, the terminology for
15 a while was "silos," and for some reason we
16 switched from "silos" to "waterfalls," but if you
17 find old documents, you might see them referring
18 them to silos.

19 Does the upstream cost allowance
20 not cover the cost of impurity disposal? If not,
21 why not?

22 Well, you know, I just stopped at
23 Article 19, and Article 20 are cost allowances,
24 so maybe I'll answer that question when we get to
25 Article 20.

1 MR. LOEFFLER: I want to add one
2 thing. You may look at the language on the
3 screen and say that an immaterial allegation of a
4 a fact is not presumed correct. That's -- that's
5 nothing. It's immaterial to begin with. So the
6 inference is that a material allegation of fact
7 still is presumed to be correct. It's not a
8 typo. It was, for some reason, what the
9 companies wanted. It's curious when you think
10 about it.

11 That's all I want to say.

12 [Break]

13 COMMISSIONER CORBUS: Would you
14 take your seats, please?

15 We're going to shift gears slightly
16 on you and have Bob Loeffler make his
17 presentation, and if we have time at the end of
18 the day, Dan Dickinson will finish his.
19 Otherwise, he'll finish up on Saturday morning.

20 Mr. Loeffler needs to catch a plane
21 here, so we need to get him -- get his work done
22 today.

23 Bob.

24 MR. LOEFFLER: I will deal with
25 various articles at the -- towards the end of the

1 contract, including dispute resolution, force
2 majeure, some other things, traditional challenge
3 that I think people are interested in.

4 I apologize in advance for the
5 length of the dispute resolution slides. There
6 are, like, 50 slides. Three of those are
7 duplicates, so it's a little less than you think.

8 There's a measurement article, and
9 as you've appreciated, I'm sure, by now, there
10 are all sorts of volumes and quantities that have
11 to be measured for application of various PILTs
12 and things under the contract. And Article 24
13 deals with that. And, generally, what it
14 provides is that the same measurement methods
15 that are used among the producers to allocate
16 their shares of streams that come out of the
17 fields should be used in dealing with the
18 states -- the State.

19 And -- and beyond that, we want to
20 be sure that we get the same composition of gas
21 and hydrocarbon liquids that come out. Our share
22 is measured not on the basis of heating value,
23 but it's the same physical composition of gas and
24 hydrocarbon liquids, and that's what that
25 provides.

1 If there is a problem with a
2 measurement, it is fairly common practice that
3 the adjustments are made prospectively, so you
4 trim up amounts of gas in the future to
5 compensate for problems in the past, and that --
6 the clause follows that arrangement.

7 Unless two or more producers get a
8 monetary payment, in which case the State also
9 will get one.

10 Here we get to quite an interesting
11 article, and it deals with any judicial challenge
12 to this contract, constitutional or otherwise.

13 We have a question on this, and
14 I'll answer the question in the context of
15 discussing this article.

16 If the validity of the contract is
17 challenged, the parties cooperate in defending
18 the contract, the Stranded Gas Act, and if
19 there's an early challenge, and, you know,
20 according to hearsay there may be an early
21 challenge, there's a right of suspension given
22 the mainline entity. It can stop working. But
23 there's a big qualification on that right of
24 suspension which I'll get to in a couple slides.
25 And you'll note when we go back, that the right

1 of suspension is given to the mainline entity,
2 but there are a lot of other participants, there
3 might be a GTP entity, there might be a Point
4 Thomson entity, and so the others -- if the
5 mainline entity starts the process by saying it
6 wants to suspend, the others can suspend.

7 A couple things are not suspended.
8 Payments under Articles 14, 15, 17, and 19 are
9 not suspended. They must continue. And then the
10 suspension terminates after an order deciding the
11 judicial challenge or the mainline entity
12 terminates.

13 But here's the limit. It's -- it
14 occurred to us that it would make no sense to
15 enter into a contract which provided things to
16 happen as they do under the work commitments
17 clause right-of-way once the contract is signed,
18 and then have the contract immediately suspended.

19 So, we put in or we negotiated for
20 the clause which put a limit on the time for
21 suspension. In other words, the mainline entity
22 cannot suspend operations until 15 months after
23 the effective date of the contract, the
24 conclusion of project planning which is
25 anticipated to be a year and a half period or so,

1 or the project entities have spent a total of
2 \$120 million of new money to advance the project
3 planning stage.

4 A question was asked: Well, what's
5 going to happen? How long will a court appeal
6 take? Will it go to the Supreme Court right
7 away? What's your anticipated timeline?
8 Questions like that.

9 My understanding is the
10 Administration has proposed legislation that
11 would have the case be taken first by the Supreme
12 Court of Alaska. The Administration wants -- if
13 there's going to be a challenge, wants it to be
14 broadly decided quickly by the highest court of
15 the state of Alaska.

16 There are various estimates some --
17 there are lawyers in the audience, but they can
18 provide their own estimates, but a case of this
19 importance we hope will be decided within a year,
20 a year and a half from the filing from the
21 pleading that initiates the case. So we provided
22 for most of that period that the mainline entity
23 cannot suspend its work until the expiration of
24 the three of those. And that's the thinking
25 behind that.

1 There's a sort of notice protocol.
2 If the mainline entity, after the 15 months or
3 125 million, et cetera, does want to suspend, the
4 State has the option of putting money into the
5 project to continue the planning, the last months
6 of the planning exercise, and there's a limit on
7 that until project planning is concluded or the
8 State has funded an additional 45 million.

9 The State would get credited for
10 the 45 million, but you might be in a point where
11 you're a couple months away, for some reason the
12 mainline entity invokes its right to suspension,
13 the State does not want to lose the momentum on
14 the project and could advance the money. That's
15 what the \$45 million clause is intended to do.

16 You can see that the State will be
17 reimbursed for any money it advances if it
18 chooses to advance money.

19 Here's a -- part of a clause that
20 relates to a question that was asked. If a
21 judicial order holds any part of the Stranded Gas
22 Act unconstitutional or invalid, or leaves it
23 just uncertain for future decision, like the
24 issue is not ripe yet for the court to decide,
25 any participant in the -- and the language of a

1 participant, remember, refers to a company, not
2 the State -- can terminate its participation by
3 providing notice to the State and it's released.

4 So there is a unilateral option
5 here of -- by one or more of the companies to get
6 out of the contract if the court invalidates the
7 contract.

8 If the Supreme Court of Alaska,
9 hypothetically, ruled that the contract was --
10 was void, it would seem that the effect of that
11 would be to release the State from the contract,
12 too. Because you couldn't enforce a void
13 contract. But it is, as written, a unilateral
14 right, and that was, again, negotiated.

15 The contract administration and
16 notice was an interesting discussion. It really
17 revolved around the point that the companies
18 wanted a single point of contact, official point
19 of contact for the administration of the
20 contract. And so what the contract provides is
21 that a state administrator will be appointed by
22 the Governor who will be the single point of
23 receiving or issuing official notices under the
24 contract.

25 It's to avoid a situation where you

1 get an audit notice from one department and then
2 an overlapping audit notice from another
3 department. It's incumbent under this provision
4 for the State administrator to work with the
5 Commissioners and the Governor's office to
6 distribute notices that are received to the
7 appropriate people within the state government to
8 do them. And, also, if the State wants to
9 initiate action by sending a notice under the
10 contract, the departments would work with the
11 administrator.

12 Assignments and additions. Recall
13 that there is a list of properties which I think
14 is Exhibit D to the contract and there's a series
15 of provisions that deal with what happens when
16 those are switched among affiliates or among
17 parties to the contract what will happen of
18 adding new properties not on Exhibit D to the
19 contract and also whether the project entities
20 will come on to the contract and be bound by it.

21 The first point is just a transfer
22 or assignment of rights in a lease or a unit to
23 an affiliate of another producer happens by
24 notice to the Commissioner. If it's assigned to
25 another person, not an affiliate or another

1 producer, then that has to happen, as it does
2 under existing law with the approval of the
3 Commissioner of Natural Resources.

4 The producers are obligated by the
5 contract to add to the contract when they're
6 formed, the midstream element, that's -- each of
7 these LLCs is their forum, so they become bound
8 by the contract. That says the same thing, each
9 assignee will be deemed a participant under the
10 contract. And if the rights are decided by the
11 rights of the assignment between the original
12 producer and the affiliate, the original producer
13 participant retains whatever rights it doesn't
14 assign.

15 Now, there was a question of some
16 really equal treatment in terms of new
17 properties. The protections of the contract are
18 afforded to the properties that are listed in
19 Exhibit D. A producer may want to add a new
20 property to acquires, but we did not want to
21 create a situation where a producer would have a
22 benefit in bidding or an advantageous position in
23 bidding for or paying for someone else's property
24 as against someone who's not a party to the
25 contract. So what you have is this clause and

1 it's got -- it's -- it's actually not constructed
2 right on the PowerPoint, but it is constructed
3 right in the contract.

4 Additional leases or units can be
5 added by the producers to the contract. That's
6 ones not listed on Exhibit D.

7 But they're removed from the
8 contract if they don't deliver gas to the
9 mainline within either 15 or 20 years, depending
10 whether it's a State or Federal lease. And a law
11 providing for a uniform upstream fiscal contract
12 is provided.

13 And the law or one draft of the law
14 for a model upstream contract is attached to the
15 contract. It's slightly out of date, but it
16 contains the essence of what the State would
17 propose. And the idea there is that any other
18 oil company could get the benefits of the fiscal
19 contract, the core benefits, if it agrees to
20 commit gas to the project up to a volumetric
21 limit of 70 -- I think it's 70 trillion cubic
22 feet. And it's the idea we want to encourage
23 everyone to come in, develop the gas resources,
24 put them under the contract, but it's -- the
25 producers' right to add more leases to the

1 contract is dependent on this law being passed.

2 Again, just to close that off, the
3 idea is to create a level playing field between
4 people who are part of the contract and people
5 who are not part of the contract and getting the
6 benefits of the contract.

7 Force majeure, I turned to my law
8 school copy of Black's Law Dictionary, a force
9 majeure is an event or effect that can be neither
10 anticipated or controlled.

11 And they're standard in
12 international and national contracts. You don't
13 have to perform if a force majeure occurs as a
14 suspension. That's the basic idea of force
15 majeure.

16 Usually there are a list of things
17 that sound like they're from the Old Testament.
18 They don't include locusts and plagues, but they
19 include acts of God, floods, epidemics, wars, and
20 things like that, and it's a pretty standard list
21 we have.

22 But, first of all, the contract
23 requires that a force majeure event causes a
24 party to be unable to perform or materially
25 affects its ability to perform a contractual

1 obligation or its ability to satisfy the
2 diligence standard of the work commitments
3 clause. But, on the other hand, it must be
4 beyond the reasonable control of the party.

5 So, if you can -- could mitigate it
6 by reasonable steps, it's not force majeure.

7 And here's what I meant. The force
8 majeure events, and there's a list, are acts of
9 God, epidemics, fires, hurricanes, floods,
10 earthquakes, war, riot, civil disturbances, labor
11 disputes, unavoidable accidents. And it also
12 includes laws of federal, state, Canadian or
13 other governmental entities or unreasonable
14 delays or failures to act by such entity.

15 And just dwelling on that for a
16 moment, it is conceivable that you could run into
17 scenarios where the Canadian government could
18 enact legislation or rule in a way that would
19 preclude this project. It's, I think, unlikely,
20 but the force majeure clause is intended to deal
21 with that, or a government agency refuses to
22 grant a permit that's necessary for construction.

23 It's fairly standard how this
24 operates. There has to be notice. If you want
25 to claim force majeure, how long you think it's

1 going to -- state how long it's going to take.
2 When it's over, you've got to say how long it
3 took, what the consequence of it was, and what
4 relief is sought. Normally, the relief is an
5 extension of the contract by that amount.

6 We -- force majeure, again, dealing
7 with the early years or early months of the
8 contract we had force majeure cannot be invoked
9 until early in the contract, specifically, not
10 until the earliest of 15 months from the
11 effective date, conclusion of project planning,
12 120 million has been spent to advance project
13 planning.

14 Again, the idea is we don't want to
15 sign a contract and then, poof, it goes away
16 because of the judicial challenge or force
17 majeure. So we've created a -- a -- initial
18 period of time in which force majeure can't be
19 invoked.

20 There's an obligation on the party
21 who claims force majeure to act with reasonable
22 diligence to cure the force majeure, but the
23 reasonable-diligence clause also has an exception
24 that it does not require a party to pay off a
25 dispute, regardless of the merits of the dispute.

1 Because what you're dealing with in this language
2 is intended to deal with is a party who
3 potentially would have unequal bargaining power
4 against the project because they could just shut
5 it down. So it's a little way of leveling the
6 playing field. And that's what the exception to
7 the reasonable diligence clause is intended to
8 do.

9 The usual consequence of force
10 majeure, an extension of time equal to the
11 duration of the force majeure. Recall when we
12 were discussing term yesterday that I pointed out
13 that there is an overall limit on how long force
14 majeure can operate to extend the contract. And
15 that overall limit is 45 years.

16 There's no interest or penalty
17 during this time. The State cannot invoke a law
18 of the state as a force majeure event preventing
19 the State's performance of the contract.

20 So, if the Legislature chose to
21 forbid the State from doing something, the State
22 would not be able to say, hey, can't perform
23 because we're barred from performing.

24 And no party -- any party cannot
25 act with the intent of causing the force majeure.

1 Dispute resolution will take a lot
2 of time, but I'll try and do it reasonably fast.
3 It's a long, complex article, but let's start
4 with the first principles.

5 The first principle is that you had
6 to have a way of resolving disputes under the
7 contract, producers were trying to create a clean
8 slate. They wanted to use what is really quite
9 standard in a lot of contracts these days,
10 arbitration. In almost every case they wanted
11 arbitration to be the -- the dispute resolution
12 mechanism and the only dispute resolution
13 mechanism under the contract. And,
14 interestingly, they took a long time -- an
15 inordinately long time to present us with what
16 they thought the dispute resolution clause should
17 be. Because they had some differences among
18 themselves on what should be.

19 The dispute resolution clause is
20 intended to be the clause for resolving disputes
21 between the State and the companies under the
22 contract. It is not applicable to disputes
23 between the companies themselves. It's between
24 the State and the companies.

25 Article 26 -- let's see -- has a

1 few basic principles, but the details are
2 contained in Exhibit C. The awards rendered
3 under -- by arbitration are final. They can be
4 enforced in any Superior Court in Alaska. And a
5 judgment entered into -- in an Alaska Court could
6 then be enforced in any U.S. state court with
7 jurisdiction. And that, basically, follows the
8 full-faith and credit clause of the United States
9 Constitution.

10 The substance of dispute resolution
11 is governed by Alaska law. The procedure is
12 really determined first by the United States
13 Arbitration Act and the provisions of the
14 contract. If there are disputes that relate back
15 to the contract if the contract terminates, the
16 dispute resolution procedures continue to apply.
17 And if an award made in arbitration is not picked
18 up and paid off in the waterfall which Dan has
19 briefly described, it can be -- you can go
20 through the court process to collect it.

21 Here we go to Exhibit C.

22 There are three different kinds of
23 dispute resolution within the Exhibit C, and
24 there are variations even in mandatory
25 arbitration, which I'll get into.

1 For most, but not all disputes, the
2 first thing you have to do if there's a notice of
3 dispute is you have to go into a mandatory,
4 informal, amicable resolution process. When
5 that's over, that's about 120-day period -- it's
6 a very quick period -- you go to mandatory
7 arbitration, and then there's an option to go to
8 mediation. The general idea is that the informal
9 step is a step where senior representatives of
10 each side meet together quickly and to say, hey,
11 is there a way out of this, you know. The little
12 people who administer the contract don't see the
13 big picture. Obviously, we big people do and can
14 we find a way out without going to arbitration.

15 I'll get into the actual process.

16 Mediation, as many of you know, is
17 a process by which you bring in an outsider who
18 sort of listens to one side and listens to
19 another side and suggests questions which are
20 designed to bring the parties together.

21 Arbitration is the equivalent of a
22 court process, but it's done not in court but
23 through or before an arbitration tribunal of a
24 number of neutrals or principals.

25 Now, let's go through each of

1 those. I've talked about dispute resolution
2 under Alaska law. I'll come back to that in a
3 minute. And I've talked about all that. Let's
4 see.

5 I know what the problem is.
6 Interestingly, pages 88, 89 and 90 are the
7 same -- and the computer has jammed.

8 Here.

9 What's a dispute?

10 A dispute is about anything under
11 the contract. A dispute means, a dispute,
12 matter, controversy or claim between the State
13 and a participant coming out of the contract
14 articles or exhibitions including interpretation,
15 construction, performance, enforcement,
16 privileges.

17 Either party -- any party can give
18 notice of the dispute under this broad
19 definition.

20 There are a number of -- of places
21 in the contract where for matters of emphasis the
22 clause said if you're unhappy, you could give
23 notice of the dispute, but that's without
24 prejudice to this broad definition of a dispute.

25 There were a number of potential

1 disputes where we did not want to waste the time,
2 in our view, to go through an informal step in
3 getting to arbitration. The idea was that there
4 was a need for a time, an expedition here that if
5 the State chose to bring a dispute of these
6 particular -- one of these categories, that it
7 wanted to go right to arbitration.

8 For example, if the State wants to
9 terminate the contract under the work commitments
10 clause, by definition, the State is very unhappy
11 with what's going on there, and we wanted to go
12 right to arbitration. On expansion, same thing.

13 Capacity, management. As I recall
14 the clause that's involved there, if there's an
15 allegation that the state has disclosed
16 confidential information, under the capacity
17 management clause, we wanted that determination
18 whether we had improperly performed right away.
19 We didn't want to go through the in- -- informal
20 step.

21 And then the last category, 14 in
22 Exhibit P, are the same in disputes under the new
23 or hopefully new PPT PILT. We wanted to go
24 directly to the formal step of arbitration.
25 Because we might have an informal process in the

1 Department of Revenue, we didn't want to have a
2 second informal process before we got to dispute
3 resolution by arbitration.

4 Quickly, on the steps of the
5 informal process, you provide a notice, you say
6 what your issues are. Two weeks later, roughly,
7 the receiving party must respond with its
8 position. Within two months of that, persons
9 with authority -- I think the term is senior
10 representative -- each party decides who its
11 senior representative is -- will meet and try and
12 resolve it in good faith.

13 And then if that doesn't resolve it
14 from 120 days of the -- that's a pretty short
15 time for the legal process -- of the original
16 notice, the arbitration process may be invoked.

17 And whatever happens in the
18 informal step is not admissible. Generally, that
19 follows the settlement privilege, unless
20 admissible for other reasons. There might be
21 documents that were constructed that would be
22 discoverable for other reasons and they would be
23 admissible in the arbitration.

24 Again, you're given notice. This
25 tells you, generally, what you should put in the

1 notice.

2 I'm going to get into baseball
3 arbitration, because there is a category of
4 disputes that is subject to baseball arbitration.
5 I think, as most people know, baseball
6 arbitration is where each side presents a best
7 and final offer and you pick between the offers.
8 The arbitration panel picks one or another.
9 Doesn't add them together and divide by two or
10 two-thirds or whatever.

11 Then there's reply time.

12 There's this concept of a
13 multi-participant dispute. They're a single --
14 if you think about all the controversies that
15 could arise, there might be controversies between
16 the State and an individual participant. I'll
17 give you an example. SCIT, State corporate
18 income tax. As Dan said, the corporate income
19 tax arises from quite specific factual
20 circumstances of each company, and normally those
21 are litigated. Today company by company, you
22 don't to a SCIT litigation against all the
23 companies. Typically, you have a taxpayer
24 dispute. So that might be an example of a single
25 participant.

1 There are other areas which are
2 multi-participant disputes that might involve
3 everyone who's a participant in a unit, and so
4 the contract draws a distinction between single
5 and multi-participant disputes.

6 You've got to state your claims
7 before the tribunal is selected. Sort of good
8 case management. After that, you could only add
9 to what's before the tribunal for good cause.

10 The advantage of a
11 multi-participant dispute is that the relief can
12 be granted against everyone in the dispute, so
13 you don't have to proceed individually.

14 Here's a list of multi-participant
15 disputes. It might be common position of the
16 companies, one where the -- any party seeks to
17 terminate the contract, capacity expansion, Point
18 Thomson, administrative termination -- that's
19 similar to the second point. Confidentiality,
20 that could be individual or it could be common,
21 or people say this is -- really is a big dispute,
22 everyone should join.

23 Participant not involved in the
24 dispute may say, hey, this is really a
25 multi-participant dispute and away you go. And

1 the tribunal has to decide that quickly. It's
2 like an intervention.

3 Generally, except where the State
4 seeks to terminate the contract, the State can
5 only pursue disputes individually against the
6 participants.

7 Baseball arbitration, I've spoken
8 about. Baseball arbitration is quick. The
9 disputing parties have to simultaneously exchange
10 their final offers within 75 days after the
11 tribunal is selected.

12 Here is an interesting thing. BP
13 and Exxon, if they have disputes of the defined
14 categories, they have the right to baseball
15 arbitration. ConocoPhillips doesn't. It can
16 suggest it, but it doesn't have the right.

17 And it's a dispute over a numerical
18 amount whether a producer may be assigned an
19 interest in a property or adding in an individual
20 person. You might infer -- and I won't say if
21 you're correct or not -- that there's a
22 difference in companies about their views of
23 baseball arbitration from the way this clause is
24 constructed.

25 However, any dispute under the

1 new -- hopefully new PPT must use conventional
2 arbitration. Even if it's a dispute about a
3 number.

4 All other disputes, except the ones
5 listed on that slide, go to conventional
6 arbitration. And conventional arbitration is --
7 is like a court case. The arbitration panel
8 comes up with a result, an award, and a rationale
9 for the award.

10 Unless the parties agree, you have
11 three arbitrators, they -- we try and select the
12 arbitration panel within 75 days. If we fail,
13 you go to CPR. Used to be named the Center for
14 Public Resources. It's called the International
15 Institute for Conflict Prevention and Resolution
16 now. It's a well-established, well-used,
17 well-respected body.

18 In fact, generally, if you went to
19 the model CPR rules, you would see much of what
20 you see in the contract.

21 Arbitrators have to be independent,
22 impartial, knowledgeable, not employed by any of
23 us for ten years, and must be bound by the
24 procedures.

25 If they have doubts about their

1 impartiality, they have to disclose those. We
2 cannot talk individually about the case to any
3 arbitrator or candidate.

4 You can challenge the potential
5 appointment if you have doubts about impartiality
6 within 15 days of the appointment or learning of
7 the doubt.

8 CPR decides the challenge.

9 There's a replacement procedure.

10 If you believe for some reason that
11 the arbitration panel doesn't correctly have the
12 case, then you have to bring that to the tribunal
13 first.

14 You have to -- if you have
15 jurisdictional challenges, you have to bring
16 those very quickly too, because you want to get
17 those issues out of the way.

18 You waive defenses of sovereign
19 immunity, and immunity to judicial process.

20 I should say that it's interesting
21 that there have been a number of arbitration
22 clauses in state settlements and state contracts.
23 The State -- not very many times have those been
24 invoked. My understanding -- I could be
25 corrected on this -- that it's worked out quite

1 well for the state. I know that there have been
2 a number of arbitrations among the North Slope
3 producers not involving the State where
4 occasionally a bizarre result has occurred,
5 but -- and the one I have in mind is the original
6 North Slope arbitration about the value of gas in
7 which the arbitration panel came out with a very
8 high value of gas when there was no market for
9 the gas. It seemed like an oxymoron.

10 But the industry believes strongly
11 in the value of arbitration as impartial and
12 faster and maybe costing less than court process.

13 The tribunal can do sort of
14 anything within the normal range of litigation
15 process and structuring the procedures for a
16 dispute.

17 It can take evidence. It can have
18 expert witnesses. It can order particular order
19 of witnesses. It can control discovery. It's
20 given a lot of latitude.

21 And then there's this initial
22 pre-hearing conference in which the tribunal
23 calls the parties in and decides how it will
24 proceed.

25 All of this is pretty standard.

1 It's just the way in which the process goes.

2 I mentioned this earlier. The
3 United States Arbitration Act governs
4 arbitration, and that's -- sets a procedure, and
5 it sets limits on how an arbitration can be
6 challenged. In fact, arbitration -- awards by
7 tribunals, unless there's a very limited set of
8 circumstances about fraud and duress, must be
9 enforced. There's not a second level of review
10 from the arbitration tribunal.

11 So when you think about it compared
12 to what you may be used to in court, where
13 there's the Superior Court, the Supreme Court,
14 and back and forth, and it goes -- this is a --
15 pretty much a one-step process.

16 I'm ignoring the informal dispute
17 resolution. But when it went into mandatory
18 arbitration, you've got your tribunal. The
19 tribunal decides the case. And there you are.
20 And then it's enforced in court. It's not
21 reviewed in court; it's enforced in court.

22 The tribunal is given the power to
23 grant any relief within the scope of the
24 contract. That's provisional releases,
25 conditional, like a temporary restraining order,

1 preliminary injunction; specific performance
2 would be an injunction.

3 The remedies must be consistent
4 with the contract. And I pointed out yesterday,
5 I think it's Section 38.2 or 38.3 that has a
6 limitation on liability. So they can't override
7 the limitation on liability in the contract.

8 Generally, the tribunal will decide
9 what discovery is appropriate given the nature of
10 the case, and there's a graduation of levels of
11 discovery depending on how big the controversy
12 except for PPD disputes, and I'll show you what
13 happens there. Each disputing party -- how the
14 expert works, limited predocument productions,
15 that's without additional provision of the
16 tribunal, and prohibited from taking depositions
17 on written questions.

18 And so you could see that you have
19 very few depositions if it's a minor dispute, or
20 two categories of minor dispute, five depositions
21 for other disputes unless good cause is shown.
22 Oral depositions of expert witnesses. But then
23 on a production tax dispute, we draw on our
24 experience. And production tax disputes until
25 now, PPT or PPT PILT disputes involve a lot of

1 money and are big cases. And we'll just leave it
2 to the tribunal to establish the discovery.
3 There can be protective orders for
4 confidentiality, and if you don't comply with the
5 orders of the tribunal, the tribunal could
6 literally enter a default judgment.

7 The next stuff is sort of lawyer
8 stuff about how you do your pleadings, and I'm
9 going to skip that.

10 Interim relief I've talked about;
11 it's preservation orders. It's a little beyond
12 the scope of my imagination to see why this
13 contract would involve the sale of perishable
14 goods, but companies wanted that. We didn't have
15 a problem with it.

16 Again, in the interest of
17 expedition, disputes submitted to the tribunal
18 should ordinarily be resolved within six months
19 of the initial prehearing conference. And the
20 tribunal is asked to issue a final award within a
21 month thereafter. That's very quick based on
22 historic practice and precedent.

23 And it's a best efforts. Everyone
24 has to agree to modify the disputes.

25 Except in baseball arbitration, the

1 tribunal has to explain how it reached the
2 result. It's like a decision by a court.

3 We didn't want a black box result
4 saying you win, you lose, except in one case.

5 There can be temporary or meanwhile
6 in the meantime awards. There can be a
7 dissenting opinion, but it's not part of the
8 award, meaning it doesn't go to court.

9 And then you can request
10 clarification or interpretation of the award.

11 And it's final and binding, and it
12 goes into force. If you ask interpretation, it's
13 not final until you get the clarification or
14 interpretation. And this may or may not be
15 controversial to some, but an award is an award
16 on the specific case that was before the
17 tribunal. It can't be cited as precedent against
18 any participant not a disputing party.

19 Now, it's sort of interesting when
20 you say it may not be cited as precedent. What
21 that means is it's not binding on anyone who
22 wasn't a party to the case. In my view, you
23 still could cite the result subject to certain
24 limitations and say the reasoning was persuasive,
25 but it wasn't binding. So, judges and

1 arbitrators sometimes think it's valuable to see
2 what someone else who's faced the same issue has
3 decided and how they've decided it.

4 So you can still argue it's
5 persuasive reasoning, but it's not literally
6 binding.

7 The last part of the dispute
8 resolution is settlement and mediation.

9 It's got to be done by agreement,
10 it's got to be someone who's not part of the
11 tribunal. CPR has a mediation process you use.
12 Like in all settlements, the information
13 exchanged is not provided to the tribunal.

14 That is the whole set of the
15 dispute resolution. It bears careful reading.
16 It's -- it's a complex thing. It is a
17 substitution for the court process. It's
18 designed to be impartial. It's designed to be
19 quick, and given the long life of the contract,
20 it will probably be invoked one or more times.

21 There's a set of interpretation
22 articles which I even hesitate to go into, but
23 I'll mention them briefly.

24 This is one of my favorite parts of
25 the whole contract. Some great wordsmith wanted

1 us to define how the word "and" is used. So
2 here's the definition in the definition of how
3 the word "and" is and how the word "or" is, and
4 some poor young lawyer in my office had to go
5 through and look at all the "ands" and "ors." I
6 hope he got it right.

7 Article 38 is a number of
8 principles. Now, the first one invokes the parol
9 evidence rule, which means the contract stands on
10 its own. The records, the parties have created
11 notes of the negotiation, what one party said to
12 another, all of that is barred. You can't use
13 that. You interpret the contract as a new
14 document; that's the parol evidence rule.

15 How the parties perform the
16 contract after it's executed is relevant, but
17 that's not the same thing as saying, my notes of
18 what a particular clause meant or the company's
19 lawyers' notes are admissible or relevant to the
20 process. It is a standard rule and here it is
21 restated in the contract.

22 You have to give notice under the
23 contract. The third point is something Dan
24 talked about. It's the idea we're entering in
25 sort of a new world, a contract world, not a

1 world under where there are presumptions or
2 preferences that were established under State
3 law, and that's what the third quirky dot does.
4 And I love the last one. It's like the parol
5 evidence rule, except for what was said in the
6 contract, you can't rely on any other statement,
7 representation, warranty or agreement of any
8 other party.

9 So, everything I've said here is
10 irrelevant to the interpretation of the contract.

11 Again, some fairly standard
12 clauses. Because the contract is the product of
13 the parties' joint efforts, it will not be
14 construed against any particular -- you cannot
15 find a lawyer who would claim to have written
16 this contract. It's the product of a lot of
17 lawyers and a lot of back and forth.

18 Headings are for reference only.
19 They don't have interpretive value. The last
20 clause, if we incorporate as we do in various
21 points the State statute has a particular date.
22 What happens after that fact is not relevant.

23 You can have amendments if all
24 parties sign. Exhibits are part of the contract.
25 Attachments are not part of the contract legally.

1 They're for reference or illustration purposes.

2 There's a set of reps and
3 warranties that everyone's entitled and
4 authorized to do. The necessary corporate or
5 State action to execute. And if the Alaska
6 Supreme Court determines the contract is not
7 valid, there's no liability as a result of that.

8 There is a slide that did not make
9 it in the package, and I'm going to give you the
10 content of it.

11 If you look at the very end of the
12 contract before all the exhibits, there's an
13 acknowledgment, and there's an execution.

14 Really, execution in the sense of
15 signing the contract occurs twice. The first
16 time it occurs it has no legal effect, but when
17 we get done with the whole contract, the parties
18 conditionally execute the contract, but it's not
19 binding because it's got to go through the
20 legislative process. Then after the -- assuming
21 the legislative process comes out affirmative,
22 then the parties make a final and binding
23 execution of the contract.

24 The nonbinding execution is really
25 a way of the parties acknowledging that they're

1 done for the time being with the language of the
2 contract.

3 There are conditions to the first
4 conditional and nonbinding execution.

5 One, the Legislature has to give
6 its authorization pursuant to the Stranded Gas
7 Act, and that there has to be some amendment of
8 law, amendment to the Stranded Gas Act to
9 authorize the contract as it finally was
10 negotiated.

11 This last slide, 41, deals with --
12 again, was a particularly difficult problem. In
13 the royalty area and some other areas, the
14 contract may have the effect of amending certain
15 settlements or at least the operation of those or
16 agreements or notices or interpretations. And so
17 what the Article 41 says is that if there's a
18 dispute between the contract and another
19 document, we'll attempt in good faith to work
20 that out, then the contract will control.

21 And there's an amendment through
22 the operation of the clause of any term of lease
23 agreements or whatever that's necessary to
24 conform to the substance of the contract.

25 The sovereign power and state law

1 clause, again, part of Article 41, is intended to
2 make sure that the State is protected in its
3 right to enforce its environmental laws. That
4 its police power agencies and laws are not
5 affected.

6 So, the State reserves the right to
7 enforce its criminal laws, reserves the right to
8 enforce its environmental laws, and the fact that
9 it's an equity participant in the project is not
10 intended to and does not affect the State's
11 rights under those laws.

12 And that is what I intend to cover,
13 Bill.

14 I have a couple questions. I don't
15 know if you want to take a break or -- I may have
16 more questions than I know.

17 COMMISSIONER CORBUS: We have quite
18 a few questions here. Why don't we take a
19 ten-minute break, please.

20 Thank you.

21 [Break]

22 COMMISSIONER CORBUS: Could we take
23 our seats, please?

24 MR. LOEFFLER: We're going to start
25 again, and I will answer this pile of questions,

1 or attempt to answer what's been given to me.

2 Question for Mr. Loeffler: Given
3 that No. 1, the AGPL LLC has not been finalized
4 and, No. 2, PPT terms have not been set, why are
5 we even considering this proposal, question mark.
6 Aren't those two items gaping holes in the
7 proposal? If changing any term in the proposal
8 allows the parties to back out, shouldn't we wait
9 to finish those two crucial matters?

10 The -- the Administration did
11 everything it could to get everything ready by
12 May 10th. We ran into a slight bump on the
13 passage of the PPT, and a decision -- and the LLC
14 hit a snag at the last minute, too. And I think
15 the Administration -- Bill could speak to this
16 better than I -- decided that we were -- had so
17 much finished and we were really working very
18 late on May 9th to get every piece of this
19 agreement, and as you know, there was pressure to
20 disclose the agreement from the court order, that
21 we decided to put out everything we had done that
22 was finished. The gas parts of the contract are
23 essentially done, although there is the overall
24 reservation that they could change.

25 And we decided to start the

1 process. It seemed to make sense to get it out
2 and start the process of education and get the
3 other things done as quickly as we can and
4 brought before you as quickly as we can.

5 The definition of a force majeure
6 event states in part beyond the reasonable
7 control of a party. This seems soft. Please
8 explain why the definition is not stronger.

9 We looked at a lot of force majeure
10 clauses and they often read in exactly that
11 language. When you get -- we've -- it's sort of
12 a question of drafting. If you make something
13 very precise, you're excluding a lot of other
14 possibilities. So it's better, in my experience,
15 to have reasonable language that you can later
16 use to argue for particular results where more
17 precise language may have knocked it out. But it
18 is a pretty common term.

19 If the court holds what -- that
20 party -- if the court holds that part of the
21 stranded gas contract as invalid, it may
22 materially change the remaining obligations. Why
23 was the withdrawal provision written only to
24 protect the companies and not the State?

25 Well, there was considerable

1 discussion of that point, and the feeling of the
2 companies was in a sense they would lose
3 potentially a lot more than the State. They
4 would lose fiscal certainty, and they wanted to
5 be able to reconsider overall where they would be
6 with the loss of fiscal certainty.

7 There was an effort to make it
8 bilateral, but then, as I've already indicated,
9 there was a feeling in the executive branch that
10 if the contract was void by the effect of the
11 ruling of the Supreme Court, we would not need
12 anything more than that.

13 Will lease provisions and
14 regulatory disputes or issues be resolved by
15 arbitration or under the contract? I'll give you
16 a good lawyerlike answer. It depends.

17 A regulatory dispute is a dispute
18 before a regulatory agency, and that would be
19 resolved in the process of a regulatory agency.

20 A contract dispute relating to a
21 regulatory obligation would in the first instance
22 be decided as a contract dispute.

23 Lease provisions recall what I just
24 said about Article 41, would be decided generally
25 by arbitration under the contract. That

1 arbitration would not affect parties -- there
2 might be multiple parties in a lease dispute,
3 some of whom were parties to the contract; some
4 of whom were not. The parties not a party to the
5 contract could not be bound by the result of the
6 arbitration.

7 If we arbitrate a dispute with the
8 three companies, the judges are chosen by average
9 of the parties. Are we, the State, weighted
10 three times or do we only get one vote on the
11 judges, arbitrators, and the oil companies three?
12 Is there any prohibition on the oil companies
13 working together in choosing the judges? I had
14 some discussion about this over the break. I'm
15 going to look at that question a little more, and
16 I'll provide an answer in writing.

17 I will say that in our experience,
18 as we've worked through a number of issues in
19 this contract, that it's reasonable to predict
20 that the companies in some, but not all
21 instances, are not going to line up together.
22 There are differences even today, among the three
23 companies on what the voting provision is,
24 because one company or another fears that the
25 other two will gang up on the State against it.

1 And those things have to be worked
2 out.

3 But when you get into issues like
4 expansion, you could -- the answers are not
5 intuitive as to who would be voting with the
6 State in favor of an expansion and who would not.

7 I don't want to -- and can't get
8 into the details of the LLC negotiations, but
9 there are parallel discussions and negotiations
10 on exactly that sort of thing, but I will provide
11 an answer to the issue of how the judge selection
12 clause works.

13 The legal presumptions which say
14 vague provisions on credits and taxes should be
15 resolved in favor of the State under current law
16 are given away in Article 37.3. Why? And what
17 did the State get in exchange?

18 I think Dan addressed that. If he
19 were here, I'd have him address it again. What I
20 heard him say was that the feeling was that we
21 are entering into a new era of a contract
22 relationship between parties, and not the
23 relationship of the tax authority and the
24 taxpayer, for example, and so those presumptions
25 should not apply.

1 Why the limit on the number of
2 depositions? What if the State needs more to
3 make its case?

4 Well, the limits are tied or
5 graduated to the size of the dispute. If it's a
6 \$500,000 dispute, you don't want to burn up a
7 huge amount of money on depositions through
8 people -- taken by people like me when it's a
9 \$500,000 dispute. And as the size of the dispute
10 goes up, the number of depositions go on, and you
11 can ask for more, and in the biggest disputes
12 which are the potential PPT PILT disputes, you go
13 to the tribunal and you ask for as many as you
14 need.

15 Dan, there was one question that I
16 will give you and you can think about while I
17 answer the rest. Then I'll tell you what I said.

18 Judicial challenges. Is there a
19 guideline as to how vigorously the State would
20 have to defend the contract, i.e. more vigorously
21 than Attorney General Botelho defended State's
22 rights?

23 The former Attorney General is a
24 friend of mine; I respect him. I know nothing
25 what he did -- I have no idea what he did or

1 didn't do to defend State's rights.

2 I would say that it's really a
3 question of judgment how you apply a duty to
4 defend clause. I know that even in the case of
5 TAPS there have been various feelings about what
6 that clause means over various administrations of
7 the Attorney General's office, but there is not
8 really much guideline on what the obligation is
9 under duty to defend.

10 What does Exhibit D represent? Is
11 it a list of all the producers' current North
12 Slope oil and gas lessee -- leases or a subset of
13 that list? If Ken Griffin is here, he probably
14 could answer it.

15 My understanding is that it is a
16 list of all current oil and gas lease interests,
17 but subject to correction by DNR.

18 The contract appears to be between
19 the State of Alaska on one side but subsidiaries
20 on the part of CP, Exxon and BP. Why are they
21 not bound at the parent corporate level?

22 Again, a point that received some
23 attention in the negotiations.

24 The State accepted the position
25 that the affiliates or subsidiaries that signed

1 the contract are those with their -- those that
2 have huge assets in Alaska, and the size of those
3 assets was large enough and important enough to
4 the companies to cover any obligation of the
5 companies under the contract.

6 There will be some form of
7 coordinating arrangement between the parties to
8 the contract and various other LLCs to make sure
9 that all the obligations of the contract are
10 carried through by the affiliates and entities
11 and LLCs. That's still being worked on.

12 I don't recall whether the draft
13 still has a possibility of a parent involvement
14 in that or not. But -- but the rationale was
15 what I said.

16 What value, if any, do you place on
17 the deference the courts will give to a
18 government entity that an arbitration tribunal is
19 not allowed to extend? Doesn't the government
20 just have to show reasonableness and impartiality
21 to be granted court deference?

22 No. The standard, of course,
23 varies by whatever law you're applying, but there
24 has to be -- I'm most familiar in the federal
25 context -- substantial evidence and not arbitrary

1 and capricious action. So the government doesn't
2 just have an automatically easy time with it.

3 On the other hand, in the tax
4 area -- and Dan can probably supplement here, and
5 that's not my strength. But in the tax area you
6 have certain presumptions that have operated
7 under SCIT and PILT or rather oil and gas
8 production tax, and those do allow cases to be --
9 if the government appears to have acted
10 reasonably, sometimes the presumption takes over
11 in favor of the government as opposed to the
12 taxpayer.

13 I think Dan will add to that, but
14 again, I go back to what I heard Dan say earlier
15 is that in the tax area and in other areas the
16 companies were insistent that they were entering
17 into a contractual arrangement with the State and
18 that in a contractual arrangement, one party or
19 the other doesn't go into disputes with an
20 advantage in its favor.

21 Do you want to add to that?

22 In dispute resolution, does the
23 losing party pay the costs?

24 No.

25 I think I lost one question.

1 If the 35-year term preventing a
2 change in tax laws is determined to be
3 unconstitutional, are the producers relieved of
4 any obligation to build the pipeline? Also, how
5 many years do you believe it will take for that
6 issue to be conclusively determined if it is
7 raised? Is there any limited appeal right to the
8 courts that might take time? Is it arbitration
9 first, then a court appeal?

10 Let me go backwards through the
11 questions.

12 A challenge to the contract must
13 occur per the legislation that the -- you enacted
14 in court, not in an arbitration. So a challenge
15 to the contract goes to court first. The
16 Administration is contemplating legislation that
17 would bring the case first to the Supreme Court
18 of Alaska and expedite it. Our guess is that it
19 would take between a year and a year and a half
20 to get a ruling from the Supreme Court.

21 If the 35-year term is determined
22 to be unconstitutional, are the producers
23 relieved of any obligation to build the pipeline?

24 Well, if it's unconstitutional,
25 they've lost their -- what they want is the

1 protection of fiscal stability under the
2 contract, and they wanted the right to step back
3 and decide what to do, and as I've said, the
4 contract gives them that right to step back and
5 decide what to do, and they could be relieved of
6 an obligation to build the contract, therefore.

7 This question, whoever asked this
8 is going to regret the answer I'm going to give.

9 Can you give us an example of
10 unlawful discrimination under Article 11.5 that
11 the State would reimburse for?

12 I talked to one of my tax lawyers
13 and I got about 43 cases and, guess what, some go
14 one way and some go another.

15 There have been a number of cases
16 in Alaska -- and again, Dan may know this better
17 than I -- corporate income tax challenge, oil and
18 gas property, 4356, 4355 in which the
19 discrimination argument has been raised and it
20 has failed.

21 So, in Alaska precedent, the State
22 has done well on the discrimination claim, or
23 alleged claim of discrimination. And could I
24 think of a case? Well, maybe a case where the
25 tax were -- applied to a single company -- more

1 questions.

2 One company only would be possibly
3 discriminatory. That's as close as I'm going to
4 get.

5 But based on the Alaska precedent,
6 it is hard to think of cases where the State
7 would be due reinforcement for --
8 reimbursement -- would have to reimburse the
9 companies due to unlawful discrimination.

10 Some of the cases involving other
11 states where the Supreme Court has found
12 discrimination have involved, for example, Hawaii
13 where there was an excise tax on wholesale
14 liquor, but the State exempted two locally
15 produced fruit wines from the tax.

16 In Maryland versus Louisiana, a
17 first-use tax on natural gas where credits
18 against the tax were given for other taxes paid
19 locally so that people didn't pay other taxes
20 locally. The court felt was discriminated
21 against.

22 Boston Stock Exchange case in the
23 U.S. Supreme Court, New York gave a reduced rate
24 for stock transfer taxes, if you used an in-state
25 broker as opposed to an out-of-state broker.

1 Supreme Court tossed that one out. There are a
2 lot of cases.

3 It's a good area of tax law.

4 There was one question that I'll
5 search for that I recall about the meaning of
6 "court order" under the contract and what about
7 the U.S. Supreme Court and what about the high
8 court in Canada.

9 First of all, a challenge to this
10 contract can't be brought in Canada. There would
11 be no jurisdiction of the Canadian courts.

12 Second of all, Supreme Court review
13 in the United States is based on discretionary
14 rights and on federal issues. The Supreme Court
15 does not review a State Supreme Court's decision
16 about State law unless somehow it implicates a
17 federal constitutional provision.

18 The judicial challenge clause deals
19 with challenges under State law, and that's for
20 the Alaska Supreme Court to review and decide
21 under the Alaska Constitution as fast as it can.
22 And that's how the clause is drafted.

23 Next, depositions are often how one
24 party proves the other did something wrong. How
25 many depositions does the State get to try to

1 prove a lack of due diligence if there's a limit?
2 Why? Can the arbitrator allow more depositions
3 if needed?

4 Yes, it can -- the arbitrator can
5 always allow more depositions. The idea on the
6 speedy resort to arbitration in the work
7 commitments clause is the State will know when it
8 invokes the speedy arbitration provision why it's
9 seeking termination. It's a pretty serious step
10 to seek termination of the contract. The State
11 will have been working with the companies, will
12 have seen their action or failure to act in the
13 course of the performance of the work commitments
14 clause and will use the evidence it's already
15 assembled in that process to make a decision to
16 terminate and then to prosecute termination
17 action.

18 I think that's it. Dan.

19 COMMISSIONER CORBUS: We have one
20 question here which I will answer.

21 Since this contract is clearly
22 still in draft form, once the PPT, the
23 stranded -- the Stranded Gas Development Act
24 amendments and the PipeCo LLC are in here, and
25 the contract seems intact, will this go out for

1 another 45-day review period to the public and
2 our constituents?

3 The answer is no. We believe that
4 we will satisfy the 30-day minimum requirement
5 for public notice included in the Act.

6 Dan, do you want to answer a
7 question or two and then finish your
8 presentation?

9 MR. DICKINSON: Sure.

10 Okay. I have a question here which
11 says: The legal presumptions which say vague
12 provisions on credits and taxes should be
13 resolved in favor of the State under current law
14 are given away in Article 38.3. Why? And what
15 did the State get in exchange?

16 I'm not an attorney, I don't know
17 if the question was drafted by the attorney, but
18 I generally don't think that the legal
19 proposition is that vague propositions are
20 resolved in favor of the State. In fact, you
21 know, if this stranded gas contract is approved,
22 it will be the third time in the last ten years
23 that the Legislature has changed how taxes are --
24 are litigated. We went from the formal hearing
25 process to the Office of Tax Appeals through to

1 the new hearing office. And, you know, I
2 would -- I would argue that during the Office of
3 Tax Appeals era, the State was held to a very
4 high standard. If -- if we ever did anything
5 that was inappropriate essentially, we lost the
6 case, even if we argued it had no effect on the
7 outcome.

8 We were sort of a -- you know, a
9 clean -- a very high standard.

10 It's not that vague propositions
11 are resolved in favor of the State. It is that
12 when the Commissioner acting under certain
13 authorities issues a -- issues an -- an -- an
14 assessment, that assessment is presumed to be
15 legally correct and the taxpayer has the burden
16 of overcoming it.

17 So, I guess I just -- I disagree
18 that -- that that was ever a proposition in law,
19 so I -- you know, it wasn't necessarily given
20 away. It is true, in fact, though, that we did
21 limit that presumption, and I just simply can't
22 as a matter of playing museum recall what and if
23 that -- what part of the resolution that was tied
24 to.

25 Okay. In the packages I'm going to

1 skip to what I show as Slide 51, or 50. Maybe
2 someone else has a different slide. Apparently
3 they're not identical.

4 This is a new graph. You haven't
5 seen this one before. This isn't one of the same
6 ones that I projected three or four times before.
7 But it is also Table 8 from the fiscal interest
8 finding, and this deals with the costs that are
9 in the State's model. The largest one, by far,
10 as you might expect, is the principal and
11 interest that we will incur in owning 20 percent
12 of the pipeline. Operating costs is a fairly
13 large slug. Taxes in Canada -- taxes in Canada
14 and the Lower 48 are also a fairly large slug.

15 But the right -- on the right-hand
16 side about one quarter of the total is that light
17 blue area and that is the UCA. That's the costs
18 that we're going to pay for the folks who do the
19 work to get our gas out of the ground and are
20 ready for delivery to the GTP.

21 And that -- that area is included,
22 that's what Article 20, the cost allowances are
23 about.

24 What 20.1 says is that the
25 producer -- the State will pay to the producer an

1 upstream cost allowance or a UCA of 22.4 cents
2 per mcf on State gas. And I want to be very
3 clear about this, particularly when you contrast
4 it, for example, with some of the -- some of the
5 PILTs. This payment is only made on State gas.
6 So, it's -- the high point will be 20 percent.
7 It could go down to 16 or 17 percent further on.
8 So it's only paid on sort of 1 mcf in 5. If you
9 look at the PILTs, the property tax PILTs, those
10 are paid on 100 percent of the gas. So, when you
11 compare those two, it's necessary to go through
12 that -- that calculation.

13 The 22.4 cents, that number is a
14 number that stems from the 1980 settlement
15 agreement, 26 years ago when the issue of -- of
16 how costs would be paid in a -- in a major gas
17 sale. Of course at that time people were
18 anticipating, that would be 1983 and 1984, there
19 was a number, it has inflated with time and that
20 number is simply the one that's adopted, applied
21 not only to the -- to the tax -- excuse me -- to
22 the royalty gas that it would apply to, the
23 royalty gas in Prudhoe Bay. It's also applied to
24 other gas outside of Prudhoe Bay that that
25 settlement agreement would not have applied to

1 and also to the tax gas. So it goes from -- it
2 would have applied under the -- under the terms
3 of the 1980 settlement agreement to more than
4 half the gas. This agreement simply extends that
5 to all the gas.

6 The 20.4 says that the inflation --
7 there's an inflation adjustment and it is
8 inflated with a CPI.

9 Existing cost allowances are not
10 affected by this agreement. So, if there are
11 other royalty settlement agreements, this will,
12 you know -- this will supersede those. Whatever
13 it says in the lease will be the case. If
14 there -- if there's a dispute about whether there
15 is a cost allowance in some other lease,
16 particularly on oil, for example, this agreement
17 is not probative of anything, that it is or that
18 it is not. The Department of Natural Resources
19 and the producers will continue to argue about
20 those issues or may continue to argue. The point
21 is, this agreement is not addressing any of that.

22 One of the things that I tried to
23 do, I hoped to do more of these as I went through
24 it, I just ran out of time the other night, was
25 to sort of just show some calculations and, of

1 course, when I did this one, one of my units is
2 wrong here, so this may not -- may not, we need
3 to make sure that at the very bottom line, it's
4 not \$64 a year, but \$65.4 million a year. A
5 slight error. As Mike knows, we accountants sort
6 of do that a lot. Just a million dollars.

7 But just, again, to walk people
8 through, understand, if you were starting out
9 with about 4 billion cubic feet a day, 4 bcf a
10 day -- 4.5 is a number that has been talked
11 about, but I'll just use 4 here because
12 originally I was just trying to do numbers that
13 we could do in our head, you know -- 365 days a
14 year means you got 1.4 billion cubic feet a year.
15 A billion cubic feet is the same as a million
16 mcf, because most of the things we have are per
17 thousand cubic feet or per mcf. So you have a
18 million mcf. You take 20 percent of that and you
19 come out with about 292 million mcf, 22 cents for
20 each of those is what gives you about \$65 million
21 a year. So that would be the effect of that and,
22 of course, over time as the State's percentage of
23 the gas decreases, that number would decrease
24 proportionately as well. But the UCA will
25 constitute about a quarter of the costs that we

1 will be bearing.

2 Skipping ahead next to Article 20,
3 which is payments to political subdivisions,
4 again, we'll spend more time with this on
5 Saturday, but there are three sort of quick
6 principles here.

7 21.1 just says that even though the
8 obligation is to the State, under this contract
9 some of those dollars are directed towards
10 political subdivisions. And as I emphasized this
11 morning, I think if you go through Exhibit G,
12 which is where all these are, we'll go through it
13 with on Saturday, you will always see that
14 there's not a mil rate ratio based in there.

15 So there's no payment that's ever
16 directed to a municipality without saying the way
17 you calculate it is you look at the mil rate that
18 they choose to tax entities other than this
19 project or choose for revenues that don't flow
20 through this contract, and that ratio will apply
21 to the funds that are available from this
22 contract.

23 The second article, or the second
24 principle that's articulated here is what happens
25 if there's new political subdivisions that form,

1 and the notion is that will not change the size
2 of the pie. It will merely change the
3 distribution of it. Particularly if you look at
4 the map, there's an area, you know -- the
5 unorganized borough. There's an area between
6 when you come off the North Slope Borough, before
7 you hit the North Star Borough, when you come
8 down the North Star Borough, you kind of take a
9 hard left and head east and then there's an area
10 between there and the border, the Canadian
11 border, which is again part of the unorganized
12 borough. So the question is: What happens if a
13 new borough forms in either of those areas, a new
14 borough is formed?

15 The answer is the distributions
16 will change, and as we'll go over in more detail,
17 we believe we've set up a situation where we
18 could have several boroughs form and they could,
19 in fact, have some fairly advanced mill rates
20 before we would have to go into any proration.
21 But what happens is now, for example, on the --
22 on the payment in lieu of tax that is paid on the
23 pipeline, Fairbanks -- the Fairbanks, the North
24 Star Borough and the North Slope Borough will
25 never be prorated. They will always get sort of

1 their -- the full amount, again, with that --
2 with the mil rate fraction in there.

3 If the new boroughs are formed and
4 they advanced at very high mil rates, I forget
5 what it is, but I think it's like the 16 or 17
6 percent range, which are not typical of -- it
7 takes a while to get there, I'll say, for most
8 boroughs, there in fact you might get a situation
9 where there simply would not be enough dollars in
10 the midstream payment and there would be some
11 proration.

12 But fundamentally what happens is
13 as they come in, the State's take will go down,
14 the share in the new boroughs will go up, and if
15 the combination of all of that sometimes hits the
16 point where the 2.4 cents per mcf is not enough,
17 then there will be a proration.

18 The final point that's made in
19 Article 21 and, again, maybe the lawyers will
20 jump in here again, but it's called
21 indemnification and recourse. My understanding
22 is there's some language in there that's prompted
23 by an attorney general's decision about what has
24 to be in contracts. But the other principal
25 that's in there is no third-party beneficiaries.

1 In particular, the political subdivisions are not
2 third-party beneficiaries under this contract.
3 They cannot -- they do not have the ability to
4 sue the -- sue the producers and argue we're
5 supposed to get more money or the contract's
6 being interpreted wrong. That's always a matter
7 between the State and the producers. And in the
8 terms of the contract, then, while some of the
9 payments are directed towards them, they don't
10 have the rights of a third-party beneficiary.

11 The next article I'd like to talk
12 about for a minute is Article 22. And Article 22
13 is where we find the waterfalls. Article 22 is
14 organized into two waterfalls. One is for the
15 producer obligations. That includes the upstream
16 cost allowance. Basically it looks at all the
17 obligations both to the -- to a producer that the
18 State would incur, primarily the UCA, and then --
19 and then obligations from the producer back to
20 State, and those are all put in one waterfall.

21 The second waterfall is for the
22 midstream entity obligations. And, again, what
23 those are are going to be the companies that are
24 formed, the -- to build and own and run the
25 pipeline, the GTP, and any gas transmission

1 pipelines that run from other sources of gas to
2 the GTP or possibly even directly to the main
3 line if it were clean enough gas.

4 Those entities typically are also
5 going to all have -- well, many of them require a
6 State ownership percentage, so we will be -- we
7 will be a part owner of those. As we go through
8 them, I'll go through each in detail, but here's
9 what sort of the bottom line is: At the bottom
10 of the producer waterfall, if for whatever
11 happens there is a period in which for three
12 months the State is owing money to the producers,
13 and we haven't paid, there are terms there by
14 which the State's -- the producer can take some
15 of the State gas and satisfy that obligation.

16 At the bottom of the midstream
17 waterfall, same situation arises. If there's
18 been a situation where the State owes some money
19 and for three months the State has not paid, then
20 the entity -- that midstream entity can divert a
21 cash distribution that was bound for the State.
22 In other words, the midstream entity is going to
23 be paying out to shareholders or, you know, its
24 owners, it makes a cash distribution, and if, in
25 fact, the State owes money to that entity, before

1 the State gets the cash from the entity, they'll
2 just say no, that goes into the part -- it comes
3 back into the pocket of the midstream entity.

4 I think an important way of
5 thinking about this, as I said earlier, is with
6 two -- looking at this from two possible angles.
7 One of them is as a way of administering the --
8 the contract, dealing with a lot of obligations
9 running both ways, and the second one is kind of
10 as a set of security arrangements.

11 If you look at it as the
12 obligations running both ways, what you will see
13 is, in the producer waterfall in particular, is
14 that all of the regular obligations are monies
15 that the State is owed by the producers. It is
16 the payment, the quarterly payments that the
17 producers are going to be making as a consequence
18 of the estimated payments for the payment in lieu
19 of -- of income tax. There will be annual
20 payments that will be made, the PILTs that will
21 replace the property tax, and after sanction
22 there will be the -- the payments that they are
23 making for production tax on oil would be part of
24 that as well. So you -- what you will see every
25 month is there is a large amount, you know,

1 typically what constitutes over 50 percent of the
2 State's unrestricted revenues will be in that
3 waterfall and will be directed from the producers
4 to the State.

5 The only payment that on a regular
6 basis runs the other way is the UCA, and that
7 will not start until the commencement of
8 commercial operations, until gas is actually
9 flowing.

10 The one difference, and Bob
11 mentioned some of these, and some people have
12 focused on these in their questions are, you
13 know, if, for example, during construction there
14 were some taxes levied and we had to do some
15 reimbursements, those would be running the other
16 way. Those would be State money owed -- owed to
17 the producers. And if in some month we owed
18 that, what mechanically would happen is there
19 would simply be an offset against the dollars
20 that were owed the other way.

21 So, let's walk through this. The
22 producer -- the first waterfall, 22.1(a), talks
23 about the determination, and it goes through a
24 list of producer monetary obligations. And if
25 you look in your contract, I think it's literally

1 about two pages. It sort of goes through every
2 place in the contract where something could
3 arise. A handful of those, it's going to arise
4 every month; most of them are situations that
5 could arise. I think when we're done it finishes
6 up with something that says anything else that
7 could arise that we didn't identify. So you have
8 everything going one direction in Romanette i.

9 Romanette ii is the exact opposite
10 and it takes everything that the State could
11 possibly owe the producers, goes through and you
12 add all of that. So you have those two numbers.

13 In Romanette ii, it says, gee, but
14 the State, anytime it wants to pay any of its
15 obligations individually, and there's a time
16 table in there so this all gets coordinated, but
17 they can go ahead and pay. And what that's
18 really meant to identify is, if there is a
19 separate entity that owns the gas, that is
20 marketing the gas, that is dealing with the FT,
21 that entity, that organization is probably going
22 to be paying the UCA out of proceeds from the gas
23 sales.

24 So if, in fact, we have one entity
25 over here that's dealing with the gas, another

1 entity that's dealing with all these payments in
2 lieu of tax, we have ways of keeping them
3 separate. Again, it's an option. Obviously how
4 the State chooses to organize its finances and
5 what sources come from those things are issues
6 that you folks here get to decide. What we've
7 done is set up that option.

8 So we can make a direct payment of
9 state obligations.

10 Romanette iv says, okay, we take
11 all three of these things. We take the total
12 amount that the producers owe to the State, take
13 the amount the State owes to the producers,
14 subtract from it any payments that the State
15 already made, you net it all out, and at the end
16 of the day you're either going to have a positive
17 number or a negative number.

18 And if you have a positive number,
19 if the producer owes the money to the State, then
20 they pay it. I think they've got 15 days to pay
21 it. And if not, they're in default. It's that
22 simple. It's a speech that we heard very often,
23 but, you know, fundamentally if the producer owes
24 the State money, we can go and start attaching
25 assets. We can do the things that you can do,

1 that companies can do with each other when
2 they're owed money and they have security
3 interests. So, that's very simple. It just
4 says, if the producers owe, they pay.

5 You go down to C and it says, what
6 happens if the State owes the producer? Well,
7 the State can pay. It doesn't have to. It can.
8 It has -- it has that option of paying. If it
9 doesn't pay, and we spent a lot of time crafting
10 this language, it doesn't mean the obligation
11 goes away. What happens is some other rights
12 slip in.

13 But the point that was made to us
14 was, you know, if Exxon doesn't pay us, we have
15 the right to go secure liens and start -- you
16 know, can take their trucks and go put them in
17 our garage. If the State doesn't pay Exxon, they
18 don't have that same right. They can't come and
19 seize, you know, a truck driven by somebody from
20 the -- from the DNR or something.

21 So, instead, what happens is they
22 have -- if the State has not paid five things,
23 they have five options that they can carry out,
24 and they can do any combination of those. It's
25 not they're restricted to one or the other.

1 The first one, and it's the one --
2 is that we simply carry the amount forward. If
3 they're owed something and -- and let's -- again,
4 it is hard for me to imagine the situation that's
5 going to arise in which there's going to be a net
6 payment owed, you know, where the State owes a
7 lot of money. It would probably be in some kind
8 of a dispute that we lost, some kind of a
9 situation where there's a one-time payment, and
10 we could simply say, we'll wait, it will get
11 covered next month. Carries forward, there's
12 interest, it's a commercial obligation, but the
13 State -- the producers any time can simply carry
14 it forward and the provisions are all here for
15 doing that.

16 We aren't necessarily in breach
17 merely because they are carrying them out forward
18 for us.

19 The second thing they can do is
20 recoupment, which is a word that sort of comes
21 along with a specialized meaning here, and don't
22 worry, there's three or four slides explaining
23 what that means that we'll spend probably more
24 time than we should on.

25 The next thing they can do is they

1 can transfer the right to a producer transferee,
2 which means they find somebody else to whom
3 the -- an obligation is owed the other way and
4 they simply transfer it to them. So, for
5 example, let's say we owed ConocoPhillips some
6 money, more than was covered in that month, but
7 BP owed us money. Well, ConocoPhillips could
8 basically say, okay, we're going to switch that
9 around so that, you know, Conoco -- BP pays
10 ConocoPhillips money, ConocoPhillips essentially
11 sells the obligation to BP who then offsets it.
12 So you could simply give it --
13 transfer that right, presumably for value, if
14 it's like factoring in the real world, it would
15 probably transfer at 80 cents on the dollar, 90
16 cents on the dollar. All those options are open.
17 We don't really care about them. All we're
18 saying is you can transfer the right to the
19 producer transferee. But there is one class of
20 entities that you cannot transfer it to, and that
21 is to a midstream element member. What I mean by
22 that is, let's say we're in the mainline, you
23 know, Exxon's our partner there, haven't picked
24 on them yet, so Exxon's a co-owner with us. And
25 over here in the waterfall Exxon is -- we owe

1 Exxon some money. The one thing Exxon cannot
2 do -- they can transfer it to BP, they can
3 transfer it to Conoco, they can't transfer it to
4 the member entity that owns the -- the pipeline
5 and then within the context of that pipeline turn
6 around and say, okay, I'm going to try to go and
7 take some of the dividends. The next time
8 there's dividends, I'm going to go reach in and
9 try to take some of the State's dividends. So,
10 the one limitation here is you cannot transfer it
11 to a midstream element member.

12 The next thing you can do is you
13 can provide notice to the state. You can also
14 provide notice to the State, and that's probably
15 equally acceptable. Basically what's that saying
16 is, if you are not being paid, they need to keep
17 sending us notices saying, you have an
18 outstanding amount. And typically what that --
19 the language that continues on there is whoever
20 is administering this contract then will go and
21 give notice to the Legislature that there is an
22 amount unpaid, if in fact what's needed is an
23 appropriation. Obviously, that's -- there's no,
24 you know, that simply provides that that could
25 happen.

1 The last thing they can do, and
2 they have to have an amount outstanding for three
3 months, is they provide notice that they're going
4 to undertake what they can do in No. 2. So it's
5 kind of a -- there's a two -- the way this is
6 structured, 2 and 5 have a certain amount of
7 overlap. But basically if three months have gone
8 by and they -- and the State still owes money to
9 a producer, again, I cannot think of what that
10 situation would be, then -- then they can go on
11 to recoupment.

12 What -- what is recoupment?

13 D here in 22.1 says, one month
14 after that notice is due, what they can do is
15 they can simply direct that we take a contract
16 that we're getting paid on and we tell the person
17 who's paying us to direct their payments to that
18 third party, directly to a producer. And so
19 typically, none of the commercial arrangements
20 would change. Essentially we would simply be
21 directing that those checks go to someplace else.
22 That's the first option.

23 The second option if that hasn't
24 worked and one month has gone by and that hasn't
25 worked, they can then indicate that they're going

1 to go in and do gas recoupment. Now, gas
2 recoupment can be one of two things. Either it
3 can be 50 percent of the payments, so you look at
4 the payments, or you go in and you look at the
5 gas.

6 Now, there's some limitations on
7 the rest of the gas, so 50 percent is there and
8 they can -- they can, you know, sort of
9 essentially use that as a security interest to
10 make sure they're being paid, but there are
11 sales -- but there are restrictions on the other
12 50 percent.

13 What (f) does -- sorry -- what (f)
14 does is it limits the sales of the gas recoupment
15 to saying that there's certain kinds of security
16 interests -- and if folks have questions, I'm
17 going to have Bob come and talk about exactly
18 what those security interests are -- but,
19 basically, if we've already entered into
20 agreements for financing of the pipeline or for,
21 in this case for -- you know, using the gas as
22 security for other arrangements, that those --
23 those need to be respected and the gas cannot be
24 collected as a consequence of those -- of those
25 arrangements.

1 The next thing that -- happens is
2 the -- in the recoupment sequence -- sorry, we're
3 still on that slide. In the recoupment sequence,
4 again, the first thing the State does is they
5 say, we're going to redirect a payment. If that
6 doesn't work, you go on to this actual
7 withholding of the gas or the cash.

8 Another limitation that comes --
9 that occurs then at this point is money that
10 would be going to the Permanent Fund, in other
11 words, that portion of the royalty payments also
12 cannot be recouped or -- or held out. So that
13 the State -- those portions that would flow
14 through to the Permanent Fund, typically the 25
15 percent, cannot be -- cannot be recouped against,
16 so that doesn't form part of the security
17 interest that we're granting. And I may have
18 used that word wrong, but -- okay.

19 The last two sections here are
20 section (h) which are determination of the
21 volumes, and (i) which is determination of the
22 values, because obviously when gas is being
23 withheld to satisfy a dollar amount, you have to
24 come back and say, okay, how much per mcf does
25 that amount to? I haven't gone into the details

1 of those, it covers several pages, because I
2 personally think at this point in the waterfall I
3 think this is not -- this is not something that
4 is going to be happening. Nonetheless it is
5 something -- it is in there and it deals with --
6 well, it is not -- at least as we look at the
7 numbers in random modeling, it didn't appear that
8 there would be a situation that this could occur
9 unless it was sort of a judgment that came truly
10 surprisingly out of nowhere.

11 Moving on, you have 22.2, which is
12 essentially that same waterfall, the same -- a
13 lot of the same principles, but now it's -- it
14 has to do with the midstream entities. All the
15 numbering gets screwed up. It's totally
16 different, because we start out with a different
17 (a) which says, gee, those impact payments,
18 Article 18 that we talked about earlier, those
19 are also not part of the waterfall. Those impact
20 payments are going to be made to the State no
21 matter what. And if they're sort of an
22 offsetting obligation, folks cannot -- someone
23 with that obligation who thinks they're owed
24 money cannot reduce their impact payments. So,
25 the first thing that happens is those impact

1 payments are taken out in section (a).

2 Section (b), it's going to look
3 exactly the same. You start out with Romanette i
4 you sum all the obligations that the producer
5 owes -- excuse me -- the midstream entity owes
6 and typically what those are going to be on a
7 monthly basis are going to be the payments in
8 lieu of tax, the property taxes, the annual
9 property taxes, the State midstream monetary
10 obligations, anything that we would owe the State
11 monetary -- the State midstream entities, and
12 typically that will -- there will not be
13 anything. Those are going to be all --
14 extraordinary events, things that happen,
15 judgments, recouping of -- of -- recouping bad
16 word. A settlement of a tax amount, an
17 increment, something like that.

18 No. 3 allows the direct payment of
19 the State obligations, although, again, that's
20 perhaps not so meaningful in this context. And
21 in Romanette iv, net monetary obligations. You
22 just net it all out, see whether it's positive,
23 see whether it's negative.

24 If it is a payment that is owed
25 from that midstream entity to the State, again,

1 it's made; if it isn't made, the State can go
2 start attaching assets. Of course, in this case
3 we'll want to leave 20 percent of the assets
4 we're attaching behind, because we'll own them.
5 But, basically, as a commercial matter, there
6 will be an entity that will owe money and we
7 could do anything we would normally do to collect
8 money.

9 On (d), deals with the opposite
10 situation. What if there is a State payment that
11 is owed to that midstream entity? And the
12 answer, just like before, is the State can pay,
13 but it's not under an obligation. If it doesn't
14 pay, it's not in default. It is simply -- there
15 are then options, and the option which we think
16 -- again, you know this is pretty unlikely, but
17 the option that would occur is you'd simply carry
18 the amount forward with interest and it would be
19 paid in a later month.

20 The second thing that can happen is
21 you can recoup against distributions, again
22 subordinate to the security interests. And,
23 again, what that's saying is if -- and I'll just
24 take an annualized example, but if once a year if
25 the midstream entity distributes its profits back

1 to the individual shareholders and everyone's
2 going to get -- the State's about to get 20
3 percent, let's say a million dollars is being
4 distributed, but we owe the midstream entity
5 \$100,000, before that 200,000 was distributed, 20
6 percent of a million, they'd say, wait a minute,
7 nope. We're going to hold back 100,000 of that
8 and only give you 100,000. Of course, the State
9 in some sense, 20 percent of that is just paying
10 itself.

11 So, again, subordinate to security
12 interests, if the State has already pledged that
13 cash flow stream, and quite typically it will. I
14 mean, if we go out and get bonds, the bondholders
15 are going to be looking at the distributions that
16 we're going to get from -- from charging the
17 tariff every month and the distributions from
18 that. So with those security interests being
19 subordinate, the recoupment can proceed against
20 any distribution that would essentially be
21 profits.

22 And then the third option that they
23 have here, again, is the transfer of the right to
24 a midstream entity transferee. And for some
25 reason, I'm not quite sure, the Romanettes don't

1 line up -- they also need to provide notice to
2 the State so that if there's an amount due, the
3 State can go ahead and take what steps, including
4 notifying the Legislature that an appropriation
5 is needed, to pay off that amount.

6 The last two articles, and Article
7 22 on the waterfall, 22.3, is just kind of the
8 one that says, when all that's said and done and
9 all these rules are defined, if for some reason
10 one party overpays the other, you know, you meant
11 to pay \$23 million and you paid 32, here's the
12 clause that you go to recoupment and it just goes
13 back in the waterfall and we'll get it settled
14 out.

15 And then 22.4 deals with some of
16 the reporting and payment procedures, which just
17 simply make this -- make this process work so
18 that there isn't a lot of dollars flying back and
19 forth.

20 I am not covering the next couple
21 of articles which are, I believe, Point Thomson
22 and measurement and those -- those, I think, have
23 already been dealt with by Ken Griffin who spoke
24 to you the other day.

25 What I'm skipping ahead is to

1 Article 25, which he may also have covered, but
2 it's a very important article. And not so much
3 Article 25 as Article -- or Exhibit B which is
4 tied to it. Article 25 deals with audit. And I
5 think there's some very important definitions
6 that were worked on very hard. I think, again,
7 like the folks in DNR, Ken Griffin, his
8 background is as an auditor, so he was very, very
9 focused on this.

10 The general scope is we can
11 audit -- we can only audit, but we can audit any
12 audit document. An audit document is defined as
13 a document which is -- supports the information
14 for any fiscal obligation. So, as we view it, we
15 are limited to auditing documents which are
16 pertinent to the fiscal obligations. On the
17 other hand, if it is pertinent to the fiscal
18 obligation, they cannot say -- or the person
19 being audited cannot turn us down. So, you'll
20 see this defined term of audit documents.

21 25.2 deals with audit periods and
22 that's three years for all the fiscal articles,
23 two years for everything else. And the three
24 years, in fact, corresponds right now to what
25 happens in the tax arena where the State has

1 three years to fix the amount of tax due, which
2 typically we do after performing an audit.

3 25.3 is a bunch of additional
4 provisions. Again, not to play museum here, but
5 when this audit article was first proposed, it
6 was very streamlined, sort of fit everything into
7 a single set of rules. Then we said, well, you
8 know, these -- these audits of corporate income
9 tax are very, very complex, and we started
10 rewriting all the rules. And no, no, no, okay,
11 we'll do a separate set of rules for corporate
12 income tax.

13 So, the four rules here really deal
14 with adjustments that flow through. Before I
15 left the Department at the end of last year there
16 was an adjustment from the IRS -- I may have my
17 facts wrong here -- but I believe it was from
18 1982, and it finally came through to us. That
19 issue was finally resolved 22 years later. And
20 my recollection of it was by the time the claim
21 was -- it was 11 -- I think 11/12ths interest.
22 But what this -- what this is saying is we will
23 not -- you know, how adjustments flow through
24 when -- when the IRS is done auditing.

25 We also deal with alternative

1 sources for tax information. Right now we have
2 described the plan, the payment in lieu of tax to
3 the IRS and said, do you consider this a tax? In
4 other words, can we continue to get information
5 from you? Can we continue to use it -- in
6 enforcing this contract will that be considered
7 part of our agreement? Maybe I should back up.

8 The Department of Revenue enters
9 into an agreement with the IRS that says in the
10 enforcement of tax we can use information the IRS
11 supplies to us. Incidentally, they can use
12 certain information that we supply back to them,
13 but only for the enforcement of tax. It can be
14 used for no other purpose. And the question was:
15 Does this contract still meet those requirements?
16 They obviously -- they didn't give us a final
17 determination, but their preliminary
18 determination was that it would, and so we would
19 still qualify to get information from them which
20 we could use to ground truth -- or check some of
21 the information that we were getting from
22 producers and ultimately they'll make a final
23 showing or a final determination. And right now
24 what the contract says is if for some reason the
25 IRS says no, we'll work together if there's some

1 methods that we can get the stuff that they file
2 with the IRS and get it sent directly to us or
3 some other methods. We're hoping we never have
4 to go there.

5 The last two clauses -- the last
6 two clauses deal with areas in which, at least as
7 I would characterize it, we're sort of solutions
8 looking for a problem, and at least from my point
9 of view, we're never able to find one. But
10 basically what this -- you know, as I've said
11 several times, folks are aware, you start with a
12 federal tax return. That's the basis of your --
13 of your Alaska taxable income. You start with a
14 federal basis. And what -- what we do is we only
15 look at the things that matter to us. And so if
16 there's something that the feds are going to look
17 at very carefully and it's going to apply the
18 same thing to the feds as it does to us as it
19 does to one of the other, I believe it's 26
20 states that sort of base things on the federal
21 returns, we don't reaudit it. There's no
22 percentage in that for us. There's no point.
23 And they -- what we have here is a clause that
24 says, if we do ever decide to do that, we have to
25 show good notice -- we have to have good cause.

1 And basically what -- you know, good cause is a
2 fairly low standard. We can't simply treat this
3 as a harassment tactic or something, and say we
4 want to reaudit your entire return. We've got to
5 say, here's why this issue would affect Alaska
6 differently than it might the IRS. We might have
7 a different incentive for doing it. There might
8 be different economic reasons, so here's why we
9 need to do it.

10 The same thing happens with
11 worldwide income. Worldwide income, what we rely
12 on are the audited financial statements in
13 literally hundreds of companies. My recollection
14 for one of the companies is they -- when they
15 file their Alaska return, they have 432
16 subsidiaries around the world that are part of
17 that return and probably, you know, at least -- I
18 don't know how many countries are around the
19 world -- but probably like at least a hundred
20 different countries and each one are going to be
21 audited financial statements that -- that use
22 either the local financial standards or some
23 other standard, but they don't necessarily affect
24 the U.S. return, so for those we're looking at
25 book income instead of tax income.

1 And, again, the question was: Are
2 you going to go reaudit those? We typically
3 don't, but we -- the standard we set in here is,
4 if we choose to do it, we have to show good
5 cause. We have to just show why we're doing it
6 and if we go into a dispute, we have to convince
7 an arbitrator.

8 25.4 has additional provisions
9 regarding audits of Article 14, and I believe all
10 they say at the moment is we'll do it according
11 to Exhibit P, so that's still a little bit of a
12 circular argument.

13 That's all that's in the audit
14 article. But what's important is 25.1 says that
15 we'll use the procedures in Exhibit B. So I'd
16 like to take a minute and go through those, and
17 actually in some ways they're not that dramatic
18 or not that different. They really just
19 establish what are some fairly normal audit
20 procedures. I've heard some arguments that we're
21 giving something up or we're limiting, and in
22 general I don't believe that is the case. I
23 think what we're doing is simply setting forth a
24 bunch of rules that apply -- in some ways they
25 give us express rights, but I don't think there's

1 a limit on our ability to audit under this
2 contract and make sure that we are being paid
3 exactly what we are owed under the contract.

4 The first B.1 simply talks about
5 the initiation of an audit. We have to tell them
6 before we're going to do an audit. We have to
7 say what we're auditing, and at that point we
8 give them our first audit request and they've got
9 60 days to fulfill that first document request.
10 We talk about audit scope. We talk about
11 amendments to that audit scope, namely if they
12 file a revision, if they file a new -- some new
13 information with us for a tax year, that doesn't
14 mean that we can now open up and go and audit
15 anything in that tax year. We have to show
16 that their -- it has to be something that will be
17 affected by their revision. Again, I think
18 that's a fairly common-sense view. We don't
19 think we've ever been -- violated that; arguments
20 have been made that we have, so there was no
21 problem in committing that one to writing.

22 B.3 goes in and talks about there
23 are going to be certain audits that are going to
24 be under law under this contract. What that
25 really means, it goes back to the two times --

1 two things that we chatted about -- that I
2 chatted about earlier. One is, if we're taking
3 our gas -- prior to the taking of gas in kind; in
4 other words, if there were an audit now of gas on
5 the North Slope pertaining to something that's
6 happening tomorrow, that would still be under
7 law.

8 The other situation is if we -- if
9 we talked about the 95 percent rule. If, in
10 fact, we elect to go back to law for that other
11 use, that 5 or 6 or 7 percent -- it's 5, we
12 wouldn't qualify for the 5.1 or greater use that
13 wasn't dedicated to the project, then audit would
14 also be under law. It would be out from under
15 the contract.

16 The other point is -- that's made
17 here, and this gets back to something I said
18 earlier. A political subdivision tax is always
19 going to be audited by that political subdivision
20 under law. It is going to be under that
21 ordinance or those sets of rules. Those are not
22 bound by the contract.

23 B.4 is audit coordination. They
24 have to provide a person who is knowledgeable,
25 they have to provide a coordinator, someone to go

1 to for documents. Same thing with document
2 coordination. They -- you know, they have to --
3 basically talks about when we -- when we have to
4 go to them, when they can deliver documents to
5 us. We set up a special procedure, failure to
6 provide audit documents, that basically when that
7 occurs, we get to notice up a separate issue, go
8 to a separate arbitration to get those documents
9 that isn't part of the final resolution of the
10 audit.

11 That's something that I think folks
12 are aware that sometimes has been a contentious
13 issue when we've asked for documents and haven't
14 been able to get them.

15 B.7 talks about retention of
16 documents. Basically, how long you have to keep
17 things. What -- when notice is final, when they
18 don't have to keep, fairly standard material
19 there. Confidential treatment of audit
20 documents, again, going through that this is not
21 something you typically find in audit procedures.

22 Presumption of accuracy and
23 finality. Again, the notion here is once -- once
24 an audit is closed out, you know, can you go back
25 and -- and reopen it? And, of course, the tricky

1 thing is if -- if you find something -- if you
2 close out an audit period, you didn't look at
3 something, and then the next year you look at
4 that particular object and you find, gee, there's
5 been a mistake here, and it's probably been a
6 mistake for several years, you can't go back to
7 the period you closed. On the other hand, they
8 can't say, aha, you approved this last year,
9 therefore it's correct and therefore it has to be
10 correct. So basically it's kind of the common
11 sense point of view. If we find something that's
12 amiss, we fix it. We simply cannot open things.
13 We can't say we missed this for the last five
14 years, we want to reopen the prior five years.

15 The conduct of the audit, you know,
16 we will complete it, there's a single audit.
17 When we complete it, we then issue a -- excuse
18 me -- we then issue a -- I suppose, a -- I guess
19 -- I'm guessing it's going to be an audit
20 exception, but it could also be a confirmation
21 saying, everything looks fine, we'll close out
22 this period, they have a period to respond. We
23 have to get a resolution. Again, if the
24 resolution doesn't work, then we're into a
25 dispute, Capital D, the kind of disputes that Bob

1 talked about.

2 So, the audit provisions, I
3 believe, are ones that fully give us the ability
4 to do our job under this contract, and I think
5 the Department of Natural Resources would also be
6 doing a lot of this work, feels the same way.

7 And that's everything I had to say.

8 I've got starting here three minutes here short
9 of 5:00 o'clock, so I have lots of time. There
10 will probably be questions. I guess the only
11 point I'll make is we'll be back on Saturday.
12 Randy Hoffbeck -- and we'll be talking about the
13 political subdivision taxes and how the
14 municipalities, the political subdivisions
15 benefit under the contract.

16 Okay. You want to do yours or
17 mine?

18 One question here: Why should we
19 inflate our upstream cost allowance by CPI
20 instead of an index based on gas price or an
21 in-field cost index?

22 Let me break that into -- into two
23 pieces, I -- an in-field cost index might, in
24 fact, make -- make more sense. I don't think an
25 index based on gas price is really going to

1 capture -- you know, if what the upstream cost
2 allowance is supposed to do is capture costs, you
3 know, the kind of volatility we've seen in gas
4 prices where a couple of -- I guess it's months
5 ago now, we had something in the \$12 range, today
6 we're back down in the 5 -- high 5s. It doesn't
7 necessarily reflect changes in costs. You know,
8 I guess the notion on the CPI was that is a
9 time-tested set of formulas and I guess one of
10 the -- one of the notions is there are several
11 companies that publish -- private companies that
12 publish adjusters -- the -- including one for
13 oilfield -- I think it's oil and gas. We could
14 have used those. I think the notion is that CPI
15 we were trying to get -- similar measures for a
16 number of -- of the -- of the obligations,
17 particularly the ones that are moving either way.
18 So, short answer to the question, we could have.
19 I don't think -- we chose not to.

20 And that's all I have for
21 questions.

22 COMMISSIONER CORBUS: While Dan and
23 Bob are conferring here, I've got a couple of
24 administrative matters. We had a request: Can
25 you please provide in writing a table translating

1 all the abbreviations, UCI, UCA, CPI, et cetera,
2 in alphabetical order so we can decipher the
3 written materials? If you refer to the fiscal
4 interest finding, right behind the Table of
5 Contents, there is such a table. And if that's
6 inadequate, please get back to me and we'll see
7 if we can improve on that.

8 I just wanted to bring it to your
9 attention that we are accepting comments on the
10 public process. There is a -- a flyer out on the
11 table out front there explaining where comments
12 can be submitted via e-mail, via recorded
13 telephone number or in writing.

14 Also, I'd like to thank you for
15 staying a half an hour late --

16 MR. LOEFFLER: One question.

17 COMMISSIONER CORBUS: Yeah, I
18 understand.

19 The meeting tomorrow is going to
20 start at 9:00 a.m. and is scheduled to end at
21 noon, and there will be no afternoon meeting.
22 I'm going to be down at Ketchikan for the first
23 public hearing and Ken Griffin, Deputy
24 Commissioner DNR, will be your master of
25 ceremonies.

1 So, I will turn it over to Bob
2 Loeffler who has one more question to answer.
3 But maybe more than one. After that, we are
4 adjourned.

5 MR. LOEFFLER: The question is:
6 Article 26.1 requires all disputes, i.e. claims
7 under the entire contract be resolved through
8 arbitration. How can the State attach assets
9 outside arbitration?

10 Well, the position we would take is
11 that the payment is due per the article that --
12 the waterfall article, and we would go out and
13 pursue attachment, and it would be up to the
14 party against whom this attachment is sought to
15 initiate a dispute and ask for provisional relief
16 to prevent us from attaching.

17 That's it. Thank you very much.

18 [Applause]

19 [Legislative Special Session adjourned at 5:02 p.m.]

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